COMMITTEE WORKSHOP

BEFORE THE

CALIFORNIA ENERGY RESOURCES CONSERVATION

AND DEVELOPMENT COMMISSION

SAN DIEGO ASSOCIATION OF GOVERNMENTS

BOARD ROOM

401 B STREET

SAN DIEGO, CALIFORNIA

TUESDAY, DECEMBER 14, 2004 9:35 A.M.

Reported by: James Ramos Contract No. 150-04-002

ii

COMMISSIONERS PRESENT

John Geesman, Presiding Member

James Boyd, Associate Member

ADVISORS PRESENT

Michael Smith

STAFF and CONTRACTORS PRESENT

Tim Olson

Eileen Allen

ALSO PRESENT

CoChairs, San Diego Border Area Energy Issues Group

Crystal Crawford, Deputy Mayor City of Del Mar

Lydia Antonio, representing Mexican Consul General; City of San Diego

Patricia McCoy, Mayor Pro Tem City of Imperial Beach

Edward Schafer San Diego Association of Governments

Kim Collins San Diego State University

Federico Ruanova, Attorney Baker & McKenzie

Alan Sweedler San Diego State University

David L. Geier San Diego Gas and Electric Company Sempra Energy

iii

ALSO PRESENT

Manuel Garcia Lepe Baja, California, Mexico State Government

Abelardo Borquez Comision Federal de Electricidad (CFE)

Steve Hoffman NRG Energy Center San Diego LLC

Robert F. Swette Swette Associates Consultant to Western Governors Association

Vincent J. Signorotti CalEnergy Operating Corporation

Bill Powers Powers Engineering Border Power Plant Working Group

Carla Garcia Zendejas, Attorney Border Power Plant Working Group in Tijuana

Carl A. Zichella Sierra Club

Araceli Samaniego Grupo de Ecologia y Conservacion de Islas, A.C.

Gabriel M. Ruiz Air Resources Board California Environmental Protection Agency

Brad Poiriez
Imperial County Air Pollution Control District

Robert Reider San Diego Air Pollution Control District

Francisco Juan D¢¤ez United States Environmental Protection Agency

Arthur L. Coe California Regional Water Quality Control Board San Diego Region

iv

ALSO PRESENT

Hector J. Vanegas SANDAG

Orlando B. Foote, Attorney Horton, Knox, Carter & Foote representing Imperial Irrigation District

Juan Carlos Sandoval Imperial Irrigation District

Skip Froelich Sustainable Earth Enterprises

Scott Anders San Diego Regional Energy Office

V

INDEX

I	Page
Proceedings	1
Introductions	1
Opening Remarks	1
Presiding Member Geesman	1
Associate Member Boyd	3
Session 1: Trends and Issues in California/ Mexico Border Region	6
Demographic and Economic Overview	11
E. Schafer, SANDAG K. Collins, San Diego State University	11 18
BiNational Decisionmaking	23
F. Ruanova, Baker McKenzie Law Firm	23
Session 2: Energy Supply and Demand; Economic Opportunities and Challenges	35
Electricity and Natural Gas: Power Plants, Transmission Lines, LNG, Natural Gas Pipeline	es35
A. Sweedler, San Diego State University D. Geier, San Diego Gas and Electric M. Garcia Lepe, Baja State Government	35 55 71
A. Borquez, Comision Federal de Electricidad (CFE)	84
S. Hoffman, San Diego Regional Chamber of Commerce	85
Afternoon Session	100
Session 2 Continued	100
Economic Opportunities in Energy Development	100
R. Swette, Western Governors Association V. Signorotti, CalEnergy Geothermal	100 116

vi

INDEX

Session 2 Continued	Page
Economic Opportunities in Energy Development continued	; -
Public Comment	126
O. Foote, Attorney Imperial Irrigation District	126
J. Sandoval Imperial Irrigation District	128
Session 3: Energy and Environmental Related Impacts	133
Air and Water Quality, Public Health, Environmental Justice	133
Environmental Impacts	133
B. Powers, Border Power Plant Working Gr C. Garcia-Zendejas, Border Power Plant	coup133
Working Group in Tijuana A. Samaniego, Grupo de Ecologia y	147
Conservacion de Islas, A.C.	160
C. Zichella, Sierra Club	167
Air Quality Impacts	176
B. Poiriez, Imperial County Air Pollution	n
Control District	176
G. Ruiz, California Air Resources Board F. D¢¤ez, U.S. Environmental Protection	180
Agency	193
R. Reider, San Diego Air Pollution Contr District	201
Energy-Related Water Issues	211
A. Coe, Regional Water Quality Control E San Diego Region	Board 211

vii

INDEX

	Page
Public Comment	217
Skip Froelich Sustainable Earth Enterprises	218
Scott Anders San Diego Regional Energy Office	220
Carl Zichella Sierra Club	223
Closing Remarks	226
Adjournment	226
Certificate of Reporter	227

1	PROCEEDINGS
2	9:35 a.m.
3	PRESIDING MEMBER GEESMAN: I want to
4	welcome all of you to today's workshop. I'm John
5	Geesman, the Presiding Member of the California
6	Energy Commission's 2005 Integrated Energy Policy
7	Report. Joining me today is my colleague,
8	Commissioner Jim Boyd, who is the Associate Member
9	of our Integrated Energy Policy Report Committee.
10	In addition we've invited the Co-Chairs
11	of the San Diego Border Area Energy Issues Group
12	to join us on the dais, Crystal Crawford, the
13	Mayor of the City of Del Mar; Patricia McCoy, the
14	Mayor Pro Tem of Imperial Beach; and Lydia
15	Antonio, representing the Mexican Consul General
16	and San Diego.
17	I'd like to recognize two
18	representatives in the audience from State Senator
19	Denise Duchene's Office, Jonathan Hardy and Javier
20	Avila. I would also like to thank the San Diego
21	Association of Governments for hosting the
22	workshop site and helping the Energy Commission to
23	organize this event.
24	Every two years the California Energy
25	Commission prepares an energy report outlining

1	energy trends, issues and recommendations for the
2	Governor and Legislature to consider in creating
3	or modifying laws, executive orders, policies and
4	programs.

In our 2003 report we recognized the growth trends and other factors in the California/Mexico border region present an increasingly significant challenge that influences energy demand, plans for new infrastructure and potential impacts on the economy and the environment.

In our report this past fall updating the 2003 report the Energy Commission conducted a hearing in San Diego; and many of you suggested that we return to focus attention on the energy issues in the San Diego, Imperial County and adjacent areas of Baja, California.

Commissioner Boyd and I are committed to making this a focal point of the 2005 energy report which will be adopted by the Energy Commission in November of next year. We will be back here several times gathering information.

Our workshop today is the first step in a year-long effort to gather information, listen to your insights and comments, evaluate issues and

1 seek recommended action. As a result, California/

- 2 Mexico border energy issues will be a key element
- 3 of the policies considered by the Governor and the
- 4 Legislature in 2005.
- 5 We look forward to your participation as
- 6 we proceed with our workshop and our future
- 7 activities.
- 8 Commissioner Boyd.
- 9 COMMISSIONER BOYD: Thank you. It's
- indeed a pleasure for me to be here. And, again,
- 11 I add to Commissioner Geesman's welcome my welcome
- 12 to all of you.
- 13 As Commissioner Geesman indicated, in
- the 2003 Integrated Energy Policy Report or IEPR,
- as we say for short, which was the first we ever
- 16 did, which activity I was fortunate enough to
- 17 chair, we did identify this region as needing
- 18 special attention. But we weren't able to in
- 19 depth, which was the recommendation for the next
- 20 report. And that brings us here today.
- 21 Furthermore, I've been fortunate to be a
- 22 member of the local border energy issues group
- 23 representing the Energy Commission for at least
- 24 the past couple of years. And to round that out,
- 25 for also a little more than two years now I've

ed L	en callic	rnia's rep	resentativ	re to the	Board of
2 Go	vernors e	nergy work	table, whi	.ch energy	worktable
3 wa	s just cr	eated a li	ttle over	two years	ago, in

And I was fortunate enough to co-chair that effort for the past two years, that work table effort. And just stepped down from that and yielded the U.S. side of the gavel to a representative from the State of Texas. However, my co-chair for the past year, Manuel Garcia Lepe, who's on the agenda for today -- I don't see him in the room just yet -- he still remains as the co-chair representing the States of Mexico on that group.

recognition of the importance of the energy issue.

And we had a delightful year working together in recognition of the importance of this area and the border to the U.S. and Mexico.

Here we're concentrating just on the border we share with Baja, and the border that certainly people down here share very much with your neighbors to the immediate south. And are quite interested and concerned with the energy needs of the entire region.

As I've said before I like to try to think of this as others do, as a borderless area.

- 1 And try to deal with the population, topography,
- 2 climatology and what-have-you in that way, in
- 3 addressing energy and environmental and air
- 4 quality issues and what-have-you.
- 5 So we look forward to learning today
- 6 even more about the area and, of course, thinking
- 7 of plans that we might include in this report that
- 8 can help benefit all of us working in this
- 9 binational region down here.
- 10 So, thank you very much.
- 11 PRESIDING MEMBER GEESMAN: Thank you.
- 12 Mayor Crawford.
- 13 DEPUTY MAYOR CRAWFORD: Thank you very
- 14 much. Mr. Geesman, I'm the Deputy Mayor right
- 15 now. I'll be mayor next year. But thank you very
- 16 much for elevating me in anticipation of that.
- 17 It's indeed my pleasure to join you this
- 18 morning and to thank the California Energy
- 19 Commission for its interest in the border region.
- 20 And certainly your efforts at being here to hold
- 21 this public hearing today. We very much
- 22 appreciate that. And, of course, anything else
- 23 that SANDAG can do to assist you in this effort,
- 24 please feel free to let us know.
- 25 I've certainly appreciated Commissioner

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Boyd's participation in the border energy issues
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- 2 group. And many of the speakers that are on the
- 3 agenda for today, of course, are participants in
- 4 that group. And so, it's indeed fortuitous that
- 5 we have this opportunity to present additional
- 6 information during the course of this public
- 7 hearing.
- 8 So, thanks, again, to all of you,
- 9 including Mike Smith, for his interest and his
- 10 attendance at those meetings. And I look forward
- 11 to hearing from the speakers.
- 12 PRESIDING MEMBER GEESMAN: Thank you.
- 13 Why don't we get started with our program, then.
- 14 Tim, would you like to lead off.
- MR. OLSON: Yes, thank you very much.
- 16 PRESIDING MEMBER GEESMAN: Excuse me,
- 17 Tim, I'm going to interrupt you. I was reminded
- by the Mayor of something, an oversight on my
- 19 part. To my left is my Advisor, Mike Smith, who's
- 20 well known to many people down here, since he
- 21 represents me oftentimes in meetings you have.
- 22 So, thank you, Mayor, for reminding me of my
- 23 negligence.
- MR. OLSON: Thank you, Commissioners.
- 25 My name is Tim Olson; I'm with the California

Energy Commission Staff. Today we have a pretty

full agenda through the whole day. We invited

some speakers in today to help give us a better

overview of some of the energy and environmental

issues in this region on this side of the border,

and also in Mexico.

Some of you may have heard many of these discussions before. This is something that we look at as the start of a nine-month or year-long process in a timeframe to help us create some possible recommendations to our Governor and Legislature.

Through the day our agenda includes a number of different discussions. To start out this morning we're going to discuss some of the economic and demographic trends that are pushing what we think is significant growth in this area; population; industrialization; other factors that affect the economy and also the environment. And our key factors in energy demand and supply.

We also, given that we're aware of several different kind of problems that whether it's cross-border decisions that have to occur, whether it's a transmission line or LNG terminal pipeline, or just air pollution that might cross

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2	We've asked a speaker today to give us a
3	little bit of framework about how binational
4	decisionmaking can occur and some of the
5	challenges in making decisions, given that there
6	are different types of agencies, some
7	international or binational, some national, state
8	and local regional.
9	Later on this morning we're going to
10	have a discussion of some of the energy supply and
11	demand existing infrastructure, and also some of
12	the plans for the future.
13	And after lunch we will discuss what

And after lunch we will discuss what we're calling some of the economic opportunities and challenges of introducing what we call the green energy, the energy efficiency, renewable energy, maybe some discussion about combined heat and power.

And then at the end of the day, the last part of the day we have a pretty significant session just on environmental impacts that are either existing now or we anticipate here as a result of some of the development.

So, I'd like to -- if you didn't get a copy of the agenda there's some over on the table

1 here. If you're interested in speaking today, we

- 2 have the series of speakers throughout the day,
- 3 and then at around 3:00, 3:30 we will have the
- 4 session open to public comment.
- 5 If you would like to speak during that
- 6 there's a sign-up card looks something like this.
- 7 You can also just ask us, give me your business
- 8 card and we'll try to put you in an order that
- 9 you've asked to speak.
- 10 Also, I'd like to note that we have
- 11 other staff here that can be very helpful to you
- from the Energy Commission, also from SANDAG.
- Jennifer Williams is back over at the computer
- 14 here; Eileen Allen and Jim Adams at the desk here;
- 15 and Sandra Fromm over here is one of the project
- 16 managers for the overall report. And there's
- 17 another person, Monica Schwebs is right here from
- our legal office. If you have any questions you
- 19 can talk to any one of us and we will try to
- 20 respond to you.
- 21 We also have a list of questions on the
- 22 back table here, the topics and some of the things
- 23 that we were hoping to get addressed if not today,
- over the next nine months to a year, as we're
- 25 developing our report.

1	There's some key things that we're
2	looking at. We want to know, and if you don't
3	mind I'm going to read some of these, just
4	paraphrase.
5	There are four major questions we're

There are four major questions we're looking at. What mutually agreeable steps can be taken to reduce energy demand and increase energy production to meet the needs of California and Baja, California.

Second question is what mechanisms can California and Mexico explore to coordinate the planning and development of sustainable energy use and infrastructure to meet future growth in the border area.

Number three, how can local, state and national permitting processes be coordinated in terms of timing, environmental standards and mitigation goals.

And number four, how can California engage in the U.S. and Mexican Governments, international organizations, local governments, community groups and private enterprise to help resolve energy-related environmental problems such as air pollution and greenhouse gas emissions, traffic congestion, water supply and environmental

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1 justice in the border region.
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There are a lot of issues there. I'm

not sure if we're going to be able to address

those in one year. But we're interested in your

insights and your comments on those, or other

questions you think need to be addressed.

I think at this point, Commissioners,
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I think at this point, Commissioners,

I'd like to start the first speaker in the session
on demographic and economic overviews. The first
speaker is Ed Schafer with the San Diego
Association of Governments. And he's going to
give an overview of some of the demographic trends
in this region that SANDAG covers in their
territory.

So, Mr. Schafer.

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16 DR. SCHAFER: Thank you very much. 17 Today I'd like to spend a little time just talking 18 about some of the regional trends that we're observing now in the San Diego region with regard 19 20 to population. I'll also talk a little bit about 21 traffic, basically focusing on vehicle miles 22 traveled, obviously a huge user of energy in our 23 region. Also one of the focuses of the activities in the -- by SANDAG. 24

25 All right, this first slide I'm going to

1 show you is what we expect to see happening in

- terms of population between now and 2030. I've
- 3 broken it out by ethnicity. Have total
- 4 population, white population, hispanic, asian and
- 5 other, and then black or african-american.
- 6 And as you can see on the total
- 7 population we expect to see a continue rise, a
- 8 fairly steady increase in the population from
- 9 about 2.8 million to about 3.9 million between now
- 10 and 2030.
- Now, interestingly, if you look at the
- growth in population you'll see that it's
- 13 concentrated primarily within the hispanic
- 14 population, subpopulation and the asian and other
- 15 subpopulations. We actually expect to see a
- 16 slight decline in the whites and a fairly stable
- 17 black population in the region over this period of
- 18 time.
- The reason that we're seeing these
- 20 differential growth rates by ethnicity has to do
- 21 with the fact that we have hispanic birthrates
- tend to be higher than the birthrates of others,
- and the same among asians; while the white
- 24 population, we actually have observed a out-
- 25 migration of whites between '95 and 2000.

1	So between that period of time we
2	actually had more white San Diegans move out of
3	the region than move into the region.

This slides shows you that. Fertility rates are higher for hispanics. And that these -- also the hispanic age structure is younger. Then also we had this out-migration of nonhispanic population during the latter '90s.

This is a slide that's going to show you how the age structure is expected to change over the next 25 years. Now, you know, you look around and you see who lives in San Diego today. And the people who -- if you come back 30 years, if you're still alive, if you're lucky to still be alive, and you look then you're going to see a much different population.

What this shows you is that the age composition, which is the blue lines, in -- yeah, the blue line's 2000, and then the age composition in 2030 is the red lines. You can see the biggest increases are in the older age groups. Huge shifts in population. And this is because of the aging of the population.

So in 2030 the population of this region, the San Diego region, is going to look

1 like the population of Florida today. So, you're
2 going to see a big shift in the age structure of
3 this population.

The reasons behind that, as I said, the aging of the baby boom, those born between 1946 and 1964, a large part of our population. And then again the decline in hispanic fertility rates. As hispanic fertility rates decline over time, we're going to be putting fewer and fewer and fewer young people into the population. So we're going to see this big shift in the age structure.

Now, this next slide gives you some historical view of how our population has been growing since 1970. Population, housing and jobs has been growing since 1970, and how we expect to see it grow over the period 2000 to 2030.

Also I have on this slide a graph that depicts, or a line that depicts the growth in vehicle miles traveled. Basically traffic, how traffic has grown in this region recently since 1980, and then what we expect to see happening out to 2030.

And as you can see, housing and jobs, the growth of those two are fairly constant, very

1	SIMILL	ar to	eacn	otne.	r. we	e ex	pect	to see	e about	d
2	half a	a mili	lion j	obs a	added	to	the	economy	y betwe	en

- 3 2000 and 2030. We expect to see somewhere between
- 4 300,000 to 400,000 new homes added to the region,
- 5 new houses. That will be dependent upon our land
- 6 use plans and how we adapt our land use plans to
- 7 the increased demand for housing.
- 8 As you can see, population is growing a
- 9 little bit quicker. It's growing at a little bit
- 10 faster rate than jobs and housing. And then
- 11 finally if you look at traffic, vehicle miles
- 12 traveled, it's really jumped dramatically during
- 13 the '80s and it continues to increase at a fairly
- 14 rapid rate out into the future.
- 15 PRESIDING MEMBER GEESMAN: Do you happen
- 16 to know what your price assumption for gasoline
- was in making that projection?
- DR. SCHAFER: No, I don't. I couldn't
- 19 tell you that. But, I mean, there was a fairly, I
- 20 know it was a fairly sort of standard price
- 21 assumption.
- 22 PRESIDING MEMBER GEESMAN: I will say
- 23 when we have done those projections I think in
- 24 2002/2003 we failed to capture the large increase
- 25 in gasoline prices. Not yet clear whether that

will have any impact on vehicle miles traveled,
though.

DR. SCHAFER: Right. I think also that
will be dependent upon what happens with income,
too. So, if they both go up about the same rate,
then probably it won't have much effect. If one
goes up and the other one doesn't, it probably

will have.

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9 This gives you an idea, basically
10 showing you that what I'm trying to show here is
11 that even though we continue to grow, the pace of
12 growth is beginning to slow down. For instance,
13 if you look at 1980 to 2000 population grew by
14 about 2.5 percent a year; jobs by about 3.9
15 percent; income 1.3 percent a year; and then

If you look at what we're expecting into the future population growth is about -- the rate of growth is about half, 1.2 percent a year; jobs about 1.1 percent; income, we see it as remaining pretty constant over the next 30 years, about 1.1 percent. And then VMT, we see it dropping down to about 1.6 percent a year.

vehicle miles traveled, VMT, 5.2 percent a year.

24 This gives you an idea of what we expect 25 to see decade-by-decade in terms of these

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1 variables, 80 to 90 we can see that the VMT was
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- 2 rapidly growing, followed by jobs, population and
- 3 income was going at the slowest pace.
- Then 90 to 2000 everything began to sort
- 5 of like level off, began to stabilize a little
- 6 bit. And we expect that stability between these
- 7 various rates of growth of these different
- 8 variables to be, you know, much more consistent
- 9 across these variables into the future.
- 10 And in my conclusion what do I see
- 11 happening. Well, I think, you know, we can expect
- to see continued growth, but at a slower pace.
- 13 And we will see this growth in population, jobs,
- income to some extent, and then vehicle miles
- 15 traveled.
- However, we'll also see a very different
- age composition of the population by 2030. Much
- different than what we have now. How that will
- 19 affect energy use I'm not really sure.
- 20 If you look at some age characteristics
- 21 of energy use you'll see like miles traveled tends
- 22 to drop off as people get older. So you might see
- 23 some lessening, or some mitigating impacts because
- of the age of the population.
- 25 And then finally we expect to see a much

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1 more diverse population by 2030. I'm not sure
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- 2 that will have much of an impact on our energy
- 3 use, but certainly will change our population.
- 4 Mr. Chairman, would you like me to take
- 5 questions now or wait till the next presentation?
- 6 PRESIDING MEMBER GEESMAN: I think we
- 7 probably ought to wait.
- 8 DR. SCHAFER: Okay. Thank you very
- 9 much.
- 10 MR. OLSON: Thank you very much, Mr.
- 11 Schafer. Our next speaker is Kim Collins, who is
- also a demographer working for -- she's with the
- 13 San Diego State University. And her area of
- 14 discussion here is the Imperial Valley, Imperial
- 15 County/Mexicali area.
- 16 And please welcome Kim Collins.
- DR. COLLINS: Good morning; thank you
- 18 for the invitation to speak with you today. I'm
- 19 not actually a demographer, but I'm a -- I guess
- 20 I'm a Public Administration/Sociologist.
- 21 But I do run a data center in the
- 22 Imperial Valley Mexicali region at Imperial Valley
- 23 campus. Looking at sort of just the 2000
- 24 population profile of Imperial Valley and
- 25 Mexicali, and looking at a couple of the trends in

growth, right now the Imperial Valley, or as of
2 2000 it was primarily a hispanic population with
3 about 72 percent hispanic population. And with a
4 white component of about 20 percent. Very small

african-american and asian.

As you can see in comparison with California we have a younger population, between the ages of zero and 24. And then the 25 to 64 range is a little bit lower percentagewise as compared to the California averages.

Looking up population growth these are numbers from the Southwest Center for Environmental Research and Policy, or southwest consortium. And looking at approximately right now we have about 153,000 people in the county. That's projected to double within the next 30, 40 years.

Looking at Mexicali population age

distribution, can't really do a racial breakdown

or ethnic breakdown because the Mexican government

does not collect that data. But looking at

Mexicali in comparison to Baja, California it has

slightly -- well, it's approximately the same, but

a slightly older population living in Mexicali in

comparison to the Baja, California averages.

1	Looking at sort of just a moderate
2	population projection for Mexicali, looking at the
3	population right now, about 850,000 to 900,000
4	people; but to increase to over 2 million people
5	by 2040. And these are the estimates from the
6	Mexican government.
7	Briefly just to look at some employment
8	statistics, I compared San Diego and Imperial
9	Counties. In 2003, as we have a large
10	agricultural economy, there's large fluctuations
11	from month to month with the unemployment
12	statistics, but in 2003 the average was 19.4
13	percent compared to San Diego's 4.3 percent.
14	Our total industry employment was 53,000
15	people. Of that, 22 percent was farm employment
16	and 78 percent was nonfarm. Compared to, you
17	know, San Diego's figures, which are quite larger
18	with a 1 percent farm employment and a 99 percent
19	nonfarm.
20	This I hope everyone can read it,
21	it's a little small, but this is for 2004 the
22	Imperial Valley nine month average industry mix.
23	As you can see we have a large proportion of our
24	employment in the government sector, which is
25	larger at 30 percent, almost a third of the

employment is in government. Agriculture is about
2 25 percent, which is similar to the 93 numbers, so
3 this is 94 compared to 93, so they're a little bit

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4 off. And then also in trade, transportation and

5 utilities is the other large sector.

Looking at Mexicali employment, the unemployment rates for Mexicali were about 1.5 percent, 1.4 percent as of last year. Looking at their breakdown in the industry for 2003 we see

that a large proportion is in services.

The transportation sector or the maquila sector assembly was about 23 percent. And a small percentage was in ag. There's also a large percentage, as you can see, in commerce.

I just thought briefly, because this is one of the things that's really being talked about out in the Imperial County is the growth in housing currently. And these are numbers that came out this year and we're discussing about all the housing growth that's occurring in the county.

This year there was approximately 3000 new units. I know when we look at comparisons to San Diego or other neighboring counties, it seems very small. But for our community that's a lot of new units to come in.

L	We're looking at a projection over the
2	next ten years to add about almost 22,000 new
3	units, just through the planning process and
4	trying to put in what they believe is the housing
5	demand currently in the Imperial County.

This shows sort of the median price and the number of houses that were sold in Imperial compared to other counties. One of the assumptions right now is that a lot of the housing growth is coming because of the median price.

It's much cheaper to buy a home, homes are much cheaper in Imperial County than they are in their neighboring communities. And so they believe there's sort of a drive coming from San Diego and other areas for cheaper land and available water and such in the community.

And then my last slide is looking just at the maquiladoras, and what I hope to show here is mainly that, though the maquila industry in Baja, California decreased over the past few years, Mexicali was more stable in many of their maquilas and in the employment. Even though it decreased it didn't have such a large decline as occurred in Tijuana and possibly other areas. And so it's just a -- it looks as though it's a more

stable maguila market or multinational market

- 2 within Mexicali as opposed to all of Baja,
- 3 California.
- 4 And that's all. Thank you.
- 5 PRESIDING MEMBER GEESMAN: Thank you.
- 6 MR. OLSON: We're going to move on to
- 7 our next speaker. This will be in the topic area
- 8 of what I mentioned earlier, the binational
- 9 decisionmaking. And we're pleased to have
- 10 Federico Ruanova from the Baker and McKenzie law
- 11 firm, who will give an overview of some of the
- 12 challenges and perspectives.
- MR. RUANOVA: Thank you. Good morning
- 14 and thank you for the kind invitation. One of the
- 15 topics I'm going to address this morning is how
- 16 much communication is there between the
- 17 governments of Mexico and local and state
- 18 governments, or the federal government of the
- 19 United States in the area of energy supply and
- 20 energy demand.
- 21 When we talk about energy in Mexico this
- 22 is somewhat a simple, an easy thing to do because
- as opposed to the United States, you only have one
- 24 regulatory agency that oversees energy needs,
- 25 particularly power. And that is the Federal

	25
1	Electricity Commission of Mexico. That was
2	nationalized in 1960 and remains the sole entity
3	in charge of providing power as a public service.
4	When the negotiations for the North
5	American Free Trade Agreement were underway it
6	became clear to the three parties that the area of
7	power generation and hydrocarbons was pretty much
8	going to be off limits. And that Mexico would
9	retain the right to produce power and to generate
10	this type of energy in Mexico.
11	And just because of Mexican
12	constitutional provisions, some of you may know
13	that article 27 of the Mexican Constitution grants
14	to the Mexican nation the exclusive or sole right
15	to exploit oil and hydrocarbons, and generate,
16	conduct, transform, distribute and supply power
17	for the purpose of rendering a public service.
18	The key word here is public service.
19	And this has been an issue of countless discussion
20	in the Mexican Congress these past years, what
21	constitutes a public service.

And as many of you may know there are some constitutional challenges underway in Mexico against the Energy Regulatory Commission for granting permits to private companies for energy

production. And the rationale behind these

challenges is that the more conservative wing of

Congress interprets article 27 as to giving the

nation the sole and exclusive right to produce and

supply power regardless of whether or not it's a

public service or not. And then they challenge

the provisions of the federal law in the area of

power.

9 Having said that, I can tell you that
10 power generation infrastructure in 2002 is based
11 particularly on vapor or hydroelectric
12 conventional power plants. But Mexico is now

shifting to natural gas as the main source of fuel for energy production.

There's widespread agreement that a high energy demand offers opportunity for private investment in the development of infrastructure.

But, again, there are these lingering legal issues that need to be addressed.

Mexico needs to invest approximately \$34 billion during 2001 to 2006 to expand and modernize its power generation infrastructure.

Just yesterday a Mexico City newspaper reported that the CFE was not doing very well financially, but nevertheless it was still granting a lot of

increased benefits to the very powerful CFE labor union.

So some people in Mexico are

criticizing. One the one hand you have this

agency which is in financial dire straits and on

the other the union seems to continue to benefit

from concessions being made by this giant utility

company.

Now what does the federal law on electricity generation provide? Well, basically it was enacted in 1992. And this electric power public service law was amended to allow private investment to participate in the following activities: self supply; cogeneration; small production; independent power production, IPP; and power import and export.

Probably the most popular ones are self supply. We're seeing more and more companies joining together to generate power for their own needs. In fact, in the Baja, California region there are some companies operating now in Mexicali that are importing power under a self supply scheme and a power import permit because they appear to be saving a lot of money as they bring power across from the United States as opposed to

1 buying it from the CFE. In some cases there's 30

- 2 percent reduction in their rates as a result of
- 3 this scheme.
- 4 And the other very popular one is the
- 5 IPP. As many of you know there are a number of
- 6 power plants operating in Mexico that now sell
- 7 power exclusively to the CFE, which in turn sells
- 8 it or distributes it to the general public.
- 9 The first power plant that began
- 10 operations is in Yucatan, the Medita 3 Power
- 11 Plant. And over the years we've been seeing more
- 12 and more of these IPP plants being constructed.
- In this case the rationale being that
- they help the CFE with power generation
- 15 infrastructure. But again, there's this lingering
- 16 question as to whether the challenge that has been
- 17 brought by some Senators from the PRI will be
- 18 successful. In this case they are going to go to
- 19 the Supreme Court to get a ruling as to whether
- 20 these schemes that are provided by the law are
- 21 constitutional or not.
- 22 So it's going to be very interesting,
- 23 particularly because we're approaching an election
- year, as you know, 2006 there's going to be a
- 25 presidential election. And many of these topics

1	are	going	to .	be	on	the	front	page	when	the
2	camp	paigns	are	ur	nder	rway.				

- 3 PRESIDING MEMBER GEESMAN: Are most of
- 4 those IPPs natural gas fired plants?
- 5 MR. RUANOVA: Yes, most of them are
- 6 turning to natural gas as a main source of fuel.
- 7 Now what needs to happen. If, in fact,
- 8 we're going to be opening up the energy sector to
- 9 private investment there's almost an overwhelming
- 10 majority that believes that you need a
- 11 constitutional amendment to finally lay to rest
- 12 this controversy about whether what these
- 13 companies are doing infringe the constitution.
- 14 As many of you know, the Fox
- 15 Administration attempted to introduce amendments
- 16 to article 27 to allow private investment in this
- 17 area. But since the Congress is now a majority
- 18 PRI and PRD, this initiative went nowhere. And
- 19 that's one of the interesting things about Mexico
- 20 being now a democracy. You can tell we're a
- 21 democracy because nothing is being done now in
- 22 Mexico.
- 23 (Laughter.)
- MR. RUANOVA: It used to be that the PRI
- 25 president said we're going to do this, and the

1 Congress said yes and moved to the next sector.

- 2 But, those days are gone.
- 3 And the other thing is you have to amend
- 4 the law of public service of electrical energy.
- 5 But that, in itself, is not going to be
- 6 sufficient. You need a constitutional amendment
- 7 to avoid having these legal challenges, and to
- 8 have these private investments hindered in many
- 9 ways.
- Now, cross-border issues. There are a
- 11 number of issues that affect the border. One is
- deregulation versus government control. This is
- 13 at the heart of the discussion in Mexico. Is
- 14 deregulation a good idea or do we continue to rely
- 15 solely on government control. And you will find
- that there are a number of opinions in favor of
- 17 deregulation, the most important of which is the
- 18 fact that companies tend to be more efficient when
- 19 it comes to power generation. And there could be
- 20 substantial savings for consumers.
- 21 On the other hand you have those that
- 22 argue that deregulation in many places has not
- 23 worked. That you have a crisis in many
- jurisdictions. They point to the California power
- crisis and they point to what happened in

1 Argentina. And what is still happening in Brazil.

- 2 And they believe that the government should
- 3 continue to control the power sector because this
- 4 is a strategic area.
- Now, market versus social needs, again
- 6 this is a related topic. There is widespread
- 7 agreement that the CFE rates are very high. In
- 8 fact, so high that they need to subsidize power in
- 9 certain areas of Mexico. And that's one of the
- 10 reasons why some companies are joining together to
- 11 import energy from California because they're
- 12 saving money by doing this.
- 13 But again, there are others that would
- 14 say that if all of it was privatized, whether
- 15 there would be enough power to satisfy social
- 16 needs in Mexico. This is a very important issue.
- 17 And on the issue of whether a new
- 18 infrastructure on the Mexican side of the border
- is justified, and particularly in Baja,
- 20 California, I point to the fact that Baja,
- 21 California is growing at a rate of 3 to 4 percent
- 22 a year, the population; that we expect to have an
- 23 additional 1.2 million people in Baja, California
- 24 by the year 2010. That would probably be a
- 25 conservative estimate.

1	So there is definitely a need for
2	increased infrastructure. And I know that there's
3	been a lot of controversy on the issue of the LNG
4	facilities coming into Baja, California. Some
5	people may argue that these facilities are being
6	built solely for the purpose of supplying
7	California or the United States. I wouldn't agree
8	with that assessment, although I would say that
9	part of the rational behind these LNG facilities
10	would be to export power.
11	But if you take into consideration the
12	fact that Mexico's population is growing and that
13	Baja, California is one of the states that's
14	experiencing the biggest growth in its population,
15	it is clear that this infrastructure is needed in
16	Baja, California. And that natural gas is a
17	better energy source than fuel oil.
18	Obviously it's still not the best option
19	and I would agree that renewables are the best
20	option, but still these are expensive. Investment
21	needed to bring in solar panels or to invest in
22	renewables is still out of the reach, at least of
23	the Mexican Government, so the best option from an
24	environmental standpoint is today natural gas.

25 And that's one of the reasons why these LNG

- 1 facilities are being considered.
- Now, what about the environmental
- issues, which I know it's a very important topic.
- 4 I can think of three that are very important. And
- 5 one of the reasons why there was a lot, and there
- 6 continues to be, some objection and opposition to
- 7 the LNG facility has to do with the location.
- 8 Land use issues.

16

- 9 The fact that these facilities are being
 10 built in areas that were unhindered, and that
 11 could affect negatively the landscape, these are
 12 important concerns. The environmental impact
 13 permitting process is quicker in Mexico than what
 14 you would have in the United States, but that's
- not to say that it's not comprehensive.
- 17 environmental law in 1990 and the enactment of the

As a result of amendments to the federal

- 18 environmental impact regulations, now you have the
- 19 right to express yourself. And there are public
- 20 hearings to analyze the impacts that this type of
- 21 infrastructure projects may generate.
- Obviously you don't spend one or two
- 23 years analyzing a project, but still you do have
- 24 the right to state your case and to listen to what
- 25 the government has to say or the project developer

has to say prior to issuing an environmental
impact permit.

One of the things that I've heard is
that over the years that the reason why the LNG
facilities being built in Baja, California as
opposed to California is because environmental
laws are less stringent in Mexico.

I can point out to the fact that Mexico now has a new standard which is one that was enacted by the Ministry of Energy, 1001, that expressly establishes safety provisions for the construction and operation of LNG facilities.

To the best of my knowledge I don't know that there's anything similar in the United States addressing LNG facilities. So, obviously before you construct and you operate this type of infrastructure, you would need to comply with this standard.

And finally I come back to the issue of renewables and climate change, which is a very important topic. As you know, Mexico did ratify the Kyoto Protocol on climate change. And although it's not an annex 1 country, which means that it does not have any reduction commitments, it may benefit from investment from countries that

1 are considered annex 1 and that did ratify the

- 2 Protocol. Particularly the European Union.
- 3 There are some projects in the works in
- 4 which European companies are looking into
- 5 investing in Mexico in renewable projects, wind
- 6 power projects in the south of Mexico. And I
- 7 believe that in future years we will be seeing
- 8 more and more of this type of investment in the
- 9 form of the clean developing mechanism, the CDM.
- 10 And Mexico will probably benefit from this type of
- 11 cleaner infrastructure and this type of
- 12 investment.
- I will be happy to answer any questions
- 14 you might have later on. Thank you very much.
- 15 PRESIDING MEMBER GEESMAN: Thank you.
- MR. OLSON: Thank you very much for that
- 17 presentation. Just a couple items here. We have
- 18 a lot of people standing in the back here. You're
- 19 welcome to take some of these chairs at the
- 20 horseshoe if you wanted to sit down.
- 21 And also for those that are calling in
- or listening in, we're hearing a little feedback.
- 23 If you wouldn't mind putting your phones on mute
- that would be helpful, so that we're not listening
- 25 to your side conversations.

Our next session we're going to go into
some of the discussions of the energy supply/
demand picture and some of the challenges we're
seeing there.

And we have a series of speakers. We're going to start off with Alan Sweedler who is with the San Diego State University. He also is a key participant in the San Diego Region Border Energy Issues Group. And someone we've worked with for many years on various topics. I think he's also on one of our technical advisory committees for our R&D program, too.

So, I'd like to welcome Alan Sweedler to give first an overview. Then we'll have other discussions on individual areas of the border region.

DR. SWEEDLER: Thank you, Tim. And I'd like to welcome you back to San Diego. We're very very pleased to have you here again. And also the reason that you're here, we're very very impressed and pleased that you have decided to recognize the importance of energy issues in the California/Baja, California border region, and to include all of this interesting data and information into the Integrated Energy Policy Report. And we'd like to

- 1 help you as much as we can.
- 2 I'd like to start off by giving you a
- 3 little idea of what I'll be speaking about this
- 4 morning. I'll talk about the energy features of
- 5 the region, the infrastructure and the role of
- 6 renewable energy; and then I'll suggest some
- 7 recommendations for your consideration, which I
- 8 hope will lead to further discussion.
- 9 When we speak of the California/Baja,
- 10 California region we generally speak of the two
- 11 counties of San Diego and Imperial and five
- 12 muncipios, as they're called in Mexico. There's
- 13 actually another one, Rosarito has been added, so
- 14 you have Tecate, Tijuana, Mexicali, Rosarito and
- 15 Ensenada as the border area.
- 16 It turns out that this delineation also
- is consistent with the treaty between the U.S. and
- 18 Mexico, the LaPaz Treaty, which defines the border
- region as 100 kilometers, 60 miles on both sides
- of the border. It encompasses all of San Diego
- 21 and Imperial. So it very much falls under the
- 22 interest and responsibility of the Energy
- 23 Commission and other California agencies.
- You've seen some population numbers.
- There are some ranges, but they're beginning to

1	converg	e. I	th:	ink th	ne impo	ortant	thi	ing t	o note	
2	here is	that	by	2020	there	will	be 9	9 mil	lion	

- 3 people living in the California/Baja, California
- 4 border region.
- 5 And another important fact to keep in
- 6 mind is by 2010 for the first time in the history
- 7 of this whole part of the world there will be more
- 8 people living on the Mexican side of the border
- 9 than on the U.S. side. So there will be a greater
- 10 population in Baja, California than there will on
- 11 the U.S. side of the border. And that will have
- 12 significant implications for energy use and
- infrastructure.
- 14 Here are some of the main energy
- 15 features in what we call the binational region. I
- prefer the term binational rather than border
- 17 because it suggests it's a whole region, not just
- 18 the line on the map.
- 19 San Diego and Tijuana are almost totally
- 20 dependent on energy resources from outside the
- 21 region. The Imperial and Mexicali region also is
- heavily dependent on outside sources. And the
- 23 main exception, of course, is the geothermal
- 24 energy in both the Imperial and Mexicali Valleys.
- 25 Also Baja, California is isolated from

1 the main Mexican power and natural gas system.

- This is unique in the Mexican system. However,
- Baja, California is connected to California both
- 4 power and gas transmission systems. This gives
- 5 Baja, California and California a unique energy
- 6 relationship.
- 7 The current energy resources that are
- 8 used in the region are petroleum, of course, for
- 9 transportation; natural gas primarily for
- industrial heating and power generation;
- 11 geothermal and uranium which is used to fuel San
- 12 Onofre.
- There's a very small amount of solar,
- 14 wind and biomass and small hydro at the present
- 15 time.
- 16 PRESIDING MEMBER GEESMAN: Alan, is
- 17 there still the use of petroleum for electricity
- 18 generation --
- 19 DR. SWEEDLER: In Rosarito, a small
- amount, but that's being shifted over. And that's
- 21 a very important thing to keep in mind because if
- 22 natural gas, which is a cleaner fuel than
- 23 petroleum at least, if that is not available to
- 24 the Mexican power plants their choices will be
- 25 petroleum, which, of course, is more detrimental

- 1 to the air quality.
- Now, the demand for power in Baja,
- 3 California has been projected to grow at a very
- 4 high rate, 6 to 7 percent per year. But I want to
- 5 emphasize that some recent information suggests
- 6 that these growth rates might be lower, perhaps 2
- 7 to 3 percent. This information emerged at the
- 8 Border Energy Forum in Tijuana just a few months
- 9 ago, and Commissioner Boyd was present, as some
- 10 others were.
- 11 We have not yet been able to verify this
- 12 data, particularly to give sources. But it was
- announced in a public session. And I've heard it
- on various other occasions, as well.
- 15 So my point here for this hearing is to
- suggest that this needs to be investigated more.
- 17 That the hard numbers for forecasts that I and
- 18 others have been using may need to be modified.
- 19 But we need to track that down. And we'll try to
- do that in the next few months.
- 21 For San Diego growth rates for
- 22 electricity assumed in various energy fora much
- lower, about 1.5 percent per year. Natural gas
- 24 the same thing; high growth rates, about 7 percent
- 25 primarily to fuel new power sources. But again,

1	the	caveat	if	the	power	arowth	is	less,	the

- 2 natural gas forecast will also be less. And that
- 3 we need to determine with some more
- 4 investigation. In San Diego the growth rate
- 5 for natural gas is a little under 2 percent.
- Also, I'd like you to keep in mind that
- 7 the Mexican numbers for growth do not necessarily
- 8 apply to Baja, California. They tend to be higher
- 9 in all areas in terms of population; in terms of
- 10 energy use.
- 11 The power sector and the fuels used for
- 12 transportation are the main sources of air
- 13 pollution in the whole binational region. And
- 14 therefore, anything to reduce pollution from those
- 15 sources, particularly renewables and conservation,
- will also increase the air quality in the region.
- 17 And the environmental effects of energy
- 18 use are a shared problem, and therefore require a
- 19 shared solution. That's going to e a challenge
- 20 for California to determine how this can be
- 21 implemented. I'll have some recommendations at
- the end.
- Now, I want to show you some of the
- 24 actual data that's being used particularly by CFE.
- These are not my slides; they're adapted. I've

1	taken them and I've worked some of the numbers to
2	make it a little easier to see. This is adapted
3	from a talk by Jesus Moya, who's from CFE, last
4	month in Tijuana.

You can see they're still predicting fairly high growth rates here, 7.2 percent for demand, and a capacity about 5.9 percent. These are the latest numbers that are still being used by CFE. And I think we need to work with CFE to see if these numbers are still valid.

For the individual cities in Baja,

California, I'm going to focus on Baja, California

because I assume the Energy Commission has more

information about San Diego than they probably

know what to do with. But perhaps not about

Mexico.

You can see the different growth rates in terms of peak load and the rates. And, of course, Tijuana is the highest because it has the highest population growth rate. But for all of the main municipios in Baja, California, they're quite high. But these data come from earlier projections, so they may need to be modified.

Even though the growth rates may be

modified downward, I think no one can doubt that

1 there will be significant growth in demand for

- 2 energy in Baja, California. Whether it will be 7
- 3 percent, 5 percent or 3 percent we don't really
- 4 know now. And, of course, that's a big
- 5 difference. But it certainly will be higher than
- 6 it is in California.
- 7 Now I want to show you some of the
- 8 uncertainties here. This is a complicated graph,
- 9 but the main point here is these are annual growth
- 10 rates over from 1986 to 2004. You see they're all
- 11 over the map. So when you back forecast you don't
- 12 find nice smooth data and information.
- The growth rates do vary. And the very
- low growth rates that you see in 2002 and even
- 15 negative in 1993 has to do with the economic
- downturn in Mexico. So that will be a very
- important element in terms of growth.
- One thing that is important to keep in
- mind is that San Diego and California and Baja,
- 20 California have been sharing energy and already
- 21 have an integrated energy structure. You can see
- 22 the big blue graphs represent energy that Mexico
- 23 has exported to the U.S. We used to import about
- 24 10 to 15 percent of our energy supplies from
- 25 Mexico. That changed when their production could

- 1 not meet their demand. And so they began to
- 2 import, the red graphs.
- When the new power plants came online in
- 4 Mexicali recently they began to export again. So
- 5 there's this back-and-forth relationship between
- 6 California and Baja, California in export and
- 7 import of energy. And that's likely to continue.
- 8 And our previous speaker pointed out the economics
- 9 is the driving factor here.
- 10 PRESIDING MEMBER GEESMAN: Now, that
- 11 earlier export from Mexico was primarily
- 12 geothermal?
- DR. SWEEDLER: Yes. From Cerro Prieto,
- 14 and it went to Southern California Edison and
- 15 SDG&E.
- 16 PRESIDING MEMBER GEESMAN: And because
- 17 Mexican demand grew, those exports were stopped?
- DR. SWEEDLER: They were no longer able
- 19 to meet their own domestic demand, and so not only
- 20 did they stop, but they had to import quite a bit.
- 21 Which is costly for Mexico.
- 22 PRESIDING MEMBER GEESMAN: I would
- 23 imagine that the California utilities were the
- 24 early customers for the development of that
- 25 resource.

1	DR. SWEEDLER: They were the early
2	customers. The resource was developed by CFE, and
3	SDG&E and SCE, Southern California Edison, were
4	the primary purchasers of that power in the '80s
5	and early '90s. I believe SDG&E at one point was
6	importing up to 10 percent of its power from CFE
7	from those fields.
8	Those fields now, by the way, are pretty
9	much max'd out.
10	COMMISSIONER BOYD: Excuse me, Alan.
11	You mentioned just a moment ago that the exports
12	were I mean the imports that they had to turn
13	to were costly. Yet an earlier speaker pointed
14	out the rates in Baja or in Mexico are quite high.
15	And actually importation there's deliberate
16	importation in order to get better prices.
17	DR. SWEEDLER: That's the case now. And
18	that's but don't forget, the rates are
19	subsidized. So what the customer pays is not what
20	the real rate is. And CFE has to, i.e., the
21	government, has to make up the difference.
22	The individual businesses can bypass CFE
23	by importing directly from Mexico. And if their
24	rates are not subsidized I'm sorry, if they

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have to pay the full rate then they might benefit

- 1 by somewhat lower rates.
- 2 On the other hand, residential customers
- 3 don't have that option. And they have to buy
- 4 power from CFE. There's also what's called IPPs
- 5 where a U.S. or foreign entity or Mexican entity
- 6 can build a plant and sell all its power to a
- 7 particular entity, and none of it to CFE. But
- 8 they can't sell it to anyone else.
- 9 Natural gas, of course, has been
- 10 mentioned many times. This graph shows -- the
- 11 brown part is the plans in the future for use of
- 12 natural gas in Mexico. And you can see in the
- 13 past it was primarily fuel oil and geothermal.
- 14 But you can see that in the future the primary
- 15 fuel for power generation in Mexico according to
- these plans from CFE will be natural gas. And
- 17 that's also the primary fuel in California.
- 18 Therefore, that becomes a main issue.
- 19 You can see that the geothermal is pretty much
- 20 max'd out of 720. Maybe it'll go up to 800
- 21 megawatts. And they can no longer expand that any
- longer.
- 23 PRESIDING MEMBER GEESMAN: Most of that
- 24 natural gas would be in the form of LNG?
- DR. SWEEDLER: No, they do not specify,

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1 and it is not specified. And, of course, that's

- 2 one of the issues. LNG is unlikely to fuel --
- 3 well, let's look at the slide and you'll see why.
- 4 This is a composite of power plants and
- 5 gas systems in the region under discussion here.
- And you can see that the main new power plants out
- 7 in the Valley, Mexicali, the InterGen and Sempra
- 8 plants, and the large Rosarito complex, Presidente
- 9 Juarez, south of the border here, they now receive
- 10 natural gas from U.S. sources via so-called Baja
- 11 Norte pipeline.
- 12 If any LNG facilities are prepared
- 13 they're unlikely to go into that pipeline because
- of the flows. They'll mostly flow north. And
- 15 they could power the CFE plant in Rosarito, except
- 16 that they already are receiving enough gas for
- 17 that, and to convert to fully natural gas. About
- 18 80 percent of the facilities there are now natural
- 19 gas. They're still burning fuel oil and diesel in
- that power plant.
- 21 Now, if you look at what regions these
- 22 serve, Mexico divides Baja, California up into two
- 23 regions, the zona costa and the zona valle, the
- valley and the coastal zone.
- On the coastal zone the main power is

1 c	renerated	bv	this	1300,	1400	megawatt	facility	v at

- 2 Rosarito. And those are the different units. And
- 3 they're gas combustion combined cycle and also
- fuel oil. There's a small plant about 50
- 5 megawatts in Ensenada.
- 6 Cerro Prieto, which is 720 megawatts,
- 7 feeds into the Mexican system. None of that is
- 8 exported. And then you have these new plants now
- 9 from Sempra and InterGen. The green arrow at the
- 10 top, one of those plants 600 megawatts, is only
- for export. That's the Sempra plant.
- 12 The InterGen has two plants, and one of
- 13 those goes into CFE for Mexican consumption; and
- another one is for export. So that's why those
- 15 export curves have been increasing that I showed
- 16 earlier, because of those two new power plants.
- 17 None of the power from the Rosarito plant is now
- 18 used for export purposes.
- 19 PRESIDING MEMBER GEESMAN: Are the two
- 20 zones linked?
- 21 DR. SWEEDLER: Yes, they are. There is
- 22 a transmission line that goes across the mountains
- 23 that allows Cerro Prieto to also feed into the
- 24 Tijuana region.
- 25 And there are two links across the

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1	border	which	I th	ink w	ere s	shown	in	a pre	evious	5
2	slide.	Calii	fornia	a and	Baja	a, Cal	ifc	rnia	have	major

3 power links across the whole U.S. border. Two 230

kilovolt lines that have a capacity of about 800

5 megawatts. And that's another issue that may need

to be addressed, particularly if renewables are

developed in Mexico. To get that power to its

8 demand centers may require some transmission

upgrades within Mexico and across the border.

This gives you an idea of who uses the power in Mexico. You can see the big blue part are mostly residential users. But the actual consumption that takes place -- that's in terms of customers -- but the actual consumption is mostly the commercial and industrial sector, and the residential sector.

So, of course, the customers are all the residences. But businesses use a great deal of power in Mexico. And that's why they are very very concerned about the rates just as they are here.

Now, I want to talk a little bit about some work that's being done here on renewable energy, because as I'll show later on, the real long-term future for this region, at least in many

people's view, is reducing demand and increasing
renewable energy supplies.

So, in order to try and capture that a study is going which involves several entities in the region, SDSU, the San Diego Association of Governments, San Diego Gas and Electric, San Diego Regional Energy Offices, QualCom and some others, NREL, help from the CEC, as well.

And we're developing a comprehensive analysis of the technical resources for wind, solar, biomass and geothermal in the California/Baja, California region. These are some preliminary results. These are maps from NREL based on a visit that we took there recently.

And particularly the one on the sidebar shows you the wind resource in Baja, California, which is pretty high. They have very good wind resource there. And that could be developed if there were appropriate economic incentives, and particularly if there were enough customers for it.

This is a detail map now of San Diego/
Imperial region, because one of the issues related
to wind development and all renewables is
transmission access. The red line on the bottom

- 1 is the power link that goes through some very high
- wind areas, which is very good because that's
- 3 where the resource is.
- But there's also quite a bit of resource
- 5 that is not available because there's no
- 6 transmission. So one thing that's emerging from
- 7 this, and you can see it extends across the
- 8 border. And this is my point here. We can't
- 9 separate these regions by this artificial border
- 10 when it comes to air quality, environmental issues
- 11 and energy. They're intimately linked by
- geography, and this is a good example.
- The wind resource extends across the
- 14 border, clearly shown. And if that's going to be
- 15 exploited we need to recognize that fact. A good
- deal of the wind resource in San Diego, itself, is
- not available because there's no way to access it.
- Which is typical also in Texas, as well.
- We're looking at direct concentrated
- 20 solar conversion, large power plants in the 5
- 21 megawatts or higher, as well. And you can see the
- 22 yellow is a very good solar resource that
- 23 straddles San Diego, Imperial and Baja,
- 24 California.
- 25 These data are filtered already. That

1 means the land use has been taken out, the slopes,

- 2 et cetera. So this is what's really there, which
- 3 $\hspace{1cm}$ is different when you just look on a map and look
- 4 at the amount of solar energy. This is what can
- 5 be actually converted into electricity.
- 6 And, once again, it straddles the
- 7 border. And I can envision cross-border renewable
- 8 energy projects being very successful in this
- 9 region because of the high demand and the
- 10 excellent resource.
- 11 For geothermal you have a similar
- 12 situation. You have a high geothermal red in the
- 13 Imperial Valley. This doesn't have Mexico; our
- 14 Mexican colleagues are developing those maps, but
- our initial analysis -- this is from NREL,
- 16 National Renewable Energy Laboratory, suggests
- 17 that between 1200 and 2300 megawatts could be
- 18 available for geothermal.
- 19 Keep in mind that the SDG&E system is
- 20 about 2500 megawatts or so. So these are huge
- amounts of energy which could be available.
- 22 And the Baja, California system now is
- 23 about 2500 megawatts as well. So we're speaking
- of significant amounts of potential power here,
- 25 particularly in the Salton Sea region.

I indicated to you that I think you saw
the slide once before, but I think it's relevant.

How energy develops in the region will determine,
to a large extent, what the air quality is. These
are four different scenarios of energies that both
the Energy Commission and the San Diego Energy
Working Group are considering.

But each one has radically different air quality implications. This is analysis done at SDSU that shows for one scenario you can see the emissions reductions are significant compared to 2001. And that's because it has the two main power plants have been retired here in San Diego. The one in north county and South Bay. They've been replaced by high efficiency combined cycle. And there's a very very aggressive amount of solar and wind and renewable.

That, of course, will increase the air quality. All of these different scenarios meet the energy forecasted need. So the message here is how you do energy planning to meet energy need has a profound impact on the environment.

The last slide doesn't seem to want to go. Okay, now here are some recommendations I'd like to leave you with. To reduce dependence on

1	far-away	energy	supplies,	the	region	must	make	а

- 2 concerted effort to reduce demand, that is
- 3 conservation and efficiency, and increase
- 4 indigenous renewables. In the long term this is
- 5 clearly the future for this region.
- 6 Transmission planning and renewable
- 7 energy development must be coordinated or else we
- 8 will not be able to tap into the potentially large
- 9 amounts of renewable resources that are here.
- 10 The cross-border environmental effects
- 11 must be taken into account in the energy planning
- 12 process. It's no longer realistic or feasible for
- 13 southern California, San Diego and Imperial County
- 14 to go its own way in energy planning, and Baja,
- 15 California to go its own way. We're just too
- intimately linked, our economies, our trade, and
- now our energy sectors, to believe that we can
- just put down power plants wherever we want to
- 19 without some over-arching, binational energy
- 20 planning process.
- 21 And the Border Energy Issues Group has
- gone a long way to begin that process and the work
- of Commissioner Boyd. And I hope this report will
- 24 contribute to that.
- 25 And then finally, this energy planning

process needs to be institutionalized. In our

view it can no longer be done ad hoc whenever the

situation arises. These facilities are much too

large now. The economy of the whole region

depends on the energy infrastructure and everyone

has to have input into that process on both sides

of the border.

8 Thank you.

PRESIDING MEMBER GEESMAN: Thank you.

MR. OLSON: Okay, I want to remind people that if they wanted to speak later there's a card over on the table there. If you'd please sign that we can take you in the order that you sign up, if you have comments later in the day.

A couple other things. Just remind you that this meeting is being recorded and there will be a transcript probably within two and a half weeks, maybe less than that. And we may have speakers during the day that speak in Spanish, and if you're not bilingual there are headphones and record machines there for you to listen in.

And also apologize for not having enough copies of everything right at the front here.

We're going to try to have as many of the presentations, hard copies of those presentations

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1 here. There are some that have been from the
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- 2 first part of the meeting today. Additional
- 3 copies are available on the table in the back.
- 4 And we will make all the copies
- 5 available on our website at a future date here,
- 6 probably later this week or early next week. And
- 7 by the way, our website is www.energy.ca.gov. And
- 8 if you go to the front page there it says 2005
- 9 Integrated Energy Policy Report. That's where
- 10 you'll find all of the background material.
- 11 Continuing on with the discussions on
- 12 the energy supply and demand, our next speaker is
- 13 Dave Geier of San Diego Gas and Electric. He's
- 14 going to give some comments on the existing
- 15 infrastructure and anticipated demand and maybe
- 16 new projects.
- 17 MR. GEIER: Thank you, Tim. Again, I'd
- 18 like to extend my welcome to Commissioner Geesman
- 19 and Commissioner Boyd. Thank you for coming to
- 20 San Diego again.
- 21 Today's session really is an important
- 22 session. I want to focus my comments today sort
- of on our long-term resource plan and how it ties
- into the binational issues.
- 25 The planning we're doing, basically

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we've been working closely with CFE. And really,
as Alan pointed out, you really can't separate the
two regions. And most of my comments today will
be sort of on our plan, but I'll tie in the
northern Mexico issues, both gas and electric.
And I have a couple stories along the
way of things that just happened recently that
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way of things that just happened recently that just show and explain how interconnected things are.

challenges for the region. And on September 10th of this year SDG&E hit a new all-time system peak of a little over 4000 megawatts. That is interesting, but it's also interesting to note that it really wasn't that warm of a day. I remember I got a call and it was 92 in El Cajon, which is inland maybe 20 miles; 82 at the airport. So it was sort of a typical day, summer day for San Diego. And this hit our 50/50 forecast, but it shows that there's a lot more penned up demand that could come on our system and the Baja system.

Alan talked about the older power plants. Not only are they getting older, but I think that the binational air quality issue is a major issue, and how we deal with that is very

- 1 important.
- 2 Our transmission lines, I'll go into
- 3 more detail on this, are congested on a daily
- 4 basis. This year we spent about \$40 million at
- 5 our Miguel substation to improve the congestion.
- 6 But we need to continue that work. We'll spend
- 7 another \$30 million next year on the 230 lines
- 8 coming out of that substation.
- 9 So there's a large amount of congestion,
- 10 and for San Diego what that meant is that RMR
- 11 costs, our reliability-must run costs have went
- from \$40 million two years ago; in 2005 they're
- projected to be \$200 million for congestion.
- 14 And what that means, basically is that
- we have to run these older plants. We have the
- 16 air quality issues in lieu of running plants that
- are more efficient in other regions.
- And then we have the mandate of the 20
- 19 percent renewables. And as Alan mentioned, really
- 20 the transmission picture has to be tied to the
- 21 renewable picture. That's the only way we're
- going to be able to meet these goals by 2010. The
- 23 mandate is 2017 now, but we're all sort of pushing
- for the 2010 timeframe.
- 25 PRESIDING MEMBER GEESMAN: Let me back

1 you up, David, on that press clipping you had.

- 2 Just as, I guess, exhibit A, that the press
- 3 doesn't always get it right. We have made the
- 4 projection that there are reasons to be concerned
- 5 as early as the summer of 2005. So, I think that
- 6 the problems besetting us are perhaps even more
- 7 immediate than were reported by The Union Tribune
- 8 on October 24th.
- 9 MR. GEIER: I think that's a real good
- 10 point, that since that time we realize that 2005
- is a serious issue for the region.
- So the SDG&E's long-term resource plan
- 13 really talks about a lot of the areas we've heard
- 14 about already this morning. And it's sort of the
- 15 loading order, if you will, for resources.
- 16 First of all is the energy efficiency,
- demand response, conservation. All those things
- 18 basically, if there's not a kilowatt hour you have
- 19 to serve, it's better for everybody. So, you
- 20 know, that's really the first step there.
- 21 The next step is harnessing all these
- 22 renewable resources. And really the work that
- 23 we're working with Alan and other folks on this
- 24 binational, sort of trying to get how much
- 25 resources, renewable resources, are really in the

1 region. And the number is getting to be very very

- 2 impressive. And it's going to be a matter of, you
- 3 know, how much of that is economical; how much can
- 4 we reach with transmission.
- 5 The third step is building new
- 6 generation. I have a few slides on that that
- 7 we're making good progress in San Diego. And the
- 8 new plants in Mexico have also been very helpful.
- 9 And then the last is adding
- 10 transmission. And again that is really necessary
- 11 to sort of make this plan come together.
- 12 This preferred loading is consistent
- 13 with the PUC; also consistent with SANDAG and
- 14 other folks. So I think as a region we are sort
- of in alignment with the stacking order here.
- Maybe not the numbers, maybe not the years, but
- 17 the order of the resources, I think, we're pretty
- much all in agreement there.
- 19 This pie chart, it's a little bit busy,
- 20 but if you look at the shaded area, we project
- 21 that we can have about two-thirds of our resources
- 22 come from inside of San Diego. Now that leaves a
- third that needed to come from outside. And our
- 24 focus really is to the east. And you see that
- 25 piece of renewables there.

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1	Renewable source split the same way,
2	that there's a big piece of renewables that are
3	just probably not going to be feasible and
4	economical coming from San Diego County. So it
5	could come from Imperial County or Mexico.
6	And then also you look at future
7	resources in the blue towards the top. That
8	basically is new, probably gas-fired power plants
9	outside of our area.
10	So we talk a little bit about energy
11	efficiency. As I mentioned, you know, the real
12	focus here is to continue and increase our efforts
13	in energy efficiency area. That's through
14	improved appliances, through energy efficient
15	windows, things of that nature.
16	And, you know, we've been working and
17	partnering with the cities on energy efficiency
18	programs. It's an area that I think in general we
19	just continue to increase our efforts there.
20	And why would we want to do that? If
21	you look at by 2013 we project that we could have
22	about 500 megawatts of energy efficiency, which is
23	equivalent to building another power plant in the

24 region.

25 Renewable energy, which steps are we

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1 taking. You know, there's been a lot of talk

- 2 about renewables. There have been over 1700
- 3 photovoltaic systems installed in our area. It
- 4 sounds like a lot, but really it totals up to
- 5 about 8.6 megawatts. So the total energy produced
- from it is a very small amount still. That's why
- 7 we're looking at things potentially like a solar
- 8 plant out in the desert, things of that nature,
- 9 where you can actually start getting much larger
- 10 amounts of megawatts there.
- 11 We have been out with an RFO process.
- 12 And again, those numbers become very very
- impressive. There's a lot of megawatts out there
- and the question is going to be how they stack up,
- and sort of the economics. And can we get
- transmission to deliver those megawatts to San
- 17 Diego.
- 18 Again, here's a slide that just sort of
- shows the numbers aren't that important, but that
- 20 they start stacking up. And renewables can, by
- 21 2010, will be up to about the 20 percent range
- there. And, you know, we could be going up to
- 23 1000 megawatts in the foreseeable future. And,
- 24 again, that's 20 to 25 percent of our total load
- 25 in San Diego.

And as we've seen this morning, as

population and load growth, both in San Diego and

in northern Mexico, the systems interconnect, and

I'll show that in a minute, that we need to have

the systems tied together to make sure that we can

deliver all these renewables.

As far as the power plants in San Diego, we are building three new power plants. One will be on for the summer of '05. It's a peaker plant, 45 megawatts. It's now called the Miramar Plant. Before known as the Ramco Plant.

The Palomar Energy Plant, which actually SDG&E will own, is 550 megawatts. And Otay Mesa, which will have a purchase power agreement, is another 500 megawatts. Now, it sounds like a lot, but if you think about it, as Alan discussed, the retirement of Encina and South Bay, this basically just keeps a step ahead of that.

And what we're finding, as Commissioner Geesman mentioned, for summer of '05 there are power plants in the Los Angeles area that everyone had planned to retire. And those plants cannot be retired because they're needed for reliability.

So I'm concerned that we may have the same situation here in San Diego, that those plants

- will need to be continued to run. And they're
- 2 expensive plants now; they're not as efficient as
- 3 the new plants. And as we saw, the air quality
- 4 becomes an issue, also.
- 5 Here's a couple slides that actually the
- 6 construction, and it's interesting that we're
- 7 finally building power plants in San Diego. And
- 8 it's almost 50 years since we had a new power
- 9 plant built in San Diego.
- Transmission, as most people know, we
- 11 were turned down on our Valley Rainbow line in
- 12 '03. And that really led us to the building of
- some of this new generation. The other
- interesting thing to note is the are 500 kV
- 15 transmission line is fully utilized on almost
- 16 every day. We say here on peak days, but almost
- 17 every day, which means that there are congestion
- issues almost 365 days a year.
- 19 So, you think about that. It's like our
- 20 freeway system. There's a rush hour almost every
- 21 day. And what that means from an economic point
- of view is that we have to run more expensive,
- less efficient units every day to sort of manage
- that rush hour on the electric grid.
- 25 And that's where, if we can do the

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binational work and share power back and forth a
little bit better, potentially we can reduce some
of those costs, also.
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Again, renewables are going to be a key part of any transmission, and not just the real high voltage transmission. With the wind plants that are being planned now in our east county in San Diego, there's even upgrades to our lower voltage transmission systems that will be necessary to interconnect those plants.

And we find that process really isn't that easy, also because, again because of the location of these plants, our system is very weak in some of these areas. And we will need new transmission even to deliver the existing wind that's on the books for next year.

And, again, the interconnection to renewables; the geothermal; potentially solar in the valley is going to be real important.

Here's just a slide of our transmission system. As you can see, we have one 500,000 volt line in San Diego. And it basically provides a lot of power from the east. This slide is very busy, but basically shows we're doing a lot of work. We installed a new transformer out in

- 1 Imperial Valley which gave us more import
- 2 capability from Mexico in 2003, 2004, I mentioned
- 3 we spent about \$40 million at our Bernita
- 4 substation. Again, that gives us more import
- 5 capability from Tijuana.
- 6 So both of those projects have allowed
- 7 this binational effort to increase both the import
- 8 and export capabilities of our transmission
- 9 system.
- I talked a little bit about congestion.
- 11 The paths here shown in highlighted yellow are the
- 12 State of California congested paths. And
- 13 basically southern California is a nightmare as
- 14 far as the traffic problems, our electric grid,
- 15 especially during peak days.
- As I mentioned before, we have one 500
- 17 kV line. There are 47 in the state. And
- 18 basically from a liability perspective it's
- 19 getting a serious concern as we have the growth
- that Alan and others have mentioned this morning.
- 21 From a reliability perspective we're
- 22 very vulnerable to the firestorms. We had our 500
- 23 kV line out basically as the firestorm burned
- 24 across Miramar, the air base. If it would have
- 25 made it to 805 basically we would have potentially

1 lost everything south of highway 52. And if you
2 can imagine trying to fight that fire with no

3 lights and no way to really get them back on

4 quickly, it could have been a real nightmare.

and a gas load perspective.

Also, last month when the San Onofre
Unit Number Two tripped out, the nuclear unit,
unit 3 was down for maintenance. So it put a real
stretch on not only our transmission system, but
also all the local generation. As we talk about
systems being interconnected, on that day we were
concerned both from an electric load perspective

Working with SoCalGas there was really not enough gas to run -- it was a very cold day, also -- to all the residential load and the power plants. We were very very tight. In fact, we had to enact an emergency order. And I'll show a little bit later a couple slides in the gas system.

We now have an interconnection to

Mexico. And we actually brought gas from Mexico
into San Diego for the very first time. And that
is a good example of how all this energy is put
together. As you saw, both the plans for a lot of
natural gas power plants; it's not just on the

1 electric side, but the gas supply has to be
2 coordinated, also.

A little bit about the utility corridors
in California. I think the question here is we
may not know exactly when we need a new
transmission line, but there's no doubt we need
it. And that is going to be sort of a different
mind set for the future is that we really need to
do some corridor planning for transmission even
though we may not know the exact timeframe.

This slide is very difficult to see, but basically it shows in your handouts that there's a lot of different entities involved in licensing a corridor. The big green area center is Anza Borrega State Park. If we were to bring a new transmission line from Imperial Valley we'd have to go through the park. There's a lot of BIA land, some tribal land, all before you hit actually the populated area of San Diego.

So if we were to bring in a new transmission line from Imperial County, and try to bring in some of the renewables from out in that area, it's going to be a challenge to license that plant. But actually we think that's really necessary and we're sort of embarking on that

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1 process right now. Just sort of shows the County
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- 3 So, what are we doing? There are a
- 4 number of comprehensive studies. The STEPP
- 5 process brings in CFE, it brings in the Arizona
- 6 utilities, the southern California utilities, IID.
- We're looking at some of the technical

borders there.

- 8 feasibility, what needs to be done. Looking at
- 9 the ISO. And over the next six months we plan to
- 10 have a proposal for a new transmission system that
- would be able to interconnect these renewables.
- 12 So that was sort of the overview of the
- 13 electric system. Just a few slides on our gas
- 14 system.

- We have an integrated gas system. To
- 16 the south it connects to Mexico; to the north it
- 17 connects to our sister utility, SoCalGas. We have
- interconnection points at Otay Mesa and Mexicali.
- 19 Both of those are really designed to take gas from
- 20 SDG&E to the Mexican customers. But as I
- 21 mentioned, the Otay point was reversed during the
- crisis we had when San Onofre was off.
- And here's a map just of that system.
- 24 It shows that -- Alan hit some of this -- that
- 25 it's going to be crucial to do planning, not just

new power plants on both sides of the border.

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on the electric side, but on the gas system side,
also to insure we have adequate resources for the
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A little bit about LNG, sort of where the future plans sort of propose LNG will be a piece of the puzzle, but it definitely is not -- it will supplement our gas supply, but it will not relieve the need to bring in gas from Arizona.

And with that, that's the end of my presentation. But I think the key I would like to leave here is that both the gas system and the electric system is really fully integrated here across the border. I think Alan put it well that the border is sort of an invisible thing there.

We need to coordinate both the energy supplies to make sure we have adequate resources for the future.

Thank you.

PRESIDING MEMBER GEESMAN: Dave, you obviously have had to coordinate with CFE in the past. Do you also interact with either the Mexican federal government or the state government in energy planning?

MR. GEIER: To some degree. I would say in the past most of our emphasis has been with

- 1 CFE. They actually, you know, work with their
- 2 agencies, but there are parallel paths as we saw,
- 3 the valley area versus the Rosarito area. They
- 4 have east/west power lines, also. And at one time
- 5 there was some talk about possibly upgrading
- 6 those.
- 7 So there's a lot of different options.
- 8 And as we get into that, and of course, they have
- 9 the regulatory process to go through, also. So
- 10 all that has to be coordinated.
- 11 PRESIDING MEMBER GEESMAN: Thank you.
- 12 MR. OLSON: Just to remind you, those
- 13 standing in the back, we do have a few more chairs
- on the side, or you're welcome to sit at the
- 15 horseshoe here, any open chairs in the horseshoe,
- or actually in this front area here.
- 17 Because I know, I've been in this room
- 18 before and had to stand in the back for a whole
- 19 day. So I know that can be tiring.
- Our next speaker, we're pleased to have
- 21 a representative from the Baja State Government,
- 22 Manuel Garcia Lepe. And he's going to give
- 23 another discussion, another presentation on some
- of the infrastructure on the Baja, Mexico side of
- 25 the border.

1	I apologize for not we do not have
2	hard copies of this presentation available. I
3	think the Commissioners have an earlier version.
4	He's modified that, updated it. We'll have that
5	available on our website.

6 So please welcome Manuel Garcia Lepe.

MR. GARCIA LEPE: Thank you. I want to appreciate Chairman Mr. John Geesman, and my friend, Jim Boyd. Also my friend, Mike Smith. To give me the opportunity to make this presentation today at this workshop.

After the brilliant presentation from Alan Sweedler I think that I won't have too much more to say that is new. But, I am in charge of all projects, promoting projects of energy and infrastructure in the Baja, California State Government.

Please start. Thank you. We don't have our own electrical grid reserve. We are not connected also to the national grid of pipelines from PamEx for the rest of the country. We are insulated also from the national electric grid, as well.

So, you can imagine 40 years ago Baja,
California was importing all its energy, the

sources from the United States; also telepho
--

- 2 lines. Most of our goods and supplies were coming
- 3 from this country to our country.
- 4 So if some expertise or specialists in
- 5 those years could make a forecast of how much
- 6 Baja, California will grow in those 40 years,
- 7 well, it would be a lot of work to do. And I am
- 8 certain that it wouldn't be precise. Because the
- 9 growth of Baja, California in the last 20 years
- 10 has been phenomenal.
- In that particular regard we have the
- second highest growth nationwide in Mexico, 5.8
- 13 percent annually. And most of that growth comes
- from migration from the rest of the country.
- The supply of natural gas now in Baja,
- 16 California comes from imports from the United
- 17 States.
- 18 This has been shown several times this
- 19 morning. It shows, anyway, all the infrastructure
- 20 of Baja, California regarding power and gas
- 21 infrastructure. As I mentioned, we are receiving
- gas from this pipeline coming from Blythe all the
- 23 way now to Aguilones, Baja, California on the
- 24 border between Sonora and Arizona and California.
- 25 From there there's been built a

- 1 pipeline; we called it (indiscernible) trunk
- 2 pipeline, main pipeline coming all the way from
- 3 there to Tijuana; and from there to the Rosarito
- 4 Power Plant. So that is the Baja Norte pipeline.
- 5 That pipeline is also connected to another
- 6 pipeline coming from San Diego that was before --
- 7 right before me, which is feeding the Rosarito
- 8 Power Plant nowadays. It's TGN pipeline right
- 9 there.
- 10 Also there's some other pipeline
- 11 connected from this main line coming from Texas
- 12 all the way down to Mexicali, but it's feeding the
- grid that is built in Mexicali to feed the
- industry and domestic clients.
- 15 Also there are three companies working
- 16 nowadays developing grids to feed industrial and
- domestic customers in Tecate, in Tijuana, and many
- 18 little, but also started in Ensenada. So those
- 19 grids are being developed by the Mexican companies
- 20 specialize in doing that particular sector.
- 21 As was mentioned before, the power
- 22 plants in Baja, California, which is the oldest
- one is the Cerro Prieto (indiscernible) plant,
- which is delivering around 1000 megawatts a year.
- 25 And also the Rosarito Power Plant at the Pacific

1 coast. That is also very close to 1000 med
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- 2 Part of that power plant is run by fuel
- 3 oil, around 66, 70 percent of the plant is run by
- 4 fuel oil. But the new additions are now being
- 5 fueled by natural gas.
- The new power plants on the border, the
- 7 Rosarito -- I mean the Mexicali 2 and the Mexicali
- 8 3, the Mexicali 2 is (indiscernible) delivering to
- 9 CFE all the power developed there by the Mexican
- 10 power plant. Is being built by InterGen.
- 11 Fifty/50 percent, 50 for exporting and 50 for
- 12 local consume. That's the agreement with CFE,
- which is around 1200 megawatts. That amount, 600
- 14 to be exported and 600 to be used in the local
- 15 consume.
- And this next plant, very close by, is
- 17 the Sempra Power Plant, which is a 600 megawatts,
- 18 also. And it's an agreement to export 100 percent
- of that production to the United States.
- 20 There is a very important power line
- 21 that goes across the desert from Cerro Prieto all
- 22 the way to the border. And that power line is
- 23 being used now by Sempra to deliver this power to
- 24 the United States.
- 25 There's another interconnection of

1 electrical power at the San Diego/Tijuana border.

- 2 There's a small power station also there.
- 3 And there's a new project for CFE to
- 4 develop a new power plant down south the state to
- 5 produce 285 megawatts built in the future. I
- 6 think they are about to start developing this
- 7 project in the very near future.
- 8 I also want to mention that the natural
- 9 gas station that is already under constructions
- 10 right now. It's located right there at Costa Azul
- where there's going to be a station to storage 1
- 12 billion cubic feet per day. That's very close by
- and should be there the next CFE power plant to
- generate those 285 megawatts.
- 15 From there, from the Costa Azul --
- station that there will be another pipeline going
- 17 up north to connect to this Baja Norte pipeline
- 18 that I mentioned. And they will send this gas
- 19 that will be storage there, they will send that
- 20 gas to up north to be collected through this
- 21 pipeline to feel all these power plants that we
- 22 talk about. And also all these companies and
- 23 domestic customers are going to be fed also with
- 24 natural gas around the north of the Baja,
- 25 California state.

1	Now they say we are consuming around 400
2	million cubic feet per day in Baja, California in
3	all of them being imported from the United States.
4	This is a slide that shows the production of
5	electricity in Baja, California now to be consumed
6	in the state. And it's very important, the
7	production, because it's 14 percent of the total
8	Mexican production of electricity, with only 2.8
9	of the Mexico's population. That will show also
10	the big demand of electricity in the state.
11	We are the only (indiscernible) exporter
12	to the United States of electricity nowadays. We
13	hold the second largest geothermal plant in the
14	world, with 720, which has been increased lately
15	to very close to 1000 megawatts. There's two
16	major projects that I already mentioned it,
17	InterGen and Sempra.
18	This is the demand of natural gas in
19	Baja, California. That is the demand of
20	electrical energy is being growing very high the
21	last three years. And to make a comparison, we
22	think that we are needing with 500 megawatts every

ìУ four to five years, which means that a new 23 24 combined cycle plant has got to be built in the 25 same period of time.

1	I know that there are differences
2	between the free use of the demand of Baja,
3	California of power between several national
4	suppliers or national (indiscernible) in
5	Mexico, but the reality is that Baja, California
6	would see expansion of people growing every day,
7	and also the big growth of industrial in the state
8	will be very close to what was mentioned before,
9	the 6 to 7 percent annually.
10	According to the Energy Department in
11	Mexico, the next ten years the demand of energy in
12	Baja, California will grow up to 5 to 8 percent
13	annually. That's the figure that I have. That's
14	a figure coming from the National Department of
15	Energy.
16	In the right-hand side of the slide you
17	can see there that we are consuming right now a
18	little bit under 400. By the year 2006 it will be
19	500. And on the way up to 2014 to 2015, between
20	those two years there, we are going to need the
21	whole production of Costa Azul energy plant, 1,000

е 0 million or 1 billion cubic feet per day. So in 22 2013 that gas station will be saturated. And it 23 24 will still growing, as you can see there.

25 So which of the solutions for Baja,

California regarding natural gas and power. We
have to create a natural gas alternative source
right now. We have to start doing that because

5 gas but coming from the United States, which is

through our region there's no other way to have

6 increasing the price every day. You know that the

prices are going up fast, faster. But there's no

8 other source to bring gas to Baja, California but

9 that.

So the creation of this regassification plant is one of the solutions that we have immediately.

We know that the construction of an LNG plant is not only the terminal, itself. The company has to invest in the infrastructure of the site of storing. For they drill; they have a liquefaction plant, which is a lot of -- much more expensive than even the regassification plant, itself.

Also have the ability to transfer this gas from the source sites to the regassification plant. That means to have ships available to do that, which is very difficult also nowadays. And they, of course, develop this regassification plant onsite, and all the infrastructure to

- deliver this fuel.
- 2 So I think that it is taking a lot of
- 3 investment in Baja, California to do that. And I
- 4 think that there's only one way to do it, the way
- 5 a foreign company like Sempra with its resources
- and the Association (indiscernible) company is the
- 7 only way to do it.
- 8 The benefit for Baja, California, of
- 9 course, will be the first one to stabilize the
- 10 prices of natural gas; to be competitive. These
- 11 two companies are developing the Costa Azul
- 12 project are going to be competing between them
- 13 because only the association between them, Shell
- 14 will only be leasing the space in this plant.
- 15 Leasing, I don't know, between 40 and 50 percent
- of the capacity of the plant will be leased by
- 17 Shell. So they are going to get their own gas
- 18 from the sources that they have developed. And
- they are going to compete against them, but be
- 20 gaining customers and bringing the price down as
- 21 much as they can.
- There will be (indiscernible) energy
- 23 because we will have different supply origins,
- 24 eliminating one source. All this regulations on
- 25 the LNG, the storage, the transportation and the

prices will be regulated by the Mexican Commission

of Energy.

The natural gas supply source for the whole state of Baja, California that will support this economic development, and quality of life is also very important for us.

The benefits for one electric station is the overflow due to consumptional costs, which is the main one. We have made some research that will hit around Baja, California, around \$330 million in the next three to four years during construction. From those 330, only in the municipality of Ensenada will be \$236 million.

Jobs during construction will be over 3000 direct and indirect. The supply development program is also very important for our state.

There are several companies bidding for the construction of different contracts like the access roads, for example, which is on the construction. Also there is a different company to build part of the station. And the earthwork and similar construction will be granted to local construction companies.

This isolation was a very difficult task to develop a site that will be away from urban or

industrial areas. To be sufficient land reserve
for buffer zones. Close to the coast and nearness
to the deep sea, which is exactly that point is

100 meters deep -- I mean, I'm sorry, 20 meters
deep and 150 meters away from the coast, which is
a very special site, very close to the shore, very

7 deep nearby.

It's protected from (indiscernible) and less special impact, accomplishing local environmental protection regulations. Also national regulations at the same time.

This is the piece of land exactly the way it is. The road that you see there is the toll road between Tijuana and Ensenada. And the piece of land goes all the way from the shore to the toll road. So the access road will be within their own piece of land.

This is the power plant that I was telling you about before, which is the one that is going up north of the Costa Azul facility to the Baja Norte land, and want to be connected right there where it's shown, really close to Tijuana.

All the regulation of these transportation, these pipelines are going to be open access. So any company can use the line. No

1 exclusivity in its permission; CRE rules are going

- 2 to be there for to control all these procedures.
- 3 And the transport permit only allows the user to
- 4 get gas to the customers in every place.
- 5 This is a view, south to north, of this
- facility. That's the way it's going to be. It's
- 7 not exactly to scale, but this is the way it's
- 8 going to look like. From west to east. As you
- 9 can see behind the station there is a high hill.
- 10 You cannot see the tollway from there.
- 11 You can see from that hill, you can see
- 12 that that's the way it's going to be seen when the
- ship is docked there. The access road is going
- 14 exactly straight as shown there, but is going to
- 15 come from there to the tollway.
- 16 Sempra Energy is the one that is the
- 17 company that is developing this project. Is
- granted a lease contract to Shell in order to
- 19 storage gas right there. I don't know if it's a
- 20 50/50 situation, but it's going to be pretty close
- 21 to that percentage.
- 22 You can see there what is the investment
- of the total facility. The temporary employment,
- 24 and also the permanent employment which is very
- low because these plants are very automatic.

1	The current status is the access road is
2	under construction and the construction of the
3	plant is late 2000, as a matter of fact, it's
4	already there. I mean the general contractor is
5	already designated.
6	I want to mention also to finish my
7	presentation the other project that is on the way
8	of its permitting process, which is the offshore
9	LNG terminal, 14 kilometers away from the
10	shoreline, ten miles from Tijuana. And about a
11	kilometer away from the Porto (inaudible) Island,
12	the bigger Porto (inaudible) Island.
13	The use of land has been requested to
14	the state government only for the pipeline,
15	because we don't have any that's the state
16	government, any permits regarding this facility.
17	It's an offshore, it's a federal permitting. Only

give the permits to this company.

This only permit not yet been approved.

And we are watching over this project, if the

federal government is going to approve the

project, then we will have to revise and submit

this facility to the local community and local

the CRE, the Semarant and the Department of

Communications and Transportation are going to

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1 authorities.
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- I thank you again for this opportunity.
- 3 And that would be -- thank you very much.
- 4 PRESIDING MEMBER GEESMAN: Thank you
- 5 very much.
- 6 COMMISSIONER BOYD: Thanks, Manuel; nice
- 7 to see you.
- 8 MR. OLSON: Okay, our next speaker will
- 9 be Abelardo Borquez from Comision Federal de
- 10 Electricidad. I believe he's going to speak in
- 11 Spanish, so you may want to, if you need to obtain
- 12 a headphone they're over here against the wall.
- 13 And there's also a presentation, we don't have
- hard copies of this. We'll make them available
- when we -- probably after this meeting.
- MR. BORQUEZ: Hello. Well, my name is
- 17 Abelardo Borquez.
- 18 (Presentation given in Spanish.)
- 19 COMMISSIONER BOYD: Thank you.
- 20 PRESIDING MEMBER GEESMAN: Thank you
- 21 very much.
- 22 COMMISSIONER BOYD: Gracias.
- MR. OLSON: Okay, our final speaker this
- 24 morning is Steve Hoffman who represents the San
- 25 Diego Regional Chamber of Commerce. He will give

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- some background on economic development and some

 of the impacts to the large energy users and other

 customers. So, Steve, please.
- MR. HOFFMAN: Thank you for joining us

 today to give us a reason to talk about something

 other than the mayoral election and the pension

 deficit.
- 8 (Laughter.)

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- 9 MR. HOFFMAN: My comments today will
 10 reflect the work of the Regional Chamber of
 11 Commerce, the energy committee, who advises the
 12 Chamber Board on public policy issues.
- We have developed 2005 legislative

 agendas which we'll pass out to the Commissioners.

 And my comments will really address the key issues

 within that agenda.
 - There are four key areas in which the business community within San Diego is concerned about energy. Obviously it relates to reliability and cost. But we look at resource adequacy and efficiency as being our first agenda item. We are concerned about the cost effectiveness and the adequacy of the resource to serve the area.
- Also we're going to look at some rate
 and tariff issues in 2005. We're concerned about

1	some of the costs that are being layered on
2	nonresidential business users, some of which can
3	be taken care of through rate and tariff reform;
4	some of which really have to be taken care of
5	through changes in legislation.

And then we're very appreciative of the incentive programs which have been made available to us in the past. SDG&E has been a very effective operator of energy efficiency programs in the past. And may be a victim of their own success, as the low hanging fruit has already been picked for energy efficiency. Yet the goals for future energy efficiency are pretty significant.

And then also I'll talk a little bit about our view of competition, both in terms of direct access and community aggregation.

As you can tell I had a lot of time to prepare this. I have slide envy; my slides are not nearly as pretty as some of the others.

With regard to resource adequacy, the long-term resource plan is predicated on the construction of two new combined cycle plants and the existing resources being available at least through some period of time when they can be either replaced or retired with some confidence.

1	We have concerns on a couple of fronts.
2	Right now we import on a peak day approximately 56
3	percent of our total resource needs. In other
4	words, our in-County generation is inadequate.
5	And the inefficient resources that are viewed as
6	being retired, the Cabrillo Power Plant and the
7	Encina Power Plant, constitute a very high
8	percentage of that peak day requirement.

Something on the order of 35 percent.

Without long-term contracts to motivate repowering, if they rely on RMR agreements that are subject to renewal on a year-to-year basis, we're concerned that these operators may retire these plants ahead of the schedule that the utility has anticipated. So we're very concerned about that, and we would support efforts to give long-term contracts to these existing operators to facilitate the repowering of these facilities.

We're also concerned about the assumption related to the Calpine plant being planned for Otay Mesa. The contract power purchase agreement with that plant is predicated on a reassignment of a CDWR contract called Sunrise, which runs through 2011. The Calpine plant is to come online somewhere in the area of

- 1 2009.
- 2 And if the Sunrise contract is not
- 3 reallocated, then there's sort of a jump ball on
- 4 whether SDG&E will be able to honor the power
- 5 purchase agreement and support the construction of
- 6 that plant. I'm sure SDG&E can speak to that more
- 7 accurately than I can, but it seems that until the
- 8 Sunrise contract is assigned or reassigned, that
- 9 resource may be at risk. And if that resource is
- 10 at risk, then we've compounded our problems in the
- 11 region.
- 12 It seems like our safety net really lies
- in transmission. We have supported SDG&E's effort
- 14 to construct, or their proposal to construct the
- 15 Rainbow line. It made sense to us in the region.
- 16 It was unfortunate that it didn't succeed. And we
- do support SDG&E's efforts to extend transmission
- 18 links to other potential supply markets on both
- 19 sides of the border. But we're particularly
- 20 interested in seeing the transmission network be
- 21 made more reliable into the region.
- 22 Regarding rates and tariffs, the San
- Diego economy depends largely on small businesses;
- 97 or 98 percent of the businesses in the region
- 25 have less than 50 employees. And within the SDG&E

1 ratebase, and I'm sure that the statistics are

2 close, but potentially not accurate, 11 percent of

3 the meters, but 60 percent of the load is

4 attributed to nonresidential energy use.

contracts.

Because of AB-1X providing a price cap
on residential rates, and because large end-users
have the load and the sophistication to purchase
their own power, commercial customers, the heart
of our business community, are seeing a rate
squeeze which absorbs the other costs that are
being attributed to the San Diego region, most
recently the \$733 million reallocation of the CDWR

We're seeing commercial rates that are approaching 20 cents on the average. And it's becoming a greater share of the cost of operating a business in San Diego. So this is a very very critical issue and we hope to get relief any way that we can, but particularly interested in seeing reform of AB-1X.

We believe that the price caps provide an artificial price signal to residential customers, and actually are a disincentive for them to invest in energy conservation and renewable technologies.

1	We believe in real price signals and
2	removing these price caps would, of course,
3	provide that. And it would also somewhat dampen
4	the allocation of costs from this most recent
5	event, the CDWR contract reallocation.
6	We also would like to work with SDG&E
7	and with the Commission over time to reduce the
8	level of cross-subsidization that exists between
9	the commercial and the residential rate classes.
10	We, like all other businesses in the state, feel
11	that it's not fair.
12	But we also think that I believe, and
13	the people who work on the committee believe that
14	most customers would be satisfied, most commercial
15	customers would be satisfied with appropriate cost
16	allocation or cost of service rates. And would be
17	less inclined to seek competitive options through
18	direct access.

Now, certainly the largest customers
want direct access. That's true here and
elsewhere in the state. They have the load factor
and they have the sophistication to pull it off.
They're an attractive load to a potential seller.
Smaller customers are not. They don't

have the time to mess with it; they don't have the

- 1 inclination to deal with it unless there's a great
- 2 economic incentive. And they would be good
- 3 candidates for an efficient, reliable bundled rate
- 4 provided by the utility provider.
- Now, in the area of community
- 6 aggregation we have heard concerns from businesses
- 7 that the mechanism by which load will be
- 8 aggregated, if, in fact, communities decide to go
- 9 in that direction, would require that you're in
- 10 unless you opt out.
- 11 And as we all know, we don't pay as much
- 12 attention to energy as we should. And I fear, we
- 13 fear that many of these businesses will roll into
- 14 a community aggregation program without their
- 15 knowledge and their consent.
- And we feel that the mechanism is
- 17 backwards. That you should opt in. The community
- should provide a good value proposition and you
- 19 should agree to accept it before you're engaged in
- 20 those programs. Otherwise businesses are
- 21 concerned that this will be another form of
- 22 taxation. And that there will be a -- since we
- 23 have fewer votes and larger loads, we may feel the
- 24 greater burden.
- 25 So that's a synopsis of sort of the

regional issues. This being a border conference

I'll give you my less-than-expert opinion on

cross-border issues.

The region does -- a tremendous amount
of our gross regional product relates to the
proximity to the border. And I don't know what
the number is, but it certainly would be in the
billions of dollars.

Customers and production facilities, commercial customers in Tijuana and across the border are beginning to experience what we experienced five or six years ago. And that is a very rapid increase and concern for even more rapid increases in the cost of their energy. And this will make them less competitive with other parts of the world in a global economy.

You know, certainly with the China economy gaining steam we would hate to lose what we have across the border to a country across the ocean. We've already lost the jobs. Now we want to at least keep the revenue.

So, we believe that the border providers, be it the utility or the ESCOs or any of the service delivery industry related to energy efficiency, should work very closely with their

Mexican counterparts to promote energy efficiency,
to make it happen.

Because of the low rates we feel there's

a significantly greater amount of low hanging

fruit across the border than there is in the

6 United States.

The environmental issues others will speak to. We feel that all infrastructure should follow California's standards if, in fact, that energy is going to be made available in California. But we also realize there's benefits in stranding natural gas from the LNG facilities in Mexico to alleviate the current reliance on oil and its resulting emissions. So others more expert will speak to that.

We are concerned that a lot of the infrastructure that's being planned and viewed as being made available to both markets is actually going to be barely sufficient to meet the growing demand in Mexico.

And that from a long-term view we shouldn't count on any of these facilities actually contributing to our demand here in the United States. In fact, the inverse may be true if the -- energy is really the oxygen of any

1 country's economy. And as energy is made more

- 2 available, particularly if its prices are
- 3 subsidized, economic growth will increase. And
- 4 could outstrip these existing resources. And we
- 5 could see a situation where Mexico is again asking
- 6 us for more of our energy -- for the use of more
- 7 of our energy infrastructure.
- 8 So, I have some recommendations. I need
- 9 to go to remedial PowerPoint class. There we go,
- 10 all right.
- 11 We concur with the efforts to plan as a
- 12 region. And enough has been said on that issue.
- 13 There could be an opportunity to view the markets
- 14 as a common wholesale market. Certainly we have
- pipes and wires that we share. And, you know, as
- businesspeople we view that, you know, there's an
- 17 economic efficiency to a market when a scarce
- 18 commodity is allowed to flow to a greater value
- 19 market.
- 20 We feel that the presence of subsidies,
- 21 of course, make a -- I won't go into my discourse
- on markets as it relates to California's market,
- but we see the markets don't function unless
- there's clear price signals. And between our two
- 25 countries we can make better use of existing

1	infrastructure; we can make better use of future
2	capital dollars. And we can certainly see that
3	energy will flow to the greatest use if we have a

4 common wholesale market.

And we're quite concerned about the 5 location of infrastructure that is critical to our 6 reliability here in the States. Clearly 7 8 infrastructure that's built to serve the essential 9 needs of a community should be located closest to that load. We shouldn't rely on disruptions. And 10 we've experienced that, both on the transmission 11 12 lines and the pipelines. We all remember what 13 happened when El Paso natural gas pipeline had 14 their event in August, I think of 2000. 15

And so we shouldn't rely or become complacent in our efforts to grow our own infrastructure close to the load.

So, thank you.

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PRESIDING MEMBER GEESMAN: Thank you.

And I think that reinforced most of your comments.

Let me say one thing, though, as it relates to the

last one about the preference for local resources.

I think that's a natural priority to have, and it's one that we ought to pursue. But at the same time I think in pursuing that

1 preference we shouldn't lose sight of the fact

- 2 that of necessity in many ways we are
- 3 interconnected with other parts of California,
- 4 with Baja, with other parts of the west.
- 5 And I think one of the themes that came
- 6 to my mind i listening to the earlier
- 7 presentations, as it relates to the tremendous
- 8 priority that this state has set on developing
- 9 renewable resources.
- 10 We commonly have thought of those in the
- 11 past as decentralized and distributed resources.
- 12 And in some of them technologies they are. Solar
- 13 systems, for example, obviously; locate the
- 14 generating resource as proximate to the load as
- possible.
- But in a number of the other
- 17 technologies, most notably wind and geothermal,
- 18 those are remotely located. And we are not going
- 19 to be successful in fully developing those
- 20 resources or their potential unless we recognize
- 21 the need to do a lot more in upgrading our
- 22 transmission system.
- 23 This part of the state, I think, has
- 24 borne the brunt the last five to ten years of our
- 25 inadequate investment in those upgrades. You are

1	a very remote corner of our integrated grid. I
2	think very poorly interconnected with the rest of
3	California. I think poorly connected with the
4	rest of the southwest. And I think that your
5	ratepayers have suffered the consequence of that
6	poor interconnection.
7	One of the primary priorities that the
8	Energy Commission has identified, and Governor
9	Schwarzenegger has spoken of, is the need to
10	upgrade our transmission systems. And I would
11	suggest to you, based on this morning's
12	discussion, that this community is in need of
13	serious improvement in its connections to the
14	north, to the east and to the south.
15	We haven't heard anything about tidal
16	power today, so I don't want to foreclose
17	connecting to the west. But I think the other
18	three directions have been pretty clearly
19	addressed; and it's one that we need to bear
20	closely in mind as we move forward.
21	But I thank you for your comments.
22	MR. HOFFMAN: (inaudible).
23	PRESIDING MEMBER GEESMAN: Yes.
24	MR. OLSON: Okay, we're pretty close to
25	our schedule And weld originally planned to com

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back at 1:00. What's your preference,
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- 2 Commissioners, for --
- 3 PRESIDING MEMBER GEESMAN: I think that
- 4 I would like to do that and to start right at
- 5 1:00, because we've got a fairly crowded timetable
- 6 in the afternoon.
- 7 But I want to get the agreement of the
- 8 two public comment requests that I received to
- 9 adjourn now and then come back at 1:00? One is
- Bill Powers, and I note you're on the agenda this
- 11 afternoon, Bill.
- MR. POWERS: Yes, Commissioner. The
- 13 comments that I had were just comments related to
- some of the presentations this morning.
- 15 PRESIDING MEMBER GEESMAN: If you could
- 16 address those in your presentation then --
- MR. POWERS: Well, the only potential
- problem with the presentation is I see that we're
- in three separate work groups, right? And so will
- we have a plenary for the group?
- 21 MS. ALLEN: It will be sequential.
- 22 MR. OLSON: Yeah, our public comment was
- 23 meant to be at the end of the last group of
- 24 presentations.
- MR. POWERS: That's fine with me, to

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1	wait until
2	MR. OLSON: And then the Imperial
3	Irrigation District was the other.
4	PRESIDING MEMBER GEESMAN: Yeah.
5	Orlando, are you going to be around this
6	afternoon?
7	MR. FOOTE: Yes, sir, I am.
8	PRESIDING MEMBER GEESMAN: So it would
9	be acceptable to defer until this afternoon?
10	MR. FOOTE: Most assuredly.
11	PRESIDING MEMBER GEESMAN: Very well.
12	We'll adjourn now. We'll be back, and I'll try
13	and start it right at 1:00.
14	MR. OLSON: Okay, just for lunch
15	purposes there's a deli on the third floor of this
16	building and there's several restaurants on 6th
17	Street south of this building.
18	(Whereupon, at 12:10 p.m., the workshop
19	was adjourned, to reconvene at 1:00
20	p.m., this same day.)
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1	AFTERNOON SESSION
2	1:10 p.m.
3	MR. OLSON: Commissioners, we're going
4	to start our second afternoon session. This is a
5	continuation of the last session of the morning.
6	Continuing our presentations on energy
7	supply and demand, these next two presentations
8	will focus on some of the opportunities and
9	challenges of introducing energy efficiency,
10	combined heat and power, and one presentation on
11	geothermal power.
12	The first speaker is Rob Swette, who is
13	a consultant working for the Western Governors
14	Association. And there's a special organization
15	under the WGA that's a U.S./Mexico Border Energy
16	Workgroup. The Energy Commission is a member of
17	that with nine other states.
18	And Rob is going to do a presentation of
19	some of the activities where we focused on
20	primarily energy efficiency and combined heat and
21	power projects. And please welcome Rob Swette.
22	MR. SWETTE: I guess while Tim's getting
23	the remote control for the slides, like Tim said,
24	my name is Rob Swette, and I'm working as
25	basically the project lead coordinator for the

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1 Border Energy Project as part of the WGA.

schedules and things.

2 Rich Halvey is the director of air
3 quality programs at the WGA, who is basically the
4 champion and sponsor of this program. Rich has
5 worked with several of you. I know, Commissioner
6 Boyd, he's worked with you in the past on some
7 things and currently. He sends his regards to all
8 and is regrets for not being able to be here with

What he asked me to talk about today is really three things. One is the history of this project, the border energy project. How it came about in the context of understanding what it is and why we're doing what we are today.

The second thing is to go into a little more detail about the things we currently have going. And then finally, there's some other activities that the WGA is involved with that he wanted me to pass on to you.

In terms of how this whole thing got started, the WGA started this project in 1999.

They got funding basically to improve air quality in the border region. And the mechanism for doing that was improving energy efficiency in stationary sources, nonresidential.

1	And so with that mandate in 1999 we said
2	what's the best way to get started. And we
3	decided that it was best to talk to the people
4	that were actually involved with energy efficiency
5	projects, people that were users and so forth.
6	And conducted a couple of focus groups. We

7 conducted one here actually in Mexicali and the 8 other one in Ciudad, Juarez.

The results of those, or the outcome of those focus groups was really two things that the people said they needed to implement energy efficiency projects.

The first one was a website that the border region really has its own unique characteristics and quality, and we needed a place, or they felt they needed a place where they could actually get information that was pertinent to this region, be able to locate resources, and be able to share information about the border region.

And so we developed this website; it's called borderenergy.org. It's bilingual; it has lots of information on it, all the way from how you get started or initiated in doing an energy audit for yourself, self audit. It's got case

1 studies on there. It's got sources for technical

- 2 information for implementing a project. Places to
- 3 find financing. As well as a marketplace for
- 4 people that have got energy efficiency needs that
- 5 want to post those and find someone to give them a
- 6 quote.
- 7 So we developed this site, and we
- 8 completed it basically I would say two years ago.
- 9 And as any kind of website, it's a work in
- 10 process. We're always working to improve it. And
- 11 so that's an ongoing effort.
- 12 In parallel to that the people in the
- 13 border region said that what was important is that
- installation or places to actually go see
- 15 facilities where they've done energy improvements
- are usually too far away. Or they're not
- 17 consistent with the kind of industry that they're
- in, and so it's a little bit dubious.
- 19 So they really felt that they needed to
- 20 have some pilot projects in the border region that
- 21 we could actually point to and take people to. So
- as part of that the WGA funded 15, and it called
- 23 them preliminary audits. They weren't financial-
- grade audits. They were just a means to identify
- 25 opportunities in the spirit that the companies or

the organizations that we did those for would take
some action.

3 And the funny thing was about two years ago we went back -- a year ago, to look at what, 5 did anything actually happen with those audits. 6 And what was interesting was a lot of the items on the recommendations they had actually implemented. 7 And so we were quite pleased with that. We didn't 8 get sort of the publicity and things that we 9 wanted to at the time, but at least it showed that 10 people had the information, they had some 11 12 technical assistance, they could take action. And 13 these were very simple things from lighting to 14 HVAC, that type of thing.

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The other thing that we did as part of this was developed some marketing materials that, you know, all this is getting the word out and getting information to people so they know it's there, for one thing. And then, two, have some ideas on how to use it.

So we developed this partner kit for all the people, organizations that we've been working with. And I have a copy of it here for you if you'd like it. I brought some extra copies for you.

1	The next thing we did was we got the
2	website, we got some of the audits, we said where
3	do we go from here. And we felt that if we're
4	going to focus our efforts we need to take sort of
5	a business approach to this.
6	And where do you start with a business
7	approach? That's what's the market. And we
8	embarked upon this market assessment probably a
9	year and a half or so ago, and just completed this
10	in March. And I'll go into more depth about that
11	because it's really driving one of our current
12	activities.
13	Then the last thing I have in there is
14	the BEARS. And I'll leave that for a little bit,
15	but that's one of the things we're currently
16	working on. It's a little bit of a tease.

but that's one of the things we're currently
working on. It's a little bit of a tease.

Okay. I put this slide up there for the
market assessment. We did the market assessment
again in the spirit of trying to focus our
efforts. Two things, geographically where do we
need to put our emphasis. Where are the
opportunities in the border region just
geographically.

24 The second part of it was what 25 industries. Is it the maquiladoras, is it

- 1 hospitality, is it government, is it health care.
- 2 You know, you hear so many things and you kind of
- 3 get off on these different paths. And we said,
- 4 you know what, we need to really have some solid
- 5 data or information so we can focus those efforts.
- 6 So we basically leaned on everybody we
- 7 could. And there you can see that the different
- 8 organizations that actually participated with
- 9 either data that they had or actual field
- 10 experience.
- 11 So we collected the information there
- 12 from those organizations. And I just wanted to --
- 13 two things: One is that we took it from a broad
- 14 range of sources, so I feel you've got a fairly
- objective point of view. And then two is just to
- 16 recognize and thank the people that actually
- 17 contributed.
- Some of this is probably, you know,
- 19 basically for a lot of this is, you've seen a lot
- of times today and other places, but the thing I
- 21 think I want to really bring to your attention is
- that the second-to-last bullet. That 87 percent
- of the manufacturing activity is concentrated in
- 24 Tijuana, Ciudad, Juarez, and Matamoros.
- 25 That if you look at the border region

1 it's a big area, but all the action is basically
2 happening in three places. One may argue two, but
3 it's basically in three places.

And for the results of our study from the audits that we did, from the discussions that we had with other people, energy conservation can play a key role in meeting our electricity needs.

This, again, continuing on with some of the results. And I don't know if I mentioned, but I do have the study here on CD. It's probably about an inch thick, but it's here for your taking. I brought extra copies, as well, so they're more detailed.

I think the key thing I want to mention here, identify, is that in those three cities that if you target just the assembly of electronics, furniture and automotive it would produce annual savings 326,000 megawatt hours, or \$17.1 million in energy costs.

So we don't profess to say that oh, by implementing all these energy efficiency projects we're going to save the world. But we can make some kind of contribution by doing some simple things. And some of that, someone mentioned this morning the low hanging fruit. You know, lighting

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and HVAC. And it's not just technically, it's behaviorally, as well.
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- 3 Some part of the study we wanted to 4 identify what are the obstacles; why aren't people 5 doing this if it's so obvious and so simple. And
- 6 so some of those challenges we identified, one is
- 7 financing. And there's two really dimensions to
- 8 financing, in my view.
- 9 One is that a lot of the projects we
 10 identified are small. I mean they're less than
 11 \$50,000. And that, in itself, is not really of
 12 interest to, you know, lending institutions. The
 13 time and effort that it takes to go through that,
- 14 you know, just really isn't worth it.
- The second part is that a lot of these
- 16 businesses that we talked to, they're not in the
- 17 business of energy savings. It's certainly a
- 18 cost, but as an example we did an audit of a
- 19 hotel. And their money goes to filling rooms.
- 20 They don't make any money by having empty rooms
- 21 even if they save energy efficiency. So the first
- 22 priority is usually something else.
- So, getting financing for these projects
- is really key. And in that there's no real way to
- 25 aggregate these small projects into something that

1 could be bundled into a larger package that maybe

- 2 some larger institution would be interested in
- funding. We saw that as a key, as an obstacle.
- And a lot of these things, you know,
- 5 it's just awareness and knowledge. That people we
- 6 contacted and work with, that they just don't know
- 7 what the real opportunities are. And it's not on
- 8 the radar screen unless somebody bring it to their
- 9 attention.
- 10 The next thing is technical assistance.
- 11 Once you identify a project or maybe some areas of
- 12 opportunity you can actually go in and do the
- analysis, take the measurements that you need, see
- 14 what your current usage is to identify the
- 15 technologies, estimate their impact. What's the
- 16 cost, what's the disruption. All those things
- 17 that go along with it. So there's a great need
- 18 there for technical assistance. It just doesn't
- 19 exist within these companies.
- 20 Next is the -- most of our work is
- focused on the Mexican side. I think someone
- 22 mentioned earlier this morning, as far as energy
- efficiency goes, there's a lot been done on the
- U.S. side. So that our primary focus was on the
- 25 Mexican side.

1	But in that regard there really is no
2	energy services industry to the same degree or
3	magnitude that it is here. And those are the
4	people that end up driving those kind of things.
5	Lack of market data. That's sort of
6	related to the other. You know, if you have
7	market data about what's the potential savings
8	opportunities, maybe you can, I guess, interest
9	good businessmen to go after those.
10	And then also for the companies to know
11	that there's other companies within their industry
12	that are taking these steps. And here's what
13	their sort of energy consumption is per square
14	foot, or per employee, or whatever you use to
15	manage that.
16	Project champions. You know, nothing
17	happens without someone taking the lead and saying
18	we want to make this happen.
19	And then someone mentioned earlier this
20	morning about the regulatory environment,
21	particularly as far as alternative energy
22	projects. It doesn't support them.

Now, for those who were waiting, you know, what are BEARS. We decided from our market assessment to get focused, what's the best way to

go about it. And we said, you know, sort of this
top level, high level marketing effort isn't going
to work. We need to develop grassroots efforts.

So we said why don't we get teams of local people and put them together and help them facilitate, or facilitate with them, identifying what is the right mechanism to implement or -- identify, implement programs within the region.

So we had to come up with an acronym, so we called the BEARS the border energy advisory roundtable.

And what we wanted to do was get stakeholders, we wanted to the maquiladoras, companies involved, government agencies, utilities, academia, people that really understand some of these problems that can get involved. And basically act as the planners for what to do in that region.

And what we wanted to do different than other sort of working groups like that is put money behind it. And give them a budget. Say, hey, here is "x" amount of dollars to go ahead and identify what's going to work best in your area.

Examples of things that they could do was openhouses, mailers that they would like that would have the information about potential energy

savings, the audits we mentioned, and I guess two
things here.

One is we've actually started in Tijuana
and Mexicali. And I'm working with Manuel Garcia,
who's been just absolutely fantastic. And he
knows the local industry, he knows the people, the
companies. And so working with him we've been
able to identify some project opportunities.

And for him, in particular, he believes our success is going to be tied to doing audits and actually projects in that area that we can take the local people to go see. We mentioned this before. The difference is the audits we did before were preliminary. These are financial grade.

And so we want to work with these companies. Say, hey, we'll do a financial grade audit on the condition that you, you know, are going to implement some of the recommendations in there. And that we can actually publicize results if you participate. And thanks to him we actually have like three really good candidates. So that's up and running.

And then we have another one in Ciudad,

Juarez which is just getting started, as well.

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1 And they're doing some planning work with the
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- 2 local government agency. It's a little bit
- different, but that's what works there.
- 4 What works in our area is myself working
- 5 with Manuel and developing some of these prototype
- 6 facilities.
- 7 A couple things Rich wanted me to
- 8 mention. I haven't been too involved in these, so
- 9 my knowledge is not too deep. But these are two
- 10 other WGA initiatives.
- One, I don't know how many of you, I
- 12 think, Commissioner Boyd, you attended the
- 13 Albuquerque North American Energy Summit. It was,
- I think, in intent similar to what you're doing
- 15 here. It was a place to get information on what
- the policy should be and the direction should be
- for the Western Governors Association.
- 18 As part of that Governor Richardson from
- 19 New Mexico and Governor Schwarzenegger signed a
- 20 letter to take action -- and I can share with you
- 21 a little bit about what that is -- about energy.
- Their vision is really two dimensional.
- One is we're not going to get away from
- our traditional sources, and so let's not take our
- 25 eye off the ball. That we need to do to continue

1 to use those in an efficient way and develop those

- 2 resources. As well as the energy efficiency,
- 3 solar, wind, geothermal on the other end. So it's
- 4 a combined approach.
- 5 Objectives from that: Protect the
- 6 economy from energy shortages and price spikes. I
- 7 think us in California are familiar with that.
- 8 And it's important.
- 9 Again, the diverse energy portfolio, not
- 10 to be too dependent on any one particular fuel
- 11 source. The growing demand in the west,
- 12 population growth, those types of things.
- 13 Environmental challenges. And take advantage of
- 14 new technologies.
- I think the thing I want to point out
- here as far as the Governors' policies that were
- 17 really the specifics in the letter. One was to
- develop 30,000 megawatts of clean energy by 2015.
- 19 And then the other was the 20 percent efficiency
- 20 by 2020. And those were the two, I think, main
- 21 things that came out of part of that letter.
- 22 A couple other things to mention. That
- 23 they want to do this all on an incentive basis.
- 24 They wanted to and did form an advisory committee
- 25 to help them put together a plan to implement

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this, which is due by 2006, June.
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- 2 Rich wanted me to pass on that the
- 3 advisory committee has already been established.
- 4 It has its members. There's several key
- 5 subcommittees. Technologies are different,
- 6 transmission and solar power and so forth.
- 7 There's several subcommittees that he said they
- 8 still need to fill. So if there's interested
- 9 parties, you can contact him.
- 10 And then two other things that the NAD
- 11 Bank has, actually working with the CEC, that in
- 12 Monterrey that they had gotten some money -- ${\tt I}$
- 13 think it was from the World Bank -- to actually do
- 14 the projects, but there wasn't money to do the
- 15 audits, so you really didn't know if you had a
- 16 project. And so you had a bit of a dilemma. And
- so they partnered with NAD Bank and CEC to
- 18 actually do those audits in Monterrey.
- 19 And CSP is combined solar power
- 20 initiative with DOE. And basically what they want
- 21 to do is they have 350 megawatts of solar power in
- 22 the west right now. They'd like to actually
- generate or get that to 1000 in the next five to
- ten years. They'd also like not only to develop
- 25 those power sources, but also work with the

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1 utilities and other people to develop the
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- 2 incentives to make it commercially viable.
- 3 So, with that I thank you.
- 4 PRESIDING MEMBER GEESMAN: Thank you.
- 5 COMMISSIONER BOYD: Thank you. Give my
- 6 regards to Rich. I was at the Albuquerque summit
- 7 that Rich presented to the border Governors energy
- 8 worktable meeting we had there, this whole
- 9 program. And Manuel and I received it, and I'm
- 10 glad to see Manuel has got a BEAR going in Tijuana
- 11 now.
- MR. OLSON: Okay, our next speaker is
- 13 Vince Signorotti of CalEnergy Geothermal. And he
- 14 will speak about some of their experiences in the
- 15 Imperial Valley and some of the projects there.
- MR. SIGNOROTTI: Thank you. I
- 17 appreciate the opportunity to appear before you
- 18 today. It's a good opportunity for me to remind
- 19 you that it was a year ago, almost to the day,
- that I appeared before the Commission.
- 21 We were present for your vote on Salton
- 22 Sea Unit 6. You were kind enough to act on staff
- 23 recommendation and approved that project a year
- 24 ago. This will be an opportunity to give you a
- 25 bit of an update on Salton Sea Unit 6, and to tell

1 ,	70u	а	little	bit	about	our	existing	project.

- 2 First of all I'm going to break this
- down into four categories: Tell yo a little bit
- 4 about the parent company; a little bit about our
- 5 existing operating in Imperial County at the
- 6 Salton Sea; talk about some of the environmental
- 7 attributes of a geothermal project; and then, as I
- 8 said, go back to Salton Sea Unit 6.
- 9 First of all, MidAmerican Energy
- 10 Holdings Company, which is the parent to
- 11 CalEnergy, is primarily an energy services
- 12 provider. We do have a real estate platform which
- 13 happens to be a very large part of the company.
- 14 But primarily we are an energy services company.
- 15 We have two regulated utilities, one in
- 16 England where we operate in the northeast out of
- 17 Newcastle. Another back in the midwest where we
- 18 operate in four states, Iowa, Illinois, South
- 19 Dakota and parts of Nebraska.
- 20 We also own two natural gas pipeline
- 21 companies, which together constitute the second
- largest gas pipeline company in the country.
- 23 Those are Kern River and Northern Natural. And
- 24 finally, CalEnergy, we operate 15 plants in the
- United States, 11 of which are geothermal, three

of which are cogen, and one of which is combined cycle.

We're headquartered in Des Moines, Iowa.

It's a large company, almost 12,000 employees and

megawatts of net generation. I bring this up

 $\,$ 6 $\,$ simply to illustrate the fact that in order to

develop geothermal energy, you have to have the

financial wherewithal to do so. Geothermal energy

is capital intensive. And nowhere is it more

capital intensive than at the Salton Sea. and so

the company, itself, has the financial wherewithal

to move forward with projects such as Salton Sea

13 Unit 6.

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We've been working in the Imperial

Valley for a number of years. About 22 years ago

we brought the first geothermal plant online at

the Salton Sea. That was a small demonstration

plant. At the time it was a joint venture between

Union Oil Company of California and Southern

California Edison.

And what that did back in 1982 is it demonstrated that the process technology existed to handle the geothermal resources at the Salton Sea, which are unique in the world. It's a very hostile resource; it's very hot; it's prolific.

But it required special technology to handle the fluids once you brought them to the surface.

Over the years we've developed nine

additional plants, and today we produce about 340

megawatts of energy, most of which is sold under

contract, under long-term contract to southern

7 California, to SoCalEd.

The existing project is along the shore of the Salton Sea. I'll talk a little bit more about the significance of being near the Salton Sea. As you can see, we have the ten plants scattered around over about a 7.5 mile area.

As far as geothermal in California is concerned, you can see that we have about 1600 megawatts online. Imperial County generates the second largest number of megawatts at 475. Lake and Sonoma Counties combined produce the largest amount of energy. That's, of course, from the Geysers. And then Inyo County at the Coso field, and a small project in Mono County, and also a very small project in Shasta County.

The potential for California is significant. Industry estimates believe that the total new potential is somewhere in excess of 2600 megawatts. And that most of that will come from

- 1 the Imperial Valley.
- 2 Some of the estimates that have already
- 3 been discussed today put the potential at over
- 4 2300 megawatts. And the most recent study that
- 5 was conducted at the Salton Sea suggests that the
- 6 Salton Sea alone could produce that amount of
- 7 energy.
- 8 So, it's comforting for me to hear the
- 9 comments about the importance of renewable energy
- in the future of southern California in
- 11 particular; and also, of course, geothermal energy
- 12 from Imperial County.
- 13 This slide was taken from the study that
- 14 I previously mentioned that was completed about
- 15 two years ago. And you can see that the Imperial
- 16 Valley is along the San Andreas Fault, which
- 17 accounts for a lot of the geothermal activity
- 18 that's present.
- 19 The Salton Sea is not the only field in
- 20 Imperial County. There are two other fields, one
- 21 a little bit south of El Centro at Heber, where 90
- 22 megawatts of energy is produced from two plants.
- 23 And at the East Mesa, which is about 20 miles east
- of El Centro where another 45 megawatts of energy
- is produced. Those two fields do have some

1 potential for increased output. However, it's

- 2 negligible.
- 3 There are other areas in Imperial County
- 4 that have either proven resources or highly
- 5 prospective resources, commercial resources, in
- 6 addition to those at the Salton Sea.
- 7 And at the Salton Sea you can see that
- 8 we have about 340 megawatts of energy being
- 9 produced today. We have another 200 megawatts on
- 10 the drawing board with Unit 6. But the industry
- 11 experts believe that if fully developed the Salton
- 12 Sea field alone could produce, support over 2300
- 13 megawatts of energy. Obviously the largest
- 14 geothermal field anywhere that has been discovered
- 15 to date.
- 16 What's significant about this slide is
- 17 that not all of that resource is available to us
- 18 today. You can see the shoreline of the Salton
- 19 Sea. A lot of the resource is beneath the Salton
- 20 Sea. We don't drill from platforms. We can't
- 21 directionally drill to access those locations.
- The significance again is that the
- 23 Salton Sea is likely to become a much smaller body
- of water over the course of the next 10 to 15
- 25 years, the result of a water transfer that was

completed a year or so ago between San Diego and
the Imperial Irrigation District. And I believe
you'll hear a little bit more about that later.

But even if you look at the proven field
there's a significant amount of additional
development potential onshore.

Going back to a lot of what has already been discussed, geothermal is a clean energy. If you've ever been to the Salton Sea, and I know that some of you have, you would note that we coexist not only with agriculture, but we are adjacent to the Salton Sea Sonny Bono Wildlife Refuge. So we have demonstrated an ability to coexist with those two industries.

The process of going through the certification for Unit 6 illustrated our compatibility with those two industries, as well as a variety of other areas -- in a variety of other areas.

This slide illustrates the benefits of geothermal energy when compared to fossil fuel plants. These numbers you can see 22 million tons of carbon dioxide, 200,000 tons of nitrogen oxides and 110,000 tons of particulate matter. This is from geothermal within the United States. Not

1 just at the Salton Sea or in California. But

- 2 these are significant numbers. So we think that,
- 3 again, it illustrates the environmentally
- 4 responsible nature of geothermal energy.
- 5 We're looking at what has happened over
- 6 the course of the last few years. Again, a lot of
- 7 this has been discussed by previous speakers. We
- 8 believe that it's important to diversify.
- 9 Planning is vital to the long-term goals of this
- 10 region. And we're pleased that Salton Sea Unit 6
- 11 falls into this category very nicely.
- 12 This slide very soon is going to be, I
- 13 believe, a little bit dated because we're going to
- 14 very soon come to the Commission with some changes
- 15 that have occurred over the year that has passed
- since you approved the project, and talk to you
- 17 about some of the changes that we envision with
- 18 regard to Salton Sea Unit 6.
- But some of these things are still so
- 20 true today. It's a baseload plant; it's green
- 21 energy; it's proven technology. And it's instate
- 22 renewable.
- 23 Here again you can see the existing
- 24 facilities. When compared to where Salton Sea
- 25 Unit 6 is going to be developed, it is an infield

development. And what I mean by that is that of
the production wells that are going to be drilled
to support this plant, we're not going to need to
drill any exploration wells, or delineation wells,
in order to prove that the resource is there. We
have a high degree of confidence in the reservoir
in our knowledge of the reservoir to move forward
with this plant without the benefit of exploratory

wells.

And that goes for both the production wells, the 11 now production wells that we expect to drill to support this facility, and the eight injection wells that will be drilled.

At 185 megawatts it's almost twice as large as any plant constructed in the country.

That number is going to increase. In October of this year we amended the offtake contract with Imperial Irrigation District.

One of the results of that amendment is a larger plant, somewhere in the neighborhood of 195 megawatts net. It extended the contract from 20 years to 30 years. A variety of other components within the contract were changed to make it a little bit -- to conform a little bit more closely to what IID's projections are for

- 1 power needs.
- 2 I've already touched on some of these
- 3 things. The fact is that it's a fluid-dominated
- field. We sell most of the energy to Southern
- 5 California Edison under long-term contracts.
- Talk just a little bit about some of the
- 7 benefits. Geothermal energy produces a lot of
- 8 jobs. Unit 6 will result in about 70 new, full-
- 9 time jobs in a county with a very high
- 10 unemployment rate of about 20 percent. Lots of
- 11 construction jobs over the 24 to 26 months it will
- 12 take to build this facility.
- We already employ about 230 folks in the
- 14 Imperial Valley, making us one of the largest
- private sector employers in Imperial County.
- And finally, putting some numbers and
- 17 percentages to some of the environmental benefits
- of the facility. A 92 percent reduction of water
- 19 consumption; again, a critical component. Huge
- 20 reductions in VOCs and CO2 and PM10s.
- 21 Going back, this second bullet goes back
- 22 to a CalPERS study that concludes that renewable
- 23 energy sources produce more jobs than conventional
- fossil fuel power plants. And that geothermal is
- good for the economy just from that standpoint

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1 alone.
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2	We hope that in 2005 we'll be breaking
3	ground on this facility. As I said, it will take
4	somewhere between 24 and 26 months to construct.
5	Our tentative date of commercial operation is
6	2007. A number of things have to fall in place
7	between now and then, but we're optimistic and
8	confident that we can make those things happen.
9	So I thank you for your time, and will
10	be here to answer any questions.
11	MR. OLSON: Commissioner Geesman, I
12	don't know if you wanted to take comments from the
13	Imperial Irrigation District at this point, or
14	wait until
15	PRESIDING MEMBER GEESMAN: This might be
16	a good time to do that, actually. Orlando Foote.
17	Not sure I pronounced that right.
18	MR. FOOTE: Good afternoon; my name is
19	Orlando Foote. I'm a private attorney in El
20	Centro and elsewhere. I do work primarily for
21	Imperial Irrigation District on the energy side.
22	And I provided the request to comment
23	mainly as a placeholder. I did want to provide
24	some introduction, but first mention the fact that
25	we're sorry that we didn't have a more formal

presentation. Unfortunately we didn't receive
notice of this hearing, and, in particular, a copy
of the agenda, until late last week. So we didn't
really have an opportunity to put something formal
together.

Having said that, however, I did want to make sure that the Commission and others in attendance here are aware of IID's presence, of IID's interest in participating in the efforts that have been undertaken by the Commission to help out California, to help out Mexico, and also to help out the entire southwestern region in addressing its resource adequacy planning.

We are engaged in a number of efforts which I would ask your indulgence to permit me to have one of the other folks from IID Energy to speak briefly about.

But we regard ourselves as somewhat at the crossroads of that highway or freeway that's been mentioned several times, both to the south, to the north and to the east. And we have a great interest in participating in the efforts, and are doing so to a considerable extent.

Vince Signorotti mentioned our agreement with CalEnergy with regard to the Unit 6 plant.

We're pleased about that. We're pleased about the terms and conditions. And we're pleased that it represents close to 20 percent of our entire

4 energy resource portfolio.

So we think we're good citizens. We are a municipally owned entity. We are our own control area. That having been said, however, we want to be and are, I'd like to emphasize, are good citizens, and we want to continue with that effort.

That having been completed, I'd like to introduce Juan Carlos Sandoval, who is employed by Imperial Irrigation District, to talk a little bit more about what it is that IID is doing with regard to the planning efforts here in the southwest, and provide the Commission or the Commissioners and the others with a little bit more information.

So, if I can introduce Juan Carlos.

PRESIDING MEMBER GEESMAN: Excellent.

MR. SANDOVAL: Good afternoon. I would

like to give a brief presentation. This

presentation was given to the CEC last May for the

purpose of making an assessment of IID's effort in

providing transmission to the geothermal expansion

- 1 in the Salton Sea area.
- 2 I'm going to use some of these slides
- just to give my presentation. Oh, let me go back
- 4 again. IID is a publicly owned utility. We are
- 5 located in the southeast corner of the State of
- 6 California.
- 7 We provide electric services to a large
- 8 area, the whole Imperial County and partially in
- 9 Riverside in the north. We are also the sixth
- 10 largest utility in California. And we are also
- one of the four control areas in the state. We
- 12 are not part of the California Independent System
- 13 Operator.
- 14 In 2004 our summer peak demand was 840
- 15 megawatts. The energy that we delivered to our
- 16 customers in 2003 was accounted for 3.2 gigawatt
- hours. We have 500 megawatts of internal
- generation resources, about 350 megawatts of steam
- units, and 150, 170 megawatts of gas turbines or
- 20 peaking units.
- 21 We also import our generation resources
- from the east, from Arizona, New Mexico area. We
- 23 have about 100 megawatts from a coal unit in San
- Juan in the Farmington area. As well as a share
- 25 in the Palos Verde area nuclear plant in a power

1 purchase agreement, long-term power purchase

- 2 agreement from the Southpoint Power Plant.
- We are located in a very strategic
- 4 place. Not long ago we used to say that we were,
- 5 you know, strategically located in the middle of
- 6 Arizona/California, you know, in that transmission
- 7 corridor between the two areas.
- Now, with this geothermal expansion and
- 9 the potential for that geothermal energy, that has
- 10 changed a little bit, the perspective, you know.
- 11 We also want to be a major player, and we're a
- 12 major player in this effort, you know.
- We have been participating in regional
- 14 planning forums like the STEPP process and the
- 15 CERT. And in coming up with a plan, a
- 16 transmission plan which will provide transmission
- 17 to the wheeling of this energy to the State of
- 18 California. In a very high level, you know, we
- 19 want to use this low hanging fruit concept.
- You know, we have existing transmission
- 21 facilities in the area that can be utilized,
- 22 operate to form a transmission corridor from the
- Devers area, North Palm Springs area, all the way
- 24 down to Imperial Valley. And this transmission
- corridor could be up to 1600 megawatts in

1 transmission capacity, total transmission

- 2 capacity.
- 3 We are also major players in
- 4 participating in the 500 kV project. We are
- 5 taking the CEQA lead, together with CADNIS
- 6 (phonetic), and participating in the 500 kV line
- 7 that will run from Blythe to Devers area, north
- 8 Palm Springs area. As well as currently and
- 9 recently we are in a conversation with San Diego
- 10 Gas and Electric in making an assessment for IID/
- 11 San Diego Gas and Electric partnership in the 500
- 12 kV line that will run from Imperial Valley to the
- 13 San Diego area.
- 14 Also we are participating with our
- 15 neighboring utilities such as APS, you know, in
- 16 enhancing the transmission corridor from the Palos
- 17 Verde area. We have conversations right now to
- 18 expand, you know, and to build a new 500 kV line
- 19 from Palo Verde (indiscernible) to North Jila,
- 20 Yuma area. And from there upgrade one of the
- 21 existing transmission lines from the Yuma area
- into Highline. So we can have the needed
- 23 transmission, additional transmission from Palos
- Verde area into California.
- 25 So, again we are a major player. We

1 want to we are taking an active role in all th	1	want	to		we	are	taking	an	active	role	in	all	th
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- 2 regional planning. And we want to do whatever is
- 3 best, you know, for the State of California, as
- 4 well so it's helping, you know, our customers to
- 5 serve future load growth.
- 6 Do you have any questions?
- 7 PRESIDING MEMBER GEESMAN: Thank you
- 8 very much, Mr. Sandoval. Good to see you again.
- 9 MR. SANDOVAL: Thank you.
- 10 MR. OLSON: Just a couple comments
- 11 before we go into our next session. There were a
- 12 couple other speakers that wanted to speak here
- today and could not attend this event. One was a
- 14 representative -- actually three different
- 15 representatives from the North American
- Development Bank. They asked to speak at a future
- workshop.
- They are a definite source of financing.
- 19 They have several hundred million dollars a year
- 20 that they're investing in right now wastewater
- 21 treatment, water treatment, infrastructure
- 22 projects. They are now open to renewable energy,
- energy efficiency, waste recovery.
- 24 And they operate on both sides of the
- 25 border. They can provide up to half of the debt

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- 1 or equity in a project.
- 2 And we also had comments from a couple
- 3 different wind power developers who are proposing
- 4 and under some discussion with officials in Mexico
- 5 about wind power projects in Baja.
- 6 So at this point we'd like to go to our
- 7 next section, which will be on the energy and
- 8 environmental related impacts of what we've been
- 9 talking about today.
- 10 And I'd like to introduce Eileen Allen
- 11 from the Energy Commission Staff, who will
- 12 introduce all the speakers.
- MS. ALLEN: Hello. I'm from the Energy
- 14 Commission's environmental office. The first
- panel will be a broad discussion on community
- 16 concerns and environmental justice. We'll start
- off with Bill Powers, who is the San Diego area/
- 18 Imperial Valley Chair of the Border Power Plant
- 19 Working Group. His counterpart in Tijuana will
- 20 follow him, Carla Garcia Zendejas.
- 21 Followed by Carl Zichella, the Western
- 22 Regional Director for the Sierra Club. Followed
- 23 by Araceli Samaniego representing Grupo de
- 24 Ecologia y Conservacion de Islas.
- 25 MR. POWERS: I'd like to thank the

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- Energy Commission for hosting this workshop and
 look forward to the future workshops on this topic
 here in San Diego in the spring.
- And I think I'd like to use my time,

 maybe five minutes of it, to talk about power

 plants and another ten minutes to talk about

 liquified natural gas terminals.

One-minute background of the Border

Power Plant Working Group is we formed, those of

us that have worked in the environmental area for

years in the border region, a binational group,

about four years ago in what, at the time, was a

crisis environment of the Mexican side of the

California/Baja, California border being a major

power plant development area.

And since that time we've also gotten involved pretty heavily in analyzing liquified natural gas terminals. But ultimately what's happened is that we have evolved into a bit of a watchdog on energy issues. Not just tactical issues like this plant and that plant, but also what's the game plan for energy over time in the region.

And one question that went unanswered when Dave Geier was here from SDG&E and when Steve

1	Hoffman from the Chamber of Commerce was here, is
2	that what is the plan. Are we working under the
3	idea that we are going to be once again re-
4	regulating, become a regional utility vertically
5	integrated with power production responsibility,
6	basically taking care of the region with regional
7	resources, while having some lines available to
8	tap into when we need additional power?
9	Or are we on the model we were on when
10	the Mexicali plants were built four years ago
11	where we envisioned super highways of transmission
12	with potentially minimal power development in our
13	immediate region, accessing power from long
14	distances?
15	I'm a big fan of door number one, which
16	is taking care of yourself and having supplemental
17	resources come in. But I think until we make
18	clear what that plan is, it's really hard to get
19	consensus on should Valley-Rainbow be built,
20	should we repower the coastal power plants, if we
21	haven't determined what the framework is?
22	Talking about specifics, we did file a
23	lawsuit against the Department of Energy a couple
24	of years ago. And we just got the final
25	environmental impact statement from them yesterday

on this. I haven't read it yet, though I did

- 2 glance through the response to public comments.
- 3 And I think without reading it I know what the
- 4 contents are, which is, you know, relatively
- 5 negative responses to many of the issues. But
- 6 this is a lawsuit. We'll be back in court, and it
- 7 looks like we'll probably work that out there.
- 8 The other comment I wanted to make on
- 9 power plants, which is in the same context of
- 10 what's the plan, is Dave Geier mentioned the
- 11 southwest transmission expansion plan process,
- 12 which they meet every three months, a lot of
- 13 utility and transmission experts.
- 14 And one of the options that has been on
- 15 the table for our region is that instead of
- 16 building Valley-Rainbow, instead of building
- 17 greenfield transmission through San Diego County,
- and I think Dave pointed out just how difficult
- that can be with all of the permission required,
- 20 is that we do have a completely binational option,
- 21 which is the 230 kV CFE lines that parallel our
- 22 southwest power link which Dave indicated as
- 23 bottlenecked. And that those transmission lines
- are on the table as an option for upgraded, to
- give us regional reliability enhancement.

L	And I think that is didn't show up in
2	the presentation, but an issue that the CEC would
3	be of great use in helping us look at. Because,
1	as you know, in every region there are a lot of
5	political issues going on. And I think it's very
6	good to have some exterior set of eyes looking at
7	what decisions we're making here.

But, again, until we define, if we're going to be a re-regulated utility region and we're going to be looking at transmission super highways, it's going to be hard to get any consensus on these various projects.

Switching over to LNG, the first thing
I'd like to do is hand -- I'll just hand these
around for review. One is the -- just some of the
discussion topics on LNG. And the handouts are an
announcement yesterday in The L.A. Times that a
million-dollar-plus high-powered ad campaign has
been launched to counter community and
environmental activists due to the obstacles that
it's put in the path of building LNG terminals in
Baja, California/California.

And also a response by the activists to that campaign which actually kicked off in San Diego about a week ago. But, one of the reasons

for handing that out is that this is, to us,

- 2 exactly the problem that we have in California
- 3 when it comes to making public policy. Is that
- 4 we've been clamoring for a year to have an
- 5 evidentiary process to sort out the fundamentals
- of LNG, supply and demand of gas, cost of LNG,
- 7 supply diversity, supply integrity.
- 8 And in response to that, which has been
- 9 denied before the California Public Utilities
- 10 Commission, we get a million-dollar-plus air-and-
- 11 ground war as the PR campaign organizer calls it,
- 12 to change the hearts and minds of Californians,
- 13 without actually discussing the fundamentals of
- 14 the issue. And I think it's important for people
- 15 to know that.
- Now, I'll jump into this presentation.
- 17 I'm only going to show about half of it, but if we
- 18 could go to slide -- oh, do I have control of
- 19 that? All right.
- 20 I think my colleague, Carla Garcia
- 21 Zendejas, will talk more about the environmental
- 22 end. But I briefly want to talk on the fact that
- 23 we do have an Energy Action Plan in California
- that was passed in May '03 by the CEC and the
- 25 CPUC.

1	It does call for evaluating LNG. But it
2	doesn't call for endorsing it. It calls for
3	evaluating it. And also warns against the dangers
4	of relying too heavily on natural gas and the
5	potential market manipulation.

It does also call out the floating order that has been talked about today of relying on efficiency first, renewables second, and only building additional gas supplies if the renewables really aren't up to snuff to take the greater megawatt requirement.

And the backdrop of this is that we're steadily increasing our demand on natural gas in a market environment where we have seen many at least attempts at manipulation. And it seems a third of the proceedings before the CPUC have to do with natural gas market manipulation investigations.

So the fundamental question that we have not debated before the California Public Utilities Commission is do we need it. And California uses about 10 percent of the natural gas consumed in the United States, about 6 billion cubic feet a day out of 60 billion cubic feet overall. Of which about a third of it is purchased for us, the

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1 little guys, the homeowners and the small
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- businesses by our utilities.
- 3 And this is just a nice chart of the
- 4 pipeline networks. But I think a lot of people
- 5 haven't been involved in this on a day-to-day
- 6 basis don't realize that our gas demand in
- 7 California is currently declining. This is the
- 8 PG&E, the brown bars are their annual gas
- 9 consumption. This is SDG&E and SoCalGas combined,
- 10 dipping in 2006 and rebounding to 2002 levels in
- 11 2016.
- 12 And it's important to know that we do
- 13 talk about a steadily increasing demand for gas in
- 14 California, but it's relative to us dropping into
- a bit of a hole in terms of our demand, such it
- 16 will eventually get back to where we were in about
- 18 This is actually wrong. This says
- 19 combined U.S. and Canadian production will
- increase by 20 percent by 2025, or 50 percent.
- 21 It's actually 20 percent. The Canadians, 20
- 22 percent domestically and it's flat in Canada.
- 23 Canadians have changed their production program
- for a couple of policy reasons, and they won't be
- 25 producing as much gas.

1	We've got flat production in Canada. W	Ιe
2	have our projections at 20 percent increase in	
3	production over the next 25 years.	

This actually differs sharply with what a number of LNG developers are saying, which is that we're running out of domestic supplies; we desperately need another supply to diversify and to avoid a crisis and to lower prices.

This is from the USDOE energy information administration. That red line is domestic production. The black vertical line is the year 2000. And you can see it modestly and steadily rising over the next 20 years.

This is what Sempra Energy presented at the kickoff workshop that we had in San Francisco, the CPUC, CEC a year ago for this gas proceeding.

And I was on this panel. This basically shows the government's information in the blue, and then Sempra's predictions in the red, which is basically a collapse of gas production over the next ten years.

And the statement that they made, which leaves little to interpretation, California has little choice but to allow the development of LNG terminals. The only decision is where and how.

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1 And that has actually been the tone of that
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- 2 proceeding. That we must have them, and the only
- 3 question is where and how.
- 4 This is the DOE's projection of growth.
- 5 And you can see the red line is the only real
- 6 growth line. That's electric generation. And so
- 7 the question is not only for California, but the
- 8 country, is are we simply going to hook our star
- 9 to more and more gas-fired generation if we have
- 10 other options.
- DOE, this group energy information
- 12 administration, this is part of their job is to
- evaluate these national trends in LNG. Their
- 14 projection for price is that domestic gas will be
- under \$4 mmBtu through 2025. And that importing
- 16 LNG to California is more than a \$4 mmBtu
- 17 proposition. Which means if you're looking at
- this data, DOE data, it's hard to justify at least
- 19 to a market economy how you would build an LNG
- 20 terminal in California, which is what they
- 21 basically indicate in their document. That we
- 22 think that if there is a terminal built on the
- 23 west coast, it will be in Baja, California.
- 24 Slightly less costly. But that won't happen till
- 25 2020. Not next year, not five years from now, but

1 2020.

2	This is their price chart, fairly
3	recent. This includes these modified Canadian
4	production numbers that were presented in our
5	proceedings. And I think this is appropriate.
6	They show a range, domestic gas could cost out at
7	3.80, could be as high as \$5. But, if you're
8	looking at a product like LNG, where you probably
9	need a forward price in the \$5 range to make it
10	work in a market, it's going to be hard to
11	convince investors this is where they want to sink
12	\$4- or \$5-billion if it's marginal in any way.
13	And a couple more slides and I'll go
14	ahead and wrap this up. We spent a lot of time
15	meeting with Governor Schwarzenegger's cabinet
16	secretaries and staff. And one of the things I
17	point out with them is that when the Governor was
18	a candidate, and you should recall his candidacy
19	was pretty quick, in his policy statement he
20	indicated that current LNG proposed projects for
21	construction at Baja, California will facilitate
22	imports from Bolivia, Alaska and other sources.
23	And I chide his secretary of energy or
24	under secretary, Joe Desmond, for this statement,
25	since there's only one project that meets those

1	requirements, which is the Sempra/Shell project at
2	Costa Azul. And that probably don't want to be
3	that explicit in your policy statement.

But we've just gone through a rulemaking over the last year where LNG has been recognized as inherently beneficial without any discussion of the underpinning framework of that assumption.

We were actively opposed by Sempra in our request for an evidentiary hearing to flesh this out, which I think is important. And finally we're in a position where a lawsuit will be filed in this case, again attempting to get an evidentiary hearing on the merits of LNG as imports.

We've gotten a lot of political support on this. A letter signed by 24 members of Congress was sent to CPUC President Michael Peevey three weeks ago calling for evidentiary hearings which he did reply to them saying that would not happen. And we hope to get additional political pressure on the process so that we ultimately have an opportunity to discuss this.

And final comment, or almost, is our core concern with LNG is not so much that the free market be allowed to run its course. What we're

1 concerned about is that the contracts that will be

- 2 used to support these projects, which might not
- 3 have made it on their own, are what they call
- 4 ratepayer core customer gas contracts. These are
- 5 risk-free contracts where the price is passed on,
- or the cost is passed on to you and me, the
- 7 ratepayer.
- 8 What's happened in that CPUC proceeding
- 9 is that SoCalGas, which is owned by Sempra,
- 10 requested dropping two major gas contracts or
- 11 supply commitments from El Paso and Transwestern
- that total about 1500-million cubic feet a day.
- 13 Roughly the equivalent of two LNG terminals were
- dropped from the portfolio potentially. And
- 15 obviously leaving them in need of additional gas
- 16 supplies. And what we might get in exchange for
- 17 that are LNG terminals.
- And because of the nominal economics in
- 19 the free market of an LNG terminal, it is our
- 20 presumption that because these types of
- 21 transactions are not banned, that that is how
- these will be financed, on rate-based contracts,
- 23 risk-free. Doesn't matter where the price of gas
- goes. The project will make money.
- 25 Just a final comment on the upside,

1 which is that we definitely have alternatives.

- 2 And they've already been touched on and I won't
- 3 spend any time on this as a wrap-up. But CEC's
- 4 data, the Department of Water and Power data,
- 5 indicates that the cheapest megawatt hour is the
- 6 energy conservation megawatt hour. We've got a
- 7 lot of untapped energy efficiency, low-cost
- 8 resources that could displace these gas projects
- 9 and the whole energy infrastructure system. As
- 10 well as low-cost renewable, geothermal that Vince
- 11 talked about, wind and some forms of solar.
- 12 And we really haven't scratched the
- 13 surface. Yes, California's out in front of other
- 14 states, but that doesn't mean that we've really
- 15 tapped into the full potential that we have in the
- 16 state.
- 17 And finally a factor that we didn't talk
- about in the proceedings, but is looming large is
- 19 community choice. We've got many cities in
- 20 California that signed onto community choice to
- 21 pursue a more aggressive renewables portfolio, up
- 22 to 40 percent. And that we haven't looked at the
- 23 impact of these types of commitments in assessing
- our gas demand in the gas proceeding.
- 25 And so, you know, our border perspective

1 is that energy policy is somewhat in disarray at

- the state level. And that we've really been put
- 3 in the position of advocating hard for individual,
- 4 you know, protecting individual projects as a
- 5 result of that framework not being implemented.
- And we really look forward to working
- 7 with the Commissioners and the CPUC on bringing
- 8 this together as a coherent plan that is primarily
- 9 in the public interest. And not necessarily in
- 10 the facilitation of markets interest.
- 11 Thank you.
- MS. ALLEN: There will be copies of Mr.
- 13 Powers' presentation on the back table in a few
- 14 minutes.
- 15 MS. ZENDEJAS: Buenos tardes. I'm Carla
- 16 Garcia Zendejas from Tijuana. I'm from the Grupo
- de (indiscernible), also known as the Border Power
- 18 Plant Working Group. And Bill has already
- mentioned more or less how we got started, but
- 20 I'll tell you a little bit more about the story.
- 21 Basically this is how we got started,
- 22 which is our concern was power plants being built
- on the Mexican side of the border, a huge amount
- of power plants. And we started asking ourselves
- why so many, were they needed, et cetera.

1		And this	is a pi	cture ta	ken from the
2	U.S. side	of the bo	order.	And this	s is a power
3	plant in N	Mexicali.			

He already mentioned that a large group of organizations, and this is a list that is somewhat dated, but there are a lot of organizations from both sides of the border who continue to work together. And as I said, we did start on border power plants, and that's how we got our name, basically.

But after the power plants we found out about a lot more issues. And one of the main points that we initially were surprised with was the fact that it was the first time in history that 100 percent of the power from one of these power plants is going to be exported. And, again, we started calling them energy maquiladoras because our land, our air and our water are going to be used, but all the benefits are going to go to -- come to your side of the border.

So that was a very great concern. And, you know, trying to understand do we need them; is this a part of your energy crisis; does it have to do anything with our energy crisis.

25 And Bill mentioned this, as well. We

did file a case against the Department of Energy

- 2 and basically we filed the case against the
- 3 Department of Energy here in the U.S., just a
- 4 couple blocks away. Judge (indiscernible)
- 5 Gonzales heard the case. And we basically sued
- 6 the Department of Energy because they did not do a
- 7 proper environmental impact study in issuing the
- 8 permit for the transmission lines.
- 9 And basically we won. It's a long
- 10 story, but we won. And as you see, we just got
- 11 the final -- the DOE had to do a complete EIS
- 12 finally and it's issued and we'll see what it
- 13 says. If you want copies and want to help us
- read, we'll have some for you.
- So, we found that obviously not just
- about the power plants, it has to do with
- 17 pipelines, and the fuel that's going to be having,
- you know, making these power plants work.
- 19 So when we found out about the pipelines
- 20 unfortunately in the case of the Baja Norte
- 21 pipeline, which you've heard about all day long,
- 22 it was very surprising when we find out that it
- 23 was already in place. This is a picture of
- 24 Tecate. It went through and I'm an environmental
- lawyer who thinks that if you protect people's

1 health you will, for the most part, protect

- 2 people's environments and birds and bees, et
- 3 cetera, et cetera.
- 4 So, if you worry about people first,
- 5 you're usually doing what you're supposed to. So
- 6 in this case I'm going to -- let's say that we
- 7 ignore all the trees and the forests and the
- 8 pinyon trees, et cetera, that were devastated.
- 9 Let's ignore that fact in this case because this
- 10 is where the forest was. This is, you can see all
- 11 the way where the pipeline is going through all
- 12 the way back in the hills.
- But the problem here in Tecate was that
- 14 it destroyed this archeological site. This was a
- declared archeological site in Mexico. And the
- 16 archeological institute in Mexico did not know
- 17 about it. And this is just one more factor in the
- 18 fact, the problem with issuing permits or issuing,
- 19 I don't know, projects for development in a
- 20 vacuum. You know, it has nothing to do with
- 21 environment, it has nothing to do with culture, it
- has nothing to do with people's health.
- 23 And if you make a decision on that basis
- 24 you're going to have problems. Because everything
- 25 you have to do with constructing anything anywhere

has to do with a lot more things, not just that
space you're building on.

So this was a huge, huge devastation of this archeological site. The (indiscernible) and the (indiscernible) indigenous peoples, you know, these are no longer existent, so it was a very surprising moment. And we decided that we wanted to be prepared for what was next. And we tried to.

This may seem simple enough, but we had to -- and we've met with Chevron and Sempra and Shell, et cetera. And we have to be ten times more prepared than we expect to be, they expect us to be. Because we have to know what we're talking about.

And it's hard to find information, but thanks to Bill and (indiscernible) and wonderful scientists, they help us understand what's going on.

As far as public participation, I do consider this a triumph. Unfortunately, Mexican public participation within development projects is very late in the process. Basically we're just used to legitimize most of the projects. There is a public participation moment in any sort of large

development project within our environmental law.

- 2 But by the time you know about it, by the time
- 3 you're there, by the time, if you get the
- 4 environmental agency to actually do a public
- 5 hearing, which is discretionary. If they do it,
- 6 which I do consider this a success, because there
- 7 were actual public hearings for both the Sempra
- 8 and the Shell site, because they were separate
- 9 sites in the beginning.
- 10 It was too late. There are wonderful
- 11 environmental officials now in the government
- 12 agency that would have wanted to do more. But the
- decision, for the most part, was made by the time
- 14 we got to the table and were able to comment on
- 15 this.
- 16 So this was a timeline. The actual file
- is about 6000 pages of documents. And these
- documents were supposed to be ready in September
- of 2002, the Sempra and the Shell projects. And
- 20 we only had the actual documents in our hands in
- 21 January of 2003.
- 22 Days after that our environmental agency
- said that they were holding public hearings,
- 24 which, as I said, is a very good thing. It's
- 25 probably the first time in history in Baja,

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1 California that we have a public hearing on
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- 2 anything, on a project that size.
- 3 Unfortunately days later you have had to
- 4 prepare and read through these documents to go to
- 5 these public hearings to have a say in what was
- 6 going on. And as you can see, as I said, it's a
- 7 very grueling process. And it's not just about
- 8 information; it's about understanding the
- 9 information, being knowledgeable enough to have a
- 10 say and not just -- and there were wonderful -- it
- 11 was a wonderful event.
- 12 There were fishermen and community
- 13 members, teachers, students, archaeologists,
- 14 marine biologists, everyone and everyone who could
- 15 be there was there, prepared; had dotted their
- i's; had sent every form they needed to send in to
- 17 be there.
- 18 And the (indiscernible) was very
- 19 impressed. They were very surprised to see that
- 20 level of participation in Baja, California. They
- 21 did not expect it.
- But as I said, we tried to be as
- 23 prepared as we could be. But it didn't help. And
- 24 many people were there, I'm not against it, I'm
- 25 not for it, I want to learn about it; I want to

1 know what it's about. Because the bottomline

- 2 question was what is the benefit for Baja,
- 3 California. And nobody could give us a good
- 4 answer to that.
- 5 Even a few weeks ago -- a few weeks ago,
- a few months Sempra and Shell, that are now a
- 7 joint venture, and now set the construction jobs
- 8 to 3000-some construction jobs that were going to
- 9 be had will not be had because they need very high
- 10 tech construction workers. So that is also out
- 11 the window.
- 12 And this is one of the sites, this is
- 13 Chevron Texaco's location. And I know -- I
- 14 believe Araceli will touch a lot more on the
- marine biology, et cetera, et cetera.
- So, as I said, you know, there's -- I
- 17 wrote, you know, let's forget about endangered
- species, marine mammals, migratory whales; let's
- 19 forget about, you know, -- if we start forgetting
- about all that, we have to think about people.
- 21 And close to these sites, close to the
- 22 Ensenada site is the Bajamar community where the
- golf course is there, people living there. And
- we've asked every scientist known (indiscernible)
- 25 experts on LNG in the U.S. , who have said

bottomline, these LNG terminals should not be
close to population centers.

- 3 And they're wonderful people. In Long
- 4 Beach they're trying to educate people about that.
- 5 People like (indiscernible) in (indiscernible),
- 6 California, already educate their community and
- 7 were able to stop a project that was going to be
- 8 in the middle of their community.
- 9 And as I said, we're not saying that
- 10 it's -- if it's needed, again, if we need this,
- 11 let's find the best place to put it there. But
- 12 unfortunately there are problems with these
- 13 regassification terminals.
- 14 I mention the communities. They will
- 15 change with the economy of Baja, California. It's
- 16 based on tourism. Almost \$3 billion were
- generated in 2003 from tourism, from surfing, from
- 18 people coming down. And when you start putting
- 19 these huge, tremendous LNG terminals on the coast,
- 20 there's going to be a surplus of LNG, because we
- 21 still don't use natural gas in our homes.
- We would need a change of an
- 23 infrastructure of many many years to put in
- 24 pipelines so we could get the natural gas in our
- homes.

1	So when you put these plants there,
2	there are already people in Japan, in Europe
3	salivating about the surplus natural gas. And
4	already thinking about putting in heavy industry.
5	Not maquiladoras, not assembly, heavy industry.
6	And that would finish the tourism industry.
7	So, in red you see projects that are
8	still pending, still in litigation. And the
9	Sempra/Shell project, although they are already
10	building the access road and the bridge, the
11	actual project is not under construction yet.
12	There are at least 15 lawsuits pending.
13	There's a lot of issues as far as the
14	financing for that project. And there's a quote
15	from Credit Banc Suisse, I believe, one of the
16	bank managers said that if all these companies,
17	these oil companies, gas companies, try to create
18	and build these projects and think, if I build it
19	they will come, you're crazy, because that's not
20	going to secure your money to build these
21	terminals.
22	Because you need to secure the supply
23	chain. You need to secure that you have your gas
24	You need to secure that you have the plant, that

you have the tankers, that you have the

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1 regassification plant. And that you have a
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- 2 pipeline.
- 3 Unless you secure all that, the people
- from the finance institutions, IMF, World Bank, et
- 5 cetera, said, we're not going to give you the
- 6 money. And that's why Sempra and Shell became a
- 7 joint venture. Because Sempra lost their gas.
- 8 And they lost it when they went to Bolivia. And
- 9 Bolivians said no, not again. We're not going to
- 10 let anybody decide on our resources.
- 11 And that's when they started looking for
- 12 it in other places. And unfortunately this is
- another part of the puzzle, because the problems
- 14 are that this isn't Sakhalin Island in Russia,
- this is where extraction of gas is taking place.
- 16 And it is very devastating.
- 17 It's a very rich, wonderful place in the
- 18 world. And unfortunately most of the places that
- are very rich in biodiversity are the ones that
- 20 have these tremendous sources of natural gas.
- 21 This is tremendous of the station that occurred in
- 22 Camisea, Peru that had funding, that was under
- 23 construction, and then the funding disappeared
- 24 because of the tremendous devastation.
- 25 And, again, let's ignore the environment

1 for a moment, and the fact here is that indigenous

- 2 communities are dying. This was a reserve for
- 3 this indigenous community, the Kugapakori
- 4 community. And they're dying because they're
- 5 having these first contacts with humans. They've
- 6 never had a cold in their lives, and they're
- 7 dying.
- 8 So the incredible people from Amazon
- 9 Watch who are trying to create -- to show people
- 10 what's going on. You know, we know it's a cleaner
- 11 fuel; we know natural gas would be a lot better
- than (indiscernible) in a power plant.
- But when you just look at the end user,
- 14 you're not looking at the whole story. There is a
- 15 whole story behind where the gas is coming from.
- 16 And this is the story.
- So corporations involved here, and you
- 18 can see. And this is a terrible devastation that
- 19 happened in Camisea, Peru.
- 20 And there's also devastation occurring
- 21 in Tangguh, Indonesia. People are also trying to
- 22 try to -- it's a wonderful fishing community. And
- I have not been able to acquire or get any
- 24 photographs because actual people have been
- 25 killed. And they have been very protective of

- their identity because they're trying to protect
 their between Berau Bay in Indonesia.
- But as I said, Australia's Ark is also,
- 4 you know, a tremendously unique region. So we
- 5 have to think about the whole chain. We cannot
- 6 just think about where are we going to put it; do
- 7 we need it; is there an energy crisis. Where are
- 8 we bringing this natural gas from. Where and how
- 9 are we treating the people where we're bringing
- 10 this gas from.
- 11 Because it can be cleaner. We can have
- 12 cleaner buses. It won't be as contaminating. But
- 13 what happens to the communities that you're
- 14 affecting to get to this gas.
- So, this has already been mentioned.
- There are still controversies as far as the cases
- 17 that are still pending, as I said. Nothing's
- 18 under construction yet in Baja, California. There
- 19 is opposition. And we have communicated with the
- government. We have connected with them. We have
- 21 been able to speak to them.
- 22 And we're open to see options, better
- options, better locations, et cetera. Offshore
- locations would be much better as far as
- 25 devastation of environments, devastation of

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1 habitats and flora and fauna, et cetera.
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So there are better options, but do we need them, again. This is just a picture of the people in Bolivia when basically they threw out the president in 2003. And this is just to let you know that there's a huge coalition of people around the world surrounding this issue of
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8 liquified natural gas.

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And people are getting educated and trying to share this information and share this knowledge because it's not fair anymore. It's not fair. We're trying to get educated and share this information.

And if the poorest country in the world

could stop Sempra, I think we could do a lot

better. So I'll leave you with this picture. And

any other questions? Thank you.

MS. ALLEN: The next speaker is Araceli
Samaniego.

20 MS. SAMANIEGO: Good afternoon,

21 everybody.

22 PRESIDING MEMBER GEESMAN: Make certain

23 you speak directly into the microphone.

25 Samaniego, and I'm here representing the Grupo de

MS. SAMANIEGO: My name is Araceli

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1 Ecologia y Conservacion de Islas, (indiscernible).

- 2 I have a presentation.
- 3 This is a view of Coronado Islands. I'm
- 4 going to talk briefly about the negative impacts
- of the Chevron Texaco project.
- 6 Islands in general are very important in
- 7 different aspects. They support really high
- 8 levels of diversity. They are very productive
- 9 systems. There are some very good examples of
- 10 sustainable development in several islands around
- 11 the world. In many countries islands are also a
- 12 key element for regarding territory.
- 13 (inaudible) islands all over the world.
- But unfortunately at the same time that we see
- 15 these amazing numbers of endemic and native
- 16 species living on the islands and breeding of
- them, or just roosting, we see these data at the
- same time that we see the dramatic high species
- 19 extinction rate on islands everywhere.
- 20 And this is due to islands are impacted
- 21 frequently by human activities. So most of the
- 22 extinction have occur in the last centuries have
- occur on islands. And we are talking about all
- 24 taxa, invertebrates, plants, native birds and
- 25 small mammals principally.

1	In Mexico all the islands are federal
2	property, which is an advantage for us. And some
3	of the islands in Mexico have been recognized as
4	very important by university centers. So they are
5	now under legal protection.

Is not the case for all of the islands, and is not the case for Coronado Islands and some other Pacific Islands. However, Mexican Congress last year 2003 express officially initiative to create (indiscernible) for reserve in consideration to the high value and ecological importance of these islands.

This is a picture showing the general area we are talking about. There are several islands along the coast. And these, the Mexican initiative includes most of these islands on the Pacific side. The islands inside the Gulf of California are already protected.

So Coronado has a special location because is located very close to the border. This is a close-up showing Coronado Islands. You can see north, middle and south island, and the location very close to the border.

On these three islands we can find a lot of native species. And many of them are endemic

1	tο	Coronado	Island	There	are	inst	on	these

- islands, and these are some examples. The little
- 3 mouse, the deer mice is endemic to Coronado, as
- 4 well as the (indiscernible) snake. And many other
- 5 species. These are just some examples.
- 6 (indiscernible) are not endemic to Coronados, but
- 7 they breed on these islands and have a very
- 8 abundant colonies, very important.
- 9 You can find also several species of
- 10 marine mammals, as whales. But these three
- 11 species of pinnipeds, the California seal and the
- 12 elephant seals and the harbor seals, all these
- species rest and breed in these islands.
- 14 One of the principal species we are
- 15 concerned about is the Xantus Morrelet. And these
- 16 really nocturnal bird breeds on Coronado Island,
- 17 and actually this species has the biggest colony
- of this species breeds on Coronado Island. And
- 19 there are reference to this scientific that agrees
- 20 these species are very vulnerable to human
- 21 activities like lights and pollution, but
- 22 principally lights.
- These are just some other example of
- some more marine species, nocturnal, as well, that
- 25 will be affected by lights if a power plant is

- 1 there.
- We have other endemic plants, also flora
- 3 species that live just on these islands. Now we
- 4 have species of bushes and several species of
- 5 cactuses. And besides the importance of the
- 6 biological resources on these islands, we have
- 7 also the productivity, the productive size on the
- 8 surrounding waters on these islands. You all know
- 9 that the fisheries are being less productive every
- 10 time.
- 11 These data are from the abalone
- 12 captures. And you can see in the first picture
- 13 the decreasing of the production of the abalone.
- 14 And at the same time, because it is reflective of
- 15 the situation in the coast, the importance of the
- 16 pollution that come from the islands is more
- important every time. And is the same for
- abalone, for lobsters and for many other fishery
- 19 activities.
- 20 These are some pictures from the
- 21 islands. This is a -- and the activities are here
- on Coronados Islands are in a very very small
- 23 scale. You can see these are fishermens and the
- 24 boats they use to fish.
- These signs are on Coronados, and they

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1 speak of restoration efforts that have been made

- on these islands during the last decade,
- 3 especially. And they say to people what they were
- 4 having done there. And they ask people not to
- 5 bring into these spaces and some more potential
- 6 impacts to the island.
- 7 On Coronado there is a small military
- 8 base. These are the facilities. There's a
- 9 lighthouse, more native plants. These are the
- 10 harbor seals. There is a very abundant cormorant
- 11 colony on Coronados Island. And they breed there.
- 12 And they are very susceptible to disturbance.
- These are seagull eggs. This is a group
- of different kind of -- different species of
- marine birds. This is a sentinel.
- 16 I'm talking specially of the Chevron-
- 17 Texaco project. We review the whole proposal,
- 18 especially the section of the environmental
- 19 impacts. And we conclude that this project does
- 20 not consider the negative environmental impacts.
- 21 They ignore conservation initiatives,
- 22 federal conservation initiatives. Does not use
- 23 the best science and information. Does not
- 24 mention prevention or mitigation action,
- 25 especially because they consider no negative

4	
1	impacts

2	And, of course, lights, pollution,
3	activities and synergic effects mean disruption of
4	island ecosystems natural balance.
5	The LNG terminal, just 600 meters from

The LNG terminal, just 600 meters from Coronados Island would cause severe and irreversible environmental damages to both the terrestrial and marine components of the island ecosystem.

The activities on and around Coronados
Island must be limited by the (indiscernible) in
2003. And is not official, but our organization
and some more organizations are working together
to promote and to move forward with these
resolution (indiscernible) around these islands.

And Mexican federal (indiscernible)
negative resolution because they're having
(indiscernible) not consider and they should
legally.

And besides the (indiscernible) we have some other risks, like (indiscernible) by having these kind of power plants near to these islands.

And Semarant, the Mexican environmental agency, turn a positive resolution to Chevron-Texaco, which we ask to be reviewed because we did not

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1 consider a different environmental aspect that
2 they should, by law.
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- 3 And as a response Semarant asks this amount of money to us as a warranty to temporary 5 stop the energy development. And the warranty was out of our reach, so we ask for the resolution to 6 be reviewed by the legal, by the next legal -- and 7 8 it is still under review. We hope they use this 9 time the best science and the best information, all the information our organization provide to 10 them to really evaluate the project, and not just 11 12 to say go ahead.
- And, that's it. Special (indiscernible)
 that have supported all the work put out in this.
 Thank you.
- 16 PRESIDING MEMBER GEESMAN: Thank you.
- MS. ALLEN: The final speaker in this
 section is Mr. Carl Zichella, the Western Regional
 Director for the Sierra Club.
- MR. ZICHELLA: Good afternoon. Thank

 you for inviting me. I really appreciate the

 opportunity to be here today, and I appreciate the

 presentations so far. It's been a very
- 25 Coming at this point of the day many of

interesting day.

24

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1 the things that I will say are things that others

- 2 have touched upon, so I'm going to try to move
- 3 quickly through some of those things.
- 4 But I think points of emphasis here
- 5 about the Sierra Club -- for the Sierra Club's
- 6 positions would be, I think, helpful to you.
- 7 First of all, I'd like to say that our
- 8 organization, 750,000 members nationwide, is
- 9 extremely interested and concerned with border
- 10 issues. Our local chapter here in San Diego has a
- 11 border committee that's been very involved with
- 12 border issues and power plant issues and LNG and
- many other things, as well.
- 14 We have an international committee and
- program that have been very engaged also on border
- issues from Texas to California. We also have a
- 17 program called Beyond the Borders that provides
- 18 grants to NGO citizen groups on both sides of the
- 19 border to facilitate the public involvement that,
- 20 as you heard Carla talk about, has been so lacking
- 21 in previous discussions about not just energy, but
- 22 other environmental matters in Mexico and on the
- 23 border.
- We also have an environment and human
- 25 rights campaign that has worked with Mexican

1 activists who have had their lives threatened for 2 raising environmental questions in Mexico.

3 And I'm very proud of the programs that we have. And the presentation I have for you is 5 mainly about energy issues, but I think will give you a little bit of perspective to complement the 6 things that both Carla and Bill have said.

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It looks like a few slides are missing. 8 9 All right, well, this is something I think that's very -- many people have touched upon in the 10 course of the previous discussions about a 11

hierarchy of investments.

We talk about things in energy investments to be made on the border, and we talk about long-term contracts and such, and ratepayersponsored contracts in order to facilitate LNG, for example.

You're obviating an opportunity to do other things that may be cheaper, cleaner, safer and faster. It's a hierarchy that the Energy Commission has looked at, the PUC tries to impose, but I think especially in the post 9/11 world, the safer aspect of all of this takes on an important meaning, as well, both in Mexico and in the United States, especially because some of these

1 technologies, like LNG, provide real opportunities
2 for terror.

What we mean when we talk about cleaner are sources that avoid new capacity, lowest emissions, the newest technology and the highest efficiency to replace older technologies. That's very relevant in this community where we heard earlier about how some interests are looking for long-term contracts to keep older polluting facilities in place. Those need to be changed out because the newer plants can be up to twice as efficient.

And if we're talking about a need and a demand for things like liquified natural gas, we need to make sure that we do the things that are most logical first before we invest in massive new investments for capacity of sources like natural gas.

And, of course, it just does not really even need to be said in this audience about conservation and efficiency investments being the most cost effective and the reasons for that. I think they speak for themselves and did during 2001 where we saved more energy in 2001 than we could possibly have created in new power plant

- 1 construction.
- 2 Despite the threats that we were going
- 3 to have thousands of hours of blackouts that
- 4 summer, we had zero hours of blackouts that
- 5 summer. And that was the result of one of the
- 6 greatest energy efficiency programs that this
- 7 state or the country has ever seen. And the
- 8 potential there is still very very great despite
- 9 the strides that the state has made.
- Talk about sources with no to low
- 11 emissions, obviously we're talking about
- 12 renewables and efficiency. The newest technology
- and highest efficiency to replace older
- 14 technologies. Just touched upon that just a
- moment ago, so I'll continue on here.
- 16 Sources with newest technology and
- 17 highest efficiency, again just working through
- 18 this chronology, cheaper investment technology,
- obviously things that don't have a lot of O&M
- 20 costs; that don't require a lot of security
- 21 measures; that don't have hidden costs like terror
- and other sorts of security measures, those are
- going to be technologies that we've got to look at
- first. And we should be moving on first.
- 25 And, you know, from a border perspective

1 especially, we owe it to our neighbors to be

2 taking these measures first. Because the burden

3 right now, their population is growing. They're

going to catch up with our population eventually.

5 But at the moment the burden that we place on them

6 is very great.

And we have a responsibility to make sure that we do the most logical things first.

and that really argues -- I want to just take a moment to talk about the role of government here, because there's an intense interest in markets and deregulation. And it sort of colors the entire

discussion about energy here.

But many of these measures don't have the kind of voices to support them. Many of the measures here that we're talking about, especially with efficiency, don't have the kind of political voice, because there aren't the obvious financial beneficiaries.

We're not going to see, you know, the kind of million-dollar ad campaigns that was mentioned earlier for LNG being put out there for energy efficiency investments. The only time that was done was when the state did it in 2001. And the result was enormous and evident.

just don't allow large public investments and questionably needed and justified energy sources. Especially when they create turmoil, conflict and unnecessary development across the border, as well. And, again, these are points that others have made. This goes to the kind of reductions that we actually saw in 2001 because of the efficiency program in California. This is one slide that I'd like to include because this is an example of how vulnerable some of these systems can be to terror. This was actually not a terrorist, this was a drunk guy in an ATV with a rifle on the Alaska pipeline. And about 280,000 gallons of oil were spilled as a result of this person's action. And I think when we talk about LNG tankers coming into ports in California and Mexico, we need to be acutely aware that there's a great terror concern about those vessels. They closed the harbor, Boston Harbor, to them during		
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Mexico, we need to be acutely aware that there's a great terror concern about those vessels. They closed the harbor, Boston Harbor, to them during	19	And I think when we talk about LNG
great terror concern about those vessels. They closed the harbor, Boston Harbor, to them during	20	tankers coming into ports in California and
closed the harbor, Boston Harbor, to them during	21	Mexico, we need to be acutely aware that there's a
	22	great terror concern about those vessels. They
the Democratic National Convention because of that	23	closed the harbor, Boston Harbor, to them during
	24	the Democratic National Convention because of that

25 concern. And it's certainly a fear when some of

1	these facilities are being put, as Carla
2	mentioned, near population centers in Long Beach
3	and in Mexico where an accident could affect
4	hundreds of thousands of people. One man, one
5	gun, 280,000 gallons of oil.
6	I'm not going to go through this whole

T'm not going to go through this whole thing because I believe it's probably redundant to a lot of what's already been said. But I'd just conclude with saying we need to follow this hierarchy of investment strategies that I think everyone agrees should be done. But that's going to take some guidance by this body, by the California Public Utilities Commission, and by the state, so that the state government -- and I don't want to rely on the federal government here because I believe their energy proposals are actually injurious to California.

This is a listing of things that you won't find in the federal energy bill, for example; or that you'll only find only tokenly mentioned in the energy bill.

22 And there's my contact information for 23 those who would like it.

I think the leadership is going to have to come from the Energy Commission and other state

1		bodies	to	make	а	rational	program	happen	that'	S
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- 2 beneficial on both sides of the border. As Carla
- 3 also mentioned is we may wind up finding that we
- do need LNG. But we ought to do the things that
- 5 we need to do first to minimize our need for it,
- 6 that helps us get to an energy future, that helps
- 7 us take advantage of the vast potential, and I
- 8 mean vast, that renewables can provide to this
- 9 state, including energy efficiency.
- 10 Yesterday I was at the Governor's Solar
- 11 Summit in Sacramento and they were talking about
- 12 tens of thousands of megawatts of capacity that
- 13 could be realized within a period of decades. And
- it seems to me when you have that level of
- 15 capacity and a lot of your natural gas is being
- 16 used to drive electrical generation that it's
- foolhardy to be jumping in on something, long-term
- 18 contracts and ratepayer contracts are going to be
- 19 needed to prop up in order for even to make it.
- So I'll leave with that thought, to take
- 21 the sensible course. Do the things that are more
- logical to do first. And then let's get on with
- things we absolutely have to do in the most
- 24 sensible way possible.
- 25 PRESIDING MEMBER GEESMAN: Thank you.

1 MS. ALLEN: Our next group of speaks has a somewhat different format. I've asked four 2 3 speakers from the air quality sector to talk informally about their perspective on the border. 5 Those speakers are Gabe Ruiz from the California Air Resources Board. He's the Air 6 Resources Board's Border Coordinator. Brad 7 Poiriez from the Imperial County Air Pollution 8 Control District. Robert Reider from the San 9 Diego Air Pollution Control District. And 10 Francisco D¢¤ez from USEPA Region Nine's Air 11 12 Division. And I've asked if they could just sit 13 14 there where their names are set out. What we have 15 in mind is about five to ten minutes of informal 16 remarks from each of them. I understand that Mr. Ruiz also has a PowerPoint presentation. If you'd 17 18 like to go through that when the five to ten minutes of informal remarks are done, that'd be 19 20 fine. 21

MR. POIRIEZ: I'll go ahead and start.

Thanks for inviting Imperial County over. I could

to go through and basically reiterate some of what my

colleagues have said earlier, but in the interests

of time I'll just kind of be brief and to the

1	point	of	wha	t Impe	erial	l County	APCD	is	concerned
2	with	and	my	board	of o	directors	S.		

- First and foremost is the fact that it
 seems that these power plants are popping up in
 our backyard at an increasing rate which has been
 talked about by basically everyone that's come to
 the podium here.
- 8 And our concern is that we never had the opportunity in the beginning to comment on these 9 projects. Basically for those of you that aren't 10 11 familiar with the Mexicali and Imperial County, 12 Calexico, it's just over the hill to the east 13 here. And Mexicali, where these power plants were 14 built and are operating is about three miles, as 15 the crow flies, to Calexico, California.
- 16 And like --
- 17 PRESIDING MEMBER GEESMAN: You're
- 18 talking about the two --
- 19 MR. POIRIEZ: That would be the Sempra
- 20 facility and the EnerGen facilities.
- 21 PRESIDING MEMBER GEESMAN: Okay.
- MR. POIRIEZ: The newest ones that are
- 23 operating down in Mexicali.
- 24 PRESIDING MEMBER GEESMAN: Right.
- MR. POIRIEZ: As Mr. Powers has

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presented to you, with the activism in the local
community, as well as San Diego, Imperial County
and Mexicali, we were able to shed some light on
the fact that large corporate America was coming
into some certain backyards and just throwing up
these power plants without actually taking into
account the detrimental environmental impacts they
could and probably will have.

Some of the other things that concern the APCD associated with power plants is their water use, which Mr. Powers can probably give you a dissertation on. But for those of you not familiar there's one inlet to the Salton Sea, and that's actually -- one main inlet, and that's the New River. The two power plants are using some of the water flow that typically goes into that New River mouth and reducing the flow.

We are concerned that that, along with the mentioned earlier, the water transfer, San Diego Metropolitan Water District Colorado River transfer, is going to diminish the inflows into the Salton Sea, thereby shrinking the sea which could entail and probably will entail something to the amount of a diminished Owens Lake area if something isn't done. So that's a very big

- 1 concern of ours.
- 2 The EPA recently reclassified Imperial
- 3 County as a serious nonattainment area for PM10.
- 4 So the local district is in the early stages of
- 5 going through a planning effort in which we'll
- 6 have to implement best available control measures
- 7 on our local sources.
- Now that's a big issue to some of our
- 9 industry such as Mr. Signorotti, who operates at
- 10 CalEnergy. He's going to be -- his facilities and
- 11 future facilities are going to be required to meet
- 12 BACT control measures for PM10, where in the past
- they were only having to meet RACM measures,
- 14 reasonable available control measures. And that
- 15 means dollars. So you can see the concern there
- 16 that our industry has.
- 17 The APCD is also concerned that these
- 18 power plants are able to go in, and emissions that
- don't know any borders, any geographical borders,
- 20 are coming in and will diminish what we have
- 21 accomplished over the last 20 years in terms of
- NOx emission reductions.
- So, in a nutshell, I know this is a
- 24 policy scoping session, I hope somewhere as you
- 25 move forward with these meetings and come out with

1	your report, there's some kind of mechanism in
2	there by which there's some weighted options on
3	whether these facilities can be sited, and if
4	they're going to use best available control

5 measures.

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And that's kind of in a nutshell, real
quick and dirty, and I'll leave way to my state
oversight agency here.

PRESIDING MEMBER GEESMAN: Before you go on, do you have monitoring data from both sides of the border?

MR. POIRIEZ: Yes, we do. And that's
going to be part of Mr. Ruiz' presentation, I
believe.

MR. RUIZ: Actually, yes. That is my
presentation. And if it's okay with Rob and
Francisco, I would like to just go on with it. It
provides a backdrop for the rest of our
discussion.

I want to start by thanking the Energy

Commission for inviting us to this workshop today.

I was asked to provide an update on the air

quality in the California/Mexico border region.

24 And as we already heard from several of 25 the presenters this morning, this is a very

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- 2 particularly on the Mexican side. And that has
- 3 brought with it a number of environmental
- 4 pressures, one of them is air quality.
- 5 From an air quality perspective we can
- 6 see two very distinct regions. One of them is the
- 7 Tijuana/Tecate/Rosarito airshed; and another one
- 8 is the Mexicali/Imperial Valley area.
- 9 Air monitoring in California, or at
- 10 least in the San Diego area, goes back about at
- 11 least 30 years. And in Imperial County we have
- 12 been monitoring air quality for about 20. It was
- not until 1996 that we started doing some
- 14 monitoring in Mexico, in Tijuana and Rosarito
- 15 particularly. And in 1997 we expanded that
- 16 program.
- 17 All of this has been done in
- 18 collaboration with USEPA and Mexican federal
- 19 agency, Semarant.
- 20 And this slide gives you some idea about
- 21 the coverage in each of these regions. We can see
- 22 that San Diego has, by far, the largest number of
- 23 monitors, followed by Imperial County. But we
- have a good enough monitoring network in Mexicali,
- 25 Tijuana and the rest of the northern Baja,

- 1 California cities.
- 2 This slide presents air quality
- 3 assessment at a glance. What you can see is that
- 4 San Diego is in attainment of most of the U.S. air
- 5 quality standards. And here I want to just
- 6 clarify that in order to do a comparison that was
- 7 somewhat more accurate, I used air quality
- 8 standards adopted by USEPA. Mexico has adopted
- 9 their own air quality standards. And also
- 10 California has adopted more stringent air quality
- 11 standards.
- But from this slide we can see that the
- 13 standards are pretty much the same, are very very
- 14 close. So when we're talking about an exceedance
- of the U.S. standard, in many cases we're also
- 16 talking about an exceedance of the Mexican
- 17 standard.
- So, what other trends, what have we seen
- 19 happening with respect to these major pollutants
- 20 in the area since we started monitoring in both
- 21 sides of the border, is that San Diego has
- 22 attained the air quality standards for ozone in
- 23 2001. And we have not seen an exceedance of these
- 24 pollutant in Tijuana since 1997.
- 25 That doesn't necessarily mean that the

area is cleaner. It probably means that we don't

- 2 have enough monitors there yet. That's something
- 3 that we will evaluate.
- 4 PRESIDING MEMBER GEESMAN: Do you know
- 5 enough about the weather there to weather-adjust
- 6 this data?
- 7 MR. RUIZ: We have done some studies on
- 8 transfer. There's some weather conditions which
- 9 lead to transfer from Mexico into -- or from
- 10 Tijuana into San Diego, but it's very rare. In
- 11 most instances the air tends to blow pollution
- inland away from the coast.
- 13 PRESIDING MEMBER GEESMAN: Is there
- 14 transport from San Diego into Tijuana?
- 15 MR. RUIZ: We have done that evaluation.
- 16 We believe that there's some. Not enough to cause
- any problems in Tijuana. In other words, there's
- 18 enough sources in Tijuana alone to cause any
- 19 exceedances.
- 20 The other thing that we have seen with
- 21 respect to ozone is that we have seen a number --
- 22 a decrease in the number of exceedances both in
- 23 Imperial County and Mexicali. In the next slide
- we actually have the number of exceedances
- 25 recorded per year.

1	What we can see from this chart is that
2	there's general downward trend. But we can also
3	see the number of exceedances are much higher, or
4	tend to be much higher in Mexicali and Imperial
5	County area. I also want to point out that for
6	this particular analysis, I could not get the
7	complete data set for 2000 through 2002. So
8	chances are that those numbers might increase by a
9	couple of exceedances. So this is something that
10	I will need to go back and review once I have
11	access to the complete data set.
12	San Diego has not exceeded the carbon
13	monoxide standard since 1990. Tijuana has had an
14	average of about one per year since we started
15	monitoring. However, we didn't see one in 2003,
16	so I don't know if that's the beginning of a trend
17	or not. It's too early to say.
18	And we have also seen a decline in the
19	number of exceedances in Mexicali and Calexico.

And we have also seen a decline in the number of exceedances in Mexicali and Calexico.

However, the numbers of exceedances in Mexicali is still way above anything that we have seen anywhere else in the state. Up until 2002

Calexico was the one of only two areas in the state that still exceeded the national air quality standard for CO. It seems that they are about to

1 going into attainment, but Mexicali is still

- 2 recording way over 30 exceedances per year.
- 3 PRESIDING MEMBER GEESMAN: What do you
- 4 attribute that to?
- 5 MR. RUIZ: We attribute that to the
- 6 introduction of unleaded gasoline in Mexico in the
- 7 mid 1990s. And also to the rotation or
- 8 introduction of newer vehicles. As the older
- 9 vehicles age, they're being replaced by newer
- 10 vehicles that have more efficient emission
- 11 controls.
- 12 COMMISSIONER BOYD: Gabe, that's the
- decline, but the numbers, as you say, are still
- 14 pretty high. Do you have any vehicle miles
- 15 traveled, VMT, data in Mexicali? And are these
- 16 basically non-U.S. vehicles, that is vehicles that
- 17 meet whatever emission standards there are in
- 18 Mexico? And I'm not familiar with that any
- 19 longer.
- 20 MR. RUIZ: Okay. Actually the excessive
- 21 number of exceedances, the high number, or the
- 22 high CO concentrations in Mexicali and in other
- 23 Mexican cities is attributed to the vehicle fleet.
- In the case of Tijuana and Mexicali they're
- 25 actually older California vehicles.

1	The problem is they have some
2	restrictions on the age. Cars have to be a
3	certain model or older in order to be imported.
4	And then once they get across the border, there's
5	no requirements for smog checks.
6	So as the emissions systems start to
7	break down or deteriorate, there's no incentive or
8	there's no regulation that requires drivers to
9	maintain those vehicles. And basically that's
10	what we end up seeing.
11	Some of the studies that we have done in
12	the past show that the vehicle fleet in Mexicali
13	and Tijuana tends to be about on average about
14	seven years older than California fleets.
15	For PM10 we have not really seen much
16	improvement. San Diego has been in attainment
17	since 1993. And there hasn't been any change.
18	There was one exceedance recorded back in October
19	of 2003. But it was due to the wildfires in the
20	southern California area. And actually most of
21	the area in southern California exceeded around
22	those dates.
23	Tijuana reaches about three exceedances

23 Tijuana reaches about three exceedances
24 per year. These are three major exceedances. We
25 only sample once every six days. So actually each

1	exceedance	translates	roughly	to	about	six

- 2 potential exceedances during the year.
- 3 Calexico reaches about four exceedances.
- And it is the highest, or it's the city that has
- 5 the highest number of exceedances in Imperial
- 6 County. Out of every five exceedances of PM10
- 5 standards, four are recorded in Calexico roughly.
- 8 And Mexicali, by far, surpasses
- 9 Calexico. Where the average number of measured
- 10 exceedances was more than 30 per year over the
- 11 last seven years. And, again, this chart shows
- 12 you the magnitude of the PM10 problem. These are
- major exceedances.
- 14 COMMISSIONER BOYD: What do you
- attribute the high PM10 levels to?
- MR. RUIZ: Mostly on paved streets,
- 17 there's a lot of traffic on paved roads. Also, I
- 18 guess, it's the standards to which -- well, it's
- 19 the codes for paving.
- In California most roads are required to
- 21 have a shoulder and gutters. On the Mexicali side
- 22 when it rains, or actually there's track out from
- 23 the unpaved streets onto paved streets, but
- there's no mechanism to set all that dust aside.
- 25 So just traffic in general tends to pick it up all

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1 over again and re-entrain it.
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2	We did see a peak in 2000, which I
3	attribute to construction of a major road just
4	outside of Mexicali that was probably impacting
5	this particular monitoring station.
6	COMMISSIONER BOYD: Brad, is there still
7	much ag burning in Imperial County?
8	MR. POIRIEZ: Actually our ag burning
9	results in less than 2 percent of our PM10
10	inventory in Imperial County. There still is,

it's a historical practice, the amount of acreage
has been reduced over the years. That could be
attributed to either changes in the market, the

14 crops being grown.

The Air District implements an incentive program by which we offer emission reduction credits to those farms that apply for -- submit an application for the reduction. They can show historically they burned that acreage. For example, a 70-acre wheat crop historically has been burned. This year they will disc it under. Hence whatever would have been emitted from that 70-acre block would be given an emission reduction credit. And those are in terms of PM10, total

organic compounds and CO.

1	Those have a limited term life on them.
2	They depreciate over a four-year period until they
3	are zeroed out if they're not used. That's one

- 4 mechanism.
- 5 And also a couple years ago we raised
- 6 our burn fees, so that was a deterrent, also.
- 7 MR. RUIZ: We also monitor for toxic air
- 8 contaminants. We have one station in Rosarito,
- 9 one station in Mexicali. We have 18 stations
- 10 throughout the state on the California side. And
- 11 all the sites sample, or they collect a 24-hour
- 12 sample once every 12 days.
- 13 What we have seen is that toxic levels
- in San Diego and Rosarito are very close to the
- 15 statewide average. So toxics, in general, don't
- 16 represent a serious threat to this particular
- 17 airshed.
- 18 But we have seen some of the highest
- 19 concentrations of benzene, 3-butadiene,
- 20 acetylaldehyde and formaldehyde in the state.
- 21 They were recorded in Calexico. And Calexico is a
- city of only 27,000 people.
- 23 What's even more disturbing is that
- 24 Mexicali has by far, or has far higher levels of
- 25 air toxics than anything we have seen in the

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1	state
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2	And this is a chart showing the average
3	concentrations for benzene from 1998 through 2002.
4	And these average values more than twice what we
5	see in Calexico, and Calexico is typically past
6	the first, second or third rank in our statewide
7	emissions.
8	And again we saw emissions that come
9	primarily from aromatic sources, mobile sources,
10	burned gasoline. So it kind of ties back to lack
11	of an effective smog check program.

12 PRESIDING MEMBER GEESMAN: What about
13 fuel content, as well? I presume that Mexican
14 gasoline is significantly different from
15 California?

MR. RUIZ: There is some anecdotal evidence that sometimes a lot of the gasoline used on the Baja side is actually California fuel. We have done some tests and we have verified that.

On the other hand, Mexican standards for fuel at slightly different. In particular with respect to benzene. So that could account for some of the difference. But the difference, though, is not twice as much. I mean we might be

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talking about 10 percent differential.

1	PRESIDING MEMBER GEESMAN: Okay.
2	MR. RUIZ: Again, this is another toxic
3	pollutant that is mostly emitted by mobile
4	sources, 1,3-butadiene. And again we see that
5	concentrations in Mexicali are about three times
6	as high as anything that we see in Calexico.
7	And the other thing that is very
8	significant about these compounds is that they
9	represent the highest, or the most serious risk to
10	public health as far as toxic air contaminants go.
11	So far what our emissions inventory
12	tells about these emissions is that more vehicles
13	are the primary sources of ozone precursors, CO
14	and toxics. But also stationary sources
15	contribute to ozone precursors and some toxics.
16	And unpaved roads and wind-blown emissions from
17	unpaved roads, (indiscernible) roads, they are the
18	primary contributors to particulate pollution.
19	So just in conclusion or to summarize,
20	we have seen that the San Diego/Tijuana airshed is
21	close to attaining most of the standards. San
22	Diego has done a lot of work on that, and I'm sure
23	that Rob might be able to tell us more about that.
24	Tijuana has actually kind of benefitted
25	from a couple of things. One of them is location,

1		_ 7	4	± 1		which	41	4	1- 7
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- 2 pollution away. And then, as I mentioned,
- 3 bringing in newer vehicles, as they are replaced
- 4 in California and taken to Mexico. They tend to
- 5 be cleaner than whatever they are replacing, the
- 6 turnover effect.
- 7 But Imperial County, even though we have
- 8 seen some improvements in ozone and CO, Mexicali
- 9 still has a very high number of CO exceedances.
- 10 Has a very high number of PM10 exceedances. Has a
- 11 very high levels of toxic air contaminants, as
- 12 evidence by the charts for Mexicali and Calexico.
- 13 We see that there's a spillover effect, whatever
- 14 happens in Mexicali affects Calexico and some
- other parts of Imperial County.
- 16 That concludes my presentation.
- 17 PRESIDING MEMBER GEESMAN: Are there
- 18 inventories available for either of the Mexican
- 19 airsheds?
- 20 MR. RUIZ: Yes. The USEPA has sponsored
- 21 a project. They're doing an inventory of the
- 22 entire country. And right now they have the
- 23 border states inventory available.
- 24 And back in 1997 -- well, 1999, there
- 25 were inventories done for cities, Tijuana and

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1 Mexicali.
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2	MR. D ¥EZ: Thank you for the
3	opportunity to come and speak. USEPA's
4	involvement in border energy issues, especially
5	the particular ones on the Mexican side of the
6	border that we've heard about most today, of
7	course, our regulatory role is not exercised for
8	those projects, not being within our geographical
9	jurisdiction. But we certainly make ourselves
10	available and try to be active as an information
11	resource and as a highly interested commentator on
12	all these issues.
13	EPA also provides, of course, support
14	for some efforts such as the WGA energy efficiency
15	initiatives that we heard about. And the Mexican
16	inventory that Gabe just mentioned.
17	So I'd just like to make I'm not
18	going to try to add factual information to the
19	very rich information you've already heard. But I
20	do want to emphasize, make some to emphasize
21	some points of concern that EPA would like to have
22	known that are nothing new, certainly.
23	I'd like to re-emphasize points made by
24	Ms. Zendejas and by Brad and others, that
25	meaningful public participation is crucial for all

of these projects. And in this entire issue of energy projects, especially at the border.

EPA has certainly applauded the DOE environmental impact study that was done for the transmission lines across the border. We spent a lot of time and effort sending comments to that, which I'll (inaudible) in a moment.

But more generally we certainly ask
that, you know, for any project, well, no matter
what the specific regulatory requirement is on
either side of the border, that a meaningful
public process be engaged in order to get a good
picture of the impacts on both sides of the border

on the environment.

During the public comment process on the cross-border transmission lines DOE did undertake an environmental impact study, and EPA did comment. I'd just like to shine light on one of the comments that we made, which was that we felt that on the ozone impacts, and this I'll expand into a general comment as well, that the uncertainties really need to be emphasized in all of the modeling that is done on environmental impacts. In this particular case some conclusions were noted as far as ozone impacts based on NOx,

1 nitrogen oxide emissions from the power plants,
2 themselves.

And extrapolating using modeling to the conclusion that ozone levels at certain distances from the plant might be lower than expected. This conclusion is fraught with uncertainties that weren't mentioned in the initial draft that we looked at. And we asked that those uncertainties be explicitly emphasized. And the fact that if those conclusions are inaccurate, then impacts could be considerably greater than predicted.

I think this is something -- and this is, of course, also a general conclusion, that modeling, especially in cases like ozone impacts from a point source in a highly urbanized area, highly polluted area, it's very difficult to predict impacts from a single source.

So we would very much like in general for project developers and governments and evaluators to emphasize the uncertainties in this kind of exercise.

We also recommended that DOE and the project sponsors commit to developing mitigation projects for the pollutants that would be emitted from these plants. This is not a requirement that

1 they have to perform under Mexican law as they

- 2 might under U.S. law where offsets are required.
- 3 Nevertheless, we recommend that in order
- 4 to mitigate against any possible environmental
- 5 impacts that might not come out because of the
- 6 uncertainties in the modeling process, that DOE
- 7 and the project developers undertake some type of
- 8 mitigation efforts.
- 9 We're also, of course, keeping a close
- 10 eye on LNG development efforts in Baja,
- 11 California. But have not undertaken any formal
- 12 efforts on that issue at this time.
- 13 PRESIDING MEMBER GEESMAN: As it relates
- 14 to mitigation, how would you deal with the
- 15 locational aspect of particular mitigation
- 16 measures? I mean would you characterize
- 17 mitigation on one side of the border as the
- 18 equivalent of mitigation on the other?
- 19 MR. D \(\text{YEZ} : \) That's a possibility. It
- 20 would depend probably on the specific effort that
- 21 was undertaken, and what pollutant was being
- 22 attempted to mitigate, what impact we thought, as
- 23 a technical agency what impact we thought that
- 24 might have on the area as a whole, or the specific
- 25 area that was being targeted.

1 PRESIDING MEMBER GEESMAN: So would you 2 look at the area as a whole, or just the U.S. 3 side? MR. D ¥EZ: EPA, of course, would be 5 most concerned with the U.S. side. 6 PRESIDING MEMBER GEESMAN: And does that mean you'd only look at the U.S. side? 7 8 (Laughter.) MR. POIRIEZ: If I could put the local 9 air district --10 MR. D \u00e4EZ: We're restricted to look at 11 12 the U.S. side unfortunately. We'd look for any 13 assistance we could on the Mexican side, as well. 14 PRESIDING MEMBER GEESMAN: So, your 15 evaluation of mitigation on the Mexican side would 16 be as it related to a discernible effect on the 17 U.S. side? 18 MR. D ¥EZ: Most probably, yes.

19 PRESIDING MEMBER GEESMAN: Okay.

MS. ALLEN: Excuse me, Francisco.

22

23

21 Perhaps this would be, in terms of mitigation on

both sides, perhaps this would be a good time to

talk briefly about what's happening with border

24 2012. Perhaps that's an opportunity to talk more

25 about long-term mitigation options on both sides

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- 1 of the border?
- 2 MR. D \(\pm \)EZ: This would be.
- 3 Unfortunately I'm not the most appropriate person
- 4 to talk about the border 2012 efforts. Rob and
- 5 Brad probably have more information on those
- 6 specific projects than I do.
- 7 One thing that we have been working on
- 8 with Imperial County is trying to support them in
- 9 their efforts to look into the issue of cross-
- 10 border emission reduction credits, which are
- 11 potential sources, both in Imperial/Mexicali and
- in other regions, such as El Paso, Juarez for
- 13 mitigation projects that might allow energy and
- 14 other developments to happen that might not happen
- under U.S. rules, otherwise.
- 16 Unfortunately, as Brad also knows, that
- 17 the Clean Air Act in its present form does not
- provide a mechanism for recognizing mitigation
- 19 credits from across -- that are not within U.S.
- 20 boundaries. So they're putting the finishing
- 21 touches on a document now, outlining some of the
- issues and some of the hurdles that will have to
- 23 be overcome to make such an effort possible.
- 24 MR. POIRIEZ: And I think several people
- in this room realize that, for instance, Mr.

Sweedler, a lot of his presentation refers to it
as an airshed, a common airshed.

In order for us to move forward on a

project or nature such as this, there's going to

have to be that recognition in the Clean Air Act

as a common airshed, not air basin, which is

defined right now.

According to the Congressman Filner, he has embarked on what's called a Fair Air Act, which will start looking at this issue. He's working very closely with the Air District. And I don't know if he's contacted San Diego regarding it, but that is the biggest hurdle is what Francisco just told you, is that sovereign issue. And not being able to have that common airshed designation with which to move forward.

And then there's the enforceability issues which, you know, is also a large hurdle, making sure the emission reductions are quantifiable enforceable.

He is correct that we're finishing that pilot study. And that's exactly what it's going to say, is until the Clean Air Act can be amended, nothing further can be done in terms of the local jurisdiction, state or federal, to that matter.

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DR. SWEEDLER: Mr. Chairman, may I make a comment, please.
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- 3 PRESIDING MEMBER GEESMAN: Certainly.
- 4 DR. SWEEDLER: This issue has been
- 5 discussed in this region for many years. And I
- 6 think in the Imperial/Mexicali region the science
- is so obvious that there's contamination cross-
- 8 border. San Diego/Tijuana, there's a lot of
- 9 debate about it. But certainly in the valley, and
- 10 also in the (indiscernible), Juarez/El Paso
- 11 region.
- 12 And it certainly wouldn't hurt if this
- 13 was recognized by the State of California, either
- 14 through this report that you're working on,
- 15 through the ARB or some other mechanism, to
- 16 provide at least a rationale for a modification to
- 17 the Clean Air Act.
- Also, I think it's worthwhile to look
- 19 into what California, itself, can do, even outside
- 20 of the Clean Air Act. Because these violations
- 21 that are taking place in Imperial County, which is
- 22 part of California, are clearly in violation of
- 23 the state standards, dramatically so.
- 24 And the fact is they'll never be able to
- go into compliance unless something is done in

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1 Mexicali. That's just a reality on the ground.
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- 2 And somehow that should be taken into account
- 3 somewhere, by some state entity.
- 4 PRESIDING MEMBER GEESMAN: I think those
- 5 are good points.
- 6 MS. ALLEN: Mr. Reider, you have been
- 7 very patient. Thank you.
- 8 MR. REIDER: Sure. I have a few
- 9 remarks, but first regarding the binational
- 10 airshed basin, as has been mentioned it's kind of
- 11 geographic-specific. In the San Diego/Tijuana
- 12 area our data show that the wind trends are mainly
- 13 east/west. There's not a predominance of a
- 14 north/south, south/north wind flow.
- 15 So for our particular region the Air
- 16 District to date has not been supportive of a
- 17 binational airshed from a regulatory perspective.
- 18 We're just not seeing that there would be health
- 19 benefit in reducing emissions in Tijuana would not
- 20 necessarily help San Diego and vice versa.
- Now, that's in vacuum somewhat. Of
- course, in reality there is air exchange. So,
- 23 there could be some benefit along the localized
- 24 area of the border. But in general it's much
- 25 different for us than it is for Imperial and

- 1 Mexicali.
- 2 PRESIDING MEMBER GEESMAN: Do the Mexico
- 3 authorities at Tijuana agree with that assessment?
- 4 MR. REIDER: Well, we have made that
- 5 case to them and in their company with Semarant
- 6 and Ecologia, the state agency. If they disagreed
- 7 they did not let me know that.
- 8 PRESIDING MEMBER GEESMAN: Okay.
- 9 UNIDENTIFIED SPEAKER: (indiscernible),
- 10 again. At the Border Energy Issues Group, of
- 11 which Jim and I are a member, they don't quite
- 12 take that view, I'm sorry, Rob. The Semarant
- 13 representative has presented the committee with
- 14 very specific wind data which shows that there is
- exchange.
- So, what it suggests is that more
- 17 research needs to be done. There is an area that
- 18 there is not consensus on.
- MR. REIDER: I can tell you that San
- 20 Diego doesn't feel it's significantly impacted by
- 21 Tijuana. If Tijuana feels they're significantly
- 22 impacted by San Diego, they've not said that to my
- agency to my knowledge. But we don't participate
- in this group, and perhaps apparently we should,
- 25 to hear what data they have. So, continuing

	SSION.

2	But regarding the trends, Gabe had a
3	compelling presentation regarding the status of
4	air quality in San Diego. And it's come through
5	blood, sweat and tears. It's not magic that we're
6	currently meeting most of the standards. If we
7	had done this presentation 20 years ago, you would
8	see skyscrapers in all the bar charts for San
9	Diego where we exceeded on 90 days a year in the
10	late '70s the ozone standards.
11	So it's been through a robust regulatory
12	structure that we've basically, between EPA, ARB
13	and the District, left no stone unturned looking
14	for emission reductions.
15	The power plants, themselves, are famous
16	for at one point they used to be basically the
17	largest single source of stationary NOx emissions
18	in San Diego County. Now their nameplate says
19	instead they're the largest single reduction of
20	NOx emissions in San Diego County.
21	PRESIDING MEMBER GEESMAN: Is that the
22	fuel switch from oil to gas?
23	MR. REIDER: The switch, it's the
24	advanced emission controls. All nine large
25	utility boilers in San Diego County are very well

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controlled. And emission levels today are about
2 2500 tons a year less than they were in the mid
3 '90s. And so they've clearly stepped up to the

4 plate to reduce their emissions.

The new power plants, for example the Otay Mesa Power Plant that's been talked about, which has not yet built, would have even more advanced emission controls. And its residual emissions, what's left after all those controls, would be offset by emission reduction projects.

So, clearly it's a very aggressive program that exists virtually throughout California. But, of course, we don't have jurisdiction, and I think appropriately so, our jurisdiction stops at the border, Mexico being a sovereign nation.

San Diego has been lucky in that we have not seen what Imperial has. We're not seeing the pop up of the power plants just in our backyard.

I'm glad for that. My perspective would probably change a lot. I've been through, you know, watched Brad go through a lot the last few years in dealing with that.

But one thing that I'm realizing is the argument that Mexico needs to do it because we're

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doing it, it's not working. In everything I've
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- 2 seen in response to comments from federal
- 3 agencies, state agencies, that these power plants
- 4 need emission controls because look what would
- 5 happen if you did these in California. The answer
- 6 is always, well, your regulations don't apply
- 7 here. And that's true. It's such an obvious
- 8 answer.
- 9 So we can all comment that we need to
- 10 have more controls, but because there's not that
- 11 regulatory structure, it'll just fall flat.
- 12 And so my suggestion, just from personal
- observation, is I think the health benefits of the
- 14 regulations are what really need to be realized
- 15 more in Mexico. The fact that what I've heard EPA
- say is for every dollar invested in diesel
- emission controls you get \$13 health benefit.
- And I don't know if that's true or not,
- 19 but clearly there is a lot of health impact from
- 20 toxic air contaminants. And by spending money on
- 21 emission controls you're saving lives, saving
- 22 money. And so I think those arguments will work
- 23 better than you should do it because we're doing
- 24 it.
- 25 And regarding border 2012, there is an

1 ongoing effort now through EPA to educate folks on

- 2 both sides of the border. We have quarterly
- 3 meetings chaired by Bill Powers here in San Diego.
- 4 And I believe Kimberly Collins, perhaps -- are you
- 5 the chair for the Imperial Valley Group? But
- anyway, they're represented here today.
- 7 We have frequent meetings on the border
- 8 region to share information about the health
- 9 impacts, about air quality programs in San Diego
- 10 and Imperial County, and education is starting.
- And so that's just what I wanted to
- share with you, is that I'm not surprised when I
- 13 see the question raised, well, that regulation
- 14 doesn't apply here. We'll always get that answer
- unless the people start getting more educated,
- themselves, about the benefits. And they can push
- 17 their own government to establish the regulations.
- So, that's my two cents.
- 19 PRESIDING MEMBER GEESMAN: Thank you.
- 20 MR. POIRIEZ: If I could have one more
- 21 point that I would like to see that's included in
- your energy policy, it's the availability of
- 23 emission reduction credits.
- 24 Any new power plant that's going to go
- in in California over 50 megawatts, you're going

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to be the permitting authority on that, the
California Energy Commission.
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- Generally those power plants are going
 to be required to have some sort of offset,
 depending on where they're located. And right now
 in Imperial County I can tell you there's only one
 significant holder of NOx emission reduction
 credits, and they're actually in this room today.
 - If there was any kind of explosion of development of power plants in Imperial County there wouldn't be the availability of that emission reduction credit offset.

So that should be something that is addressed in a report when you're looking at power plant location. And, you know, you hear several of the people in here talking about, you know, San Diego is going to be decommissioning a couple of power plants. Hopefully these two new ones are going to come online. But there's need for more. Where are the offsets going to come from?

COMMISSIONER BOYD: Well, I think that

problem has been recognized ever since the electricity crisis. You're right; that's a good point statewide.

25 I would say don't -- I wouldn't expect

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any explosion of power plants in Imperial County,

so you don't have to stay awake nights worrying
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- 3 about finding the credits.
- 4 MR. POIRIEZ: I wouldn't stay awake --
- 5 COMMISSIONER BOYD: But, --
- 6 PRESIDING MEMBER GEESMAN: They may be
- 7 in those low NOx geothermal projects.
- 8 COMMISSIONER BOYD: Right. We're
- 9 looking for different kind of power development in
- 10 your neck of the woods.
- I would say, though, the one thing that
- 12 this discussion this afternoon drives home, and
- your last -- I mean the gentleman from San Diego's
- 14 comments about 2012 and maybe needing to
- 15 participate in the Border Energy Issues Group,
- just drives home a point that's been well made to
- me down through the years, is that energy and air
- 18 quality travel hand-in-hand, or hand-in-glove and
- 19 what-have-you. So you cannot separate them. And
- so you're right, there does need to be dialogue.
- 21 And I think that the border 2012 effort
- 22 and the Border Energy Issues Group do need to be
- 23 plugged in more than they are. Alan's right, it's
- on the agenda of the Border Energy Issues Group,
- 25 this binational emissions trading thing has been

there. And it's expected to take a long time to
educate people to be able to push that subject

3 forward.

It likewise is one of the program objectives of the energy worktable of the border Governors group as it applies to entire ten-state border area. And, once again, it's expected to be a long haul to get to that point.

And one of the very reasons is the very point that's been made about, you know, what applies in California stops at the border. And people in nations trying to improve their standard of living and their economy are not really wide open to instantly implementing whatever their next-door-neighbors have necessarily implemented, when that next-door-neighbor has a better economy and a better standard of living.

So, it's going to be a long haul to have a borderless region that can deal with the subject. But I noticed when I came back from lunch a booklet sitting at my place here on the very subject of binational emission reduction credit trading. And it's something that I recognize because it's been talked about in the Border Energy Issue Group for awhile. And I

presume it needs to be continued to be talked
about for some time.

I'm sure that John and I are more

sensitized to this issue. And I'm sure something

will be written up in the Integrated Energy Policy

Report. But it's going to take a lot of other

agencies, many of whom are represented in the room

here today, to also recognize the issue and write

it up and plug it all in together before we can

move that issue forward.

And I'm sure pollution goes both ways across the border. When the air pollution control officer of Imperial County, in the early 1990s took me on a two-day tour of Imperial County and Calexico and Mexicali, I had to leave the streets of Mexicali after about an hour because the solvents and chemical smell was so strong that I was tearing, weeping and could hardly breathe.

So when you start talking about people's public health and you start worrying about the health of some of those workers in those maquiladoras, I think a little more progress can be made. But, you know, that came over the border, just like your ag burning went the other way on certain days. So we all have a lot to do

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1 on this subject.
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2	But before I lose my voice I think this
3	has been an interesting dialogue this afternoon,
4	particularly to an old air quality guy.

MS. ALLEN: Thank you very much to the air quality panel. Moving on to water, we have
Art Coe from the Regional Water Quality Control
Board in the San Diego area. Art is the Deputy
Executive Officer of the Board.

MR. COE: Good afternoon. I, as at least one of the other speakers did, find myself in the position of recognizing just by being here a brief time this afternoon that a lot of the things I'm going to mention have already been touched on. So I'm going to move through what I have to say fairly quickly.

First I need to explain the Regional
Water Quality Control Board is a State of
California agency. The San Diego Regional Board
has a jurisdictional area consisting of the
watersheds that drain to the ocean from the
Mexican border to a little bit north of Laguna
Beach in Orange County.

So, as such, -- and we are a regulatory agency that has regulatory authority in

California, but we do not, obviously, have regulatory authority in Mexico.

We do have interest and concern with projects that occur in Mexico because in our region the hydrology of the border area is such that most of the water drainage is into California in the San Diego region.

So what I'm going to do today is just very briefly go through some of the water quality impacts that can come out of energy production and transmission facilities, with the recognition that if these activities occurring in California, and there are discharges of waste involved, they come under the jurisdiction of the Regional Board. If they're occurring in Mexico, they do not come under the jurisdiction of the Regional Board.

First I should mention that one of the long-time achievements in protection of water quality is highly dependent on energy consumption. And that is our sewage transmission and treatment facilities. Almost all of our sewage transmission facilities are dependent on energy supplies for pumping. And virtually all of our sewage treatment facilities are pretty high energy consumers for the treatment process.

1	So, from a water quality standpoint,
2	first of all, we can't get by without energy. But
3	the production and transmission of energy also has
4	some water quality impacts that I'll touch on now.
5	First of all, in the production of

First of all, in the production of electrical energy, I'll mention that the most common water quality impact arises from the discharge of heat from conventional once-through cooling water electrical generating facilities, the long-standing, old-style power plants like we have done in the south San Diego Bay area of our region.

There are also some other discharges associated with that type of power plant. Various types of chemicals that also can have impacts on water quality.

Again, with the conventional oncethrough cooling water type of electrical
generation facilities there are water quality
impacts associated with both the intake and
discharge structures. And these impacts are
caused mainly by the entrainment of aquatic life,
as the relatively large quantities of water are
pumped through the power plant for cooling
purposes.

1	Again, in the production end, the energy
2	producing facilities, electrical energy producing
3	facilities obviously have to have a source of fuel
4	of some type. And there are potential water
5	quality impacts that come out of the
6	transportation of the fuel to those facilities.
7	Whether they be potential for spills from offshore
8	offloading of fuel oil, or leaks from land-based
9	pipelines that are used to transport the fuel oil.
10	And finally, with regard to the
11	production end of electrical energy, we are just
12	now becoming aware of some impacts to water
13	quality resulting from air deposition on the land
14	surface being carried into water courses by strong
15	water runoff.
16	Twenty years ago the effects of this
17	were pretty well masked by what we call the point
18	source waste discharges that we still had, which
19	were discharges of sewage and industrial waste
20	going into a lot of our waterways. Now that most
21	of those have been eliminated or highly

controlled, we're starting to look at what we call

the waste emissions that don't come out of the end

of a pipe. They're from a variety of sources that

the non-point source discharges. And these are

22

23

24

- 1 are largely dependent on land uses.
- 2 But one of the things that we are just
- 3 now starting to get some study results on is the
- 4 emissions from land surface that are caused by
- 5 deposition of various types of pollutants from
- 6 emissions.
- 7 Finally, on to the transmission end, and
- 8 I've actually kind of touched on the transmission
- 9 issues when I was talking about the electrical
- 10 generation issues. We have issues with potential
- 11 leakage from pipelines. And we also have water
- 12 quality impacts that can result from the
- 13 construction activities for electrical
- 14 transmission lines and for pipelines when they go
- 15 across wetland areas.
- 16 There are water quality impacts
- 17 associated with construction in the wetland areas
- 18 that the Regional Water Board has to deal with,
- mainly through the administration of the
- 20 provisions of the federal Clean Water Act that
- 21 require a Clean Water Act section 404 permit from
- 22 the Corps of Engineers for those types of
- 23 activities.
- 24 In California the regional water boards
- are the ones that provide the state certification

1 that those types of projects are going to comply

- 2 with all applicable state water quality standards.
- 3 Those are the impacts that I was going
- 4 to mention. I will point out in closing that
- 5 these are impacts, they are not necessarily
- 6 obstacles. In any kind of projects involving
- 7 energy, as is the case with any other type of
- 8 project, the best strategy is to identify the
- 9 potential impacts very early on in the game, and
- 10 attempt to deal with them as far upfront of the
- 11 project as possible.
- 12 That concludes what I was going to say
- 13 this afternoon.
- 14 PRESIDING MEMBER GEESMAN: Thank you.
- MS. ALLEN: Thank you. A missing piece
- of the water picture associated with energy
- facility use is the overall area of water supply.
- 18 The staff group from the Energy Commission made
- 19 numerous phone calls to various water suppliers in
- 20 the San Diego region, as well as the Imperial
- 21 Valley region. And we were not able to secure a
- confirmation from people who would be able to
- 23 talk. So that's an area where we need to do more
- 24 research looking towards the upcoming report that
- will be published in 2005. It hasn't been

- forgotten as part of the picture.
- 2 Moving on to the final speaker listed on
- 3 the agenda, Bob Ham confirmed that he would be
- 4 here representing the Imperial County
- 5 Intergovernmental Relations Group, but it looks as
- if he hasn't been able to attend. Is there anyone
- 7 else from Imperial County here that would be
- 8 taking Mr. Ham's place?
- 9 It looks as if we have had the final
- 10 environmental speaker.
- I have one item that I'd like your help
- 12 with. We've got this map as a handout on the
- 13 table. And as I'm working with Energy Commission
- 14 cartography team, trying to keep track of existing
- 15 facilities and new projects that people are aware
- of, we would appreciate any additions that you'd
- 17 like to tell us about, or any revisions or
- 18 corrections.
- 19 So please get in touch with me at the
- 20 Energy Commission or right here after the workshop
- if you have anything you'd like to add.
- 22 PRESIDING MEMBER GEESMAN: I've got some
- 23 public comment forms. The first one is Skip
- 24 Froelich representing Sustainable Earth
- 25 Enterprises.

1	MR. FROELICH: Thank you for chairing
2	this workshop. My name is Skip Froelich. I
3	represent the Sierra Club on the SANDAG's energy
4	working group, the resources subcommittee. And my
5	comments are my personal comments, they're not
6	Sierra Club's.

Alan Sweedler gave an excellent presentation about our transmission issues and renewable resources in the east County. I would just like to make a recommendation that serious consideration be given to exploring the resource potential very closely along the Indian reservations in that area. The one typically along the Laguna Mountain range north and south cross over the border; and there's upwards of 500 megawatts, even one report has 1000 megawatts, of wind potential in that area. Plus the solar would be very welcome.

A lot of these reservations don't have casinos, and they could very much use the assistance from doing that. And they would like to give back to our community.

I think what would help meet our goals in the regional energy strategy, which is a document that I strongly recommend everybody get a

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- 2 for 40 percent of our energy supplies to come from
- 3 renewables by 2030. And half of that is to be
- 4 from within the County.
- 5 So that's my recommendation, to focus on
- 6 those areas. Thank you.
- 7 PRESIDING MEMBER GEESMAN: I think the
- 8 Public Utilities Commission, just within the last
- 9 month or two, approved a contract between SDG&E
- 10 and a wind farm located on an Indian reservation.
- 11 MR. FROELICH: Yes, at Campo and Wiapai
- 12 (phonetic).
- 13 PRESIDING MEMBER GEESMAN: Yeah.
- MR. FROELICH: I think about 78
- 15 megawatts. The capacity is limited in that area
- 16 to about 50 megawatts right now. So, there may be
- some need for additional capacity help in those
- 18 areas.
- 19 COMMISSIONER BOYD: You bring up an
- 20 issue, you remind me of an issue I thought of
- 21 before today about the dearth of information on --
- or the lack of many resource assessments with
- 23 regard to renewables.
- 24 And, of course, I think north of the
- 25 border we're a little bit better at doing that.

1	NREL	has	done	some	work	sout.h	οf	t.he	border,	but.	Ι

- 2 think we've talked in various forums about the
- 3 need for this border area to have a fairly
- 4 comprehensive renewable resource assessment done
- 5 so we would have a better handle on what the
- 6 possibilities are.
- 7 So, good point you raised.
- 8 MR. FROELICH: Thank you.
- 9 PRESIDING MEMBER GEESMAN: This card I
- 10 have is Scott Anders from the San Diego Regional
- 11 Energy Office.
- MR. ANDERS: Thank you very much. I
- 13 wanted to thank you and the staff for an excellent
- 14 forum here today.
- 15 Commissioner Geesman, the last time you
- 16 were here you mentioned that San Diego suffers
- from a curvature of the earth problem.
- 18 PRESIDING MEMBER GEESMAN: I still
- 19 believe that.
- 20 (Laughter.)
- MR. ANDERS: And we appreciate seeing
- 22 you down here again.
- 23 PRESIDING MEMBER GEESMAN: You'll see
- 24 more of us, too.
- MR. ANDERS: That's good, because then

1 we can scrap our efforts to flatten the earth out

3 (Laughter.)

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4 PRESIDING MEMBER GEESMAN: There's

between here and Sacramento.

- 5 enough of that in Sacramento.
- 6 MR. ANDERS: I was pleased to hear a lot
- 7 of comments from other speakers and from the
- 8 Commission on pursuing energy efficiency projects
- 9 in Mexico. This is an area that the San Diego
- 10 Regional Energy Office is very interested in. And
- 11 we are encouraged by your past activities and the
- 12 International Energy Fund solicitation that's out
- on the streets. We'll be attending a meeting in
- two days probably in this same room.
- We just wanted to make sure that that is
- 16 a priority. And I think as was previously
- 17 mentioned there's a gold mine of efficiency just
- south of the border. And there are some barriers,
- 19 but I think that we can do great things down here
- in our region.
- So, I thank you again for coming down.
- 22 PRESIDING MEMBER GEESMAN: I think
- 23 that's right. I think that there's also a lead
- 24 mine there, in the sense that one of the primary
- 25 reasons why per capita electricity consumption is

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- is, is not just building shell thermal efficiency,
- 3 which I think we can do something about.
- 4 But it's also because of the fact that a
- 5 lot of the appliances in use there are retread or
- 6 refurbished U.S. appliances that generally are at
- 7 the low end of our efficiency ratings. They're
- 8 pretty old. Many of them were not compliant in
- 9 the first place; they come from places other than
- 10 California.
- 11 And while I'd like to call some
- 12 attention to that problem, it's not clear to me
- 13 what the policy solutions to it are. And I would
- 14 invite you and anyone else in this community that
- 15 has some creative ideas there to bring those to
- 16 our attention.
- 17 We dump an awful lot of junk in the way
- of energy termites into the Mexican marketplace
- 19 that I think we ought to be aware of.
- MR. ANDERS: Thank you.
- 21 PRESIDING MEMBER GEESMAN: The last card
- I have is Carl. You wanted to talk to us about
- 23 trading drawbacks.
- MR. ZICHELLA: Yeah, if I --
- 25 PRESIDING MEMBER GEESMAN: Now,

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1 Commissioner Boyd was not suggesting we trade
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- 2 drawbacks.
- 3 MR. ZICHELLA: I hope not, anyway.
- 4 (Laughter.)
- 5 MR. ZICHELLA: First of all, I just want
- 6 to second what the last speaker just said. I
- 7 think this has been a useful day.
- I would hope there'd be also other
- 9 opportunities to have more of a conversation on
- 10 some of this stuff, and more of a dialogue kind of
- 11 presentations than what we've had today. Although
- 12 I think they're extremely valuable, and I'm
- grateful to have been part of it.
- 14 This is a great little publication, and
- when I got back from lunch I took a look at it,
- 16 too. And I've never been a big fan of emissions
- 17 trading schemes because I think that they have
- some substantial problems that are local problems,
- 19 that deal with environmental justice issues in
- 20 communities where people just buy allowances,
- 21 never reduce their pollution, and certain
- 22 communities get locked in.
- 23 They always tend to be poor communities
- 24 by and large, according to the reports that I've
- 25 read. And they also happen to be, you know,

people of color, which is, you know, a serious

issue that the State of California has recognized

we need to address.

In looking at this, because there are big differences between how we monitor economies in Mexico and the United States, we don't really have all the information we need to have a cap and trade system, which was the first real trading system for acid rain that we adopted in 1990.

Which guarantees, at least, that you're not going to lose a lot of ground. You have a potential to make up some ground, and you won't lose ground.

The alternative to cap and trade is baseline and trade, according to this publication. And it doesn't guarantee anything. And just to be doing some sort of trading scheme that doesn't deliver on a promise of health benefits to these communities, I think would be a terrible thing.

And we need to be able to make sure that we're not going to create pockets of incredible problems like we saw in the slides about Mexicali, where, you know, potentially people would buy cheap allowances in these communities, rather than clean up.

It seems to me we have an obligation to

1 do more than that. And on the Mexican side the

- 2 government has an obligation to do more than that.
- 3 And it is a country that is perhaps conducive to
- 4 command and control more than cap and trade.
- 5 So I just want to be careful we don't go
- 6 down -- or excuse me, just emissions trading. I
- 7 want to make sure we don't go down some road where
- 8 we're advocating a solution to a problem that
- 9 actually isn't a solution at all in Mexico.
- 10 And I have a real bias against trading
- 11 because of these pockets of environmental justice
- 12 problems that we create.
- 13 One other comment is a comment was made
- 14 about U.S. companies -- or not U.S. companies, but
- 15 companies in Mexico not being subject to U.S.
- 16 standards. Well, I think that is a big problem,
- 17 and we see it in fiascoes like the Metales
- 18 situation in Tijuana on the maquiladoras side.
- 19 I do think we're not powerless against
- 20 United States companies that game the system.
- 21 Senator Feinstein was very very tough with one of
- these power plant companies as a result of their
- 23 not wanting to adopt some of the more advanced
- 24 pollution control technologies. They probably
- 25 were complying with Mexican standards, but they

1	were going to be creating pollution that was going
2	to come into Imperial County.
3	So, I would say that as you bring
4	forward in your report on this, that political
5	leverage is an important tool to getting
6	appropriate behavior from American companies
7	operating in Mexico.
8	PRESIDING MEMBER GEESMAN: Okay. Any
9	other public comments?
10	I want to thank you all for attending
11	today and your participation, as well.
12	We'll be adjourned.
13	(Whereupon, at 4:00 p.m., the workshop
14	was adjourned.)
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CERTIFICATE OF REPORTER

I, JAMES RAMOS, an Electronic Reporter, do hereby certify that I am a disinterested person herein; that I recorded the foregoing California Energy Commission Workshop; that it was thereafter transcribed into typewriting.

I further certify that I am not of counsel or attorney for any of the parties to said workshop, nor in any way interested in outcome of said workshop.

IN WITNESS WHEREOF, I have hereunto set my hand this 29th day of June, 2004.